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(Original Signature of Member)

114TH CONGRESS
2^D SESSION

H. R.

To improve patient access to health care services and provide improved medical care by reducing the excessive burden the liability system places on the health care delivery system.

IN THE HOUSE OF REPRESENTATIVES

Mr. FRANKS of Arizona introduced the following bill; which was referred to the Committee on _____

A BILL

To improve patient access to health care services and provide improved medical care by reducing the excessive burden the liability system places on the health care delivery system.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Help Efficient, Accessible, Low-cost, Timely Healthcare
6 (HEALTH) Act of 2016”.

1 (b) TABLE OF CONTENTS.—The table of contents of
2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings and purpose.
- Sec. 3. Encouraging speedy resolution of claims.
- Sec. 4. Compensating patient injury.
- Sec. 5. Maximizing patient recovery.
- Sec. 6. Punitive damages.
- Sec. 7. Authorization of payment of future damages to claimants in HEALTH
care lawsuits.
- Sec. 8. Definitions.
- Sec. 9. Effect on other laws.
- Sec. 10. State flexibility and protection of States' rights.
- Sec. 11. Applicability; effective date.

3 **SEC. 2. FINDINGS AND PURPOSE.**

4 (a) FINDINGS.—

5 (1) EFFECT ON HEALTH CARE ACCESS AND
6 COSTS.—Congress finds that our current civil justice
7 system is adversely affecting patient access to health
8 care services, better patient care, and cost-efficient
9 health care, in that the health care liability system
10 is a costly and ineffective mechanism for resolving
11 claims of health care liability and compensating in-
12 jured patients, and is a deterrent to the sharing of
13 information among health care professionals which
14 impedes efforts to improve patient safety and quality
15 of care.

16 (2) EFFECT ON INTERSTATE COMMERCE.—
17 Congress finds that the health care and insurance
18 industries are industries affecting interstate com-
19 merce and the health care liability litigation systems
20 existing throughout the United States are activities

1 that affect interstate commerce by contributing to
2 the high costs of health care and premiums for
3 health care liability insurance purchased by health
4 care system providers.

5 (3) EFFECT ON FEDERAL SPENDING.—Con-
6 gress finds that the health care liability litigation
7 systems existing throughout the United States have
8 a significant effect on the amount, distribution, and
9 use of Federal funds because of—

10 (A) the large number of individuals who
11 receive health care benefits under programs op-
12 erated or financed by the Federal Government;

13 (B) the large number of individuals who
14 benefit because of the exclusion from Federal
15 taxes of the amounts spent to provide them
16 with health insurance benefits; and

17 (C) the large number of health care pro-
18 viders who provide items or services for which
19 the Federal Government makes payments.

20 (b) PURPOSE.—It is the purpose of this Act to imple-
21 ment reasonable, comprehensive, and effective health care
22 liability reforms designed to—

23 (1) improve the availability of health care serv-
24 ices in cases in which health care liability actions

1 have been shown to be a factor in the decreased
2 availability of services;

3 (2) reduce the incidence of “defensive medi-
4 cine” and lower the cost of health care liability in-
5 surance, all of which contribute to the escalation of
6 health care costs;

7 (3) ensure that persons with meritorious health
8 care injury claims receive fair and adequate com-
9 pensation, including reasonable noneconomic dam-
10 ages;

11 (4) improve the fairness and cost-effectiveness
12 of our current health care liability system to resolve
13 disputes over, and provide compensation for, health
14 care liability by reducing uncertainty in the amount
15 of compensation provided to injured individuals; and

16 (5) provide an increased sharing of information
17 in the health care system which will reduce unin-
18 tended injury and improve patient care.

19 **SEC. 3. ENCOURAGING SPEEDY RESOLUTION OF CLAIMS.**

20 The time for the commencement of a health care law-
21 suit shall be 3 years after the date of manifestation of
22 injury or 1 year after the claimant discovers, or through
23 the use of reasonable diligence should have discovered, the
24 injury, whichever occurs first. In no event shall the time
25 for commencement of a health care lawsuit exceed 3 years

1 after the date of manifestation of injury unless tolled for
2 any of the following—

3 (1) upon proof of fraud;

4 (2) intentional concealment; or

5 (3) the presence of a foreign body, which has no
6 therapeutic or diagnostic purpose or effect, in the
7 person of the injured person.

8 Actions by a minor shall be commenced within 3 years
9 from the date of the alleged manifestation of injury except
10 that actions by a minor under the full age of 6 years shall
11 be commenced within 3 years of manifestation of injury
12 or prior to the minor's 8th birthday, whichever provides
13 a longer period. Such time limitation shall be tolled for
14 minors for any period during which a parent or guardian
15 and a health care provider or health care organization
16 have committed fraud or collusion in the failure to bring
17 an action on behalf of the injured minor.

18 **SEC. 4. COMPENSATING PATIENT INJURY.**

19 (a) UNLIMITED AMOUNT OF DAMAGES FOR ACTUAL
20 ECONOMIC LOSSES IN HEALTH CARE LAWSUITS.—In any
21 health care lawsuit, nothing in this Act shall limit a claim-
22 ant's recovery of the full amount of the available economic
23 damages, notwithstanding the limitation in subsection (b).

24 (b) ADDITIONAL NONECONOMIC DAMAGES.—In any
25 health care lawsuit, the amount of noneconomic damages,

1 if available, may be as much as \$250,000, regardless of
2 the number of parties against whom the action is brought
3 or the number of separate claims or actions brought with
4 respect to the same injury.

5 (c) NO DISCOUNT OF AWARD FOR NONECONOMIC
6 DAMAGES.—For purposes of applying the limitation in
7 subsection (b), future noneconomic damages shall not be
8 discounted to present value. The jury shall not be in-
9 formed about the maximum award for noneconomic dam-
10 ages. An award for noneconomic damages in excess of
11 \$250,000 shall be reduced either before the entry of judg-
12 ment, or by amendment of the judgment after entry of
13 judgment, and such reduction shall be made before ac-
14 counting for any other reduction in damages required by
15 law. If separate awards are rendered for past and future
16 noneconomic damages and the combined awards exceed
17 \$250,000, the future noneconomic damages shall be re-
18 duced first.

19 (d) FAIR SHARE RULE.—In any health care lawsuit,
20 each party shall be liable for that party's several share
21 of any damages only and not for the share of any other
22 person. Each party shall be liable only for the amount of
23 damages allocated to such party in direct proportion to
24 such party's percentage of responsibility. Whenever a
25 judgment of liability is rendered as to any party, a sepa-

1 rate judgment shall be rendered against each such party
2 for the amount allocated to such party. For purposes of
3 this section, the trier of fact shall determine the propor-
4 tion of responsibility of each party for the claimant's
5 harm.

6 **SEC. 5. MAXIMIZING PATIENT RECOVERY.**

7 (a) COURT SUPERVISION OF SHARE OF DAMAGES
8 ACTUALLY PAID TO CLAIMANTS.—In any health care law-
9 suit, the court shall supervise the arrangements for pay-
10 ment of damages to protect against conflicts of interest
11 that may have the effect of reducing the amount of dam-
12 ages awarded that are actually paid to claimants. In par-
13 ticular, in any health care lawsuit in which the attorney
14 for a party claims a financial stake in the outcome by vir-
15 tue of a contingent fee, the court shall have the power
16 to restrict the payment of a claimant's damage recovery
17 to such attorney, and to redirect such damages to the
18 claimant based upon the interests of justice and principles
19 of equity. In no event shall the total of all contingent fees
20 for representing all claimants in a health care lawsuit ex-
21 ceed the following limits:

22 (1) Forty percent of the first \$50,000 recovered
23 by the claimant(s).

24 (2) Thirty-three and one-third percent of the
25 next \$50,000 recovered by the claimant(s).

1 (3) Twenty-five percent of the next \$500,000
2 recovered by the claimant(s).

3 (4) Fifteen percent of any amount by which the
4 recovery by the claimant(s) is in excess of \$600,000.

5 (b) **APPLICABILITY.**—The limitations in this section
6 shall apply whether the recovery is by judgment, settle-
7 ment, mediation, arbitration, or any other form of alter-
8 native dispute resolution. In a health care lawsuit involv-
9 ing a minor or incompetent person, a court retains the
10 authority to authorize or approve a fee that is less than
11 the maximum permitted under this section. The require-
12 ment for court supervision in the first two sentences of
13 subsection (a) applies only in civil actions.

14 **SEC. 6. PUNITIVE DAMAGES.**

15 (a) **IN GENERAL.**—Punitive damages may, if other-
16 wise permitted by applicable State or Federal law, be
17 awarded against any person in a health care lawsuit only
18 if it is proven by clear and convincing evidence that such
19 person acted with malicious intent to injure the claimant,
20 or that such person deliberately failed to avoid unneces-
21 sary injury that such person knew the claimant was sub-
22 stantially certain to suffer. In any health care lawsuit
23 where no judgment for compensatory damages is rendered
24 against such person, no punitive damages may be awarded
25 with respect to the claim in such lawsuit. No demand for

1 punitive damages shall be included in a health care lawsuit
2 as initially filed. A court may allow a claimant to file an
3 amended pleading for punitive damages only upon a mo-
4 tion by the claimant and after a finding by the court, upon
5 review of supporting and opposing affidavits or after a
6 hearing, after weighing the evidence, that the claimant has
7 established by a substantial probability that the claimant
8 will prevail on the claim for punitive damages. At the re-
9 quest of any party in a health care lawsuit, the trier of
10 fact shall consider in a separate proceeding—

11 (1) whether punitive damages are to be award-
12 ed and the amount of such award; and

13 (2) the amount of punitive damages following a
14 determination of punitive liability.

15 If a separate proceeding is requested, evidence relevant
16 only to the claim for punitive damages, as determined by
17 applicable State law, shall be inadmissible in any pro-
18 ceeding to determine whether compensatory damages are
19 to be awarded.

20 (b) DETERMINING AMOUNT OF PUNITIVE DAM-
21 AGES.—

22 (1) FACTORS CONSIDERED.—In determining
23 the amount of punitive damages, if awarded, in a
24 health care lawsuit, the trier of fact shall consider
25 only the following—

1 (A) the severity of the harm caused by the
2 conduct of such party;

3 (B) the duration of the conduct or any
4 concealment of it by such party;

5 (C) the profitability of the conduct to such
6 party;

7 (D) the number of products sold or med-
8 ical procedures rendered for compensation, as
9 the case may be, by such party, of the kind
10 causing the harm complained of by the claim-
11 ant;

12 (E) any criminal penalties imposed on such
13 party, as a result of the conduct complained of
14 by the claimant; and

15 (F) the amount of any civil fines assessed
16 against such party as a result of the conduct
17 complained of by the claimant.

18 (2) MAXIMUM AWARD.—The amount of punitive
19 damages, if awarded, in a health care lawsuit may
20 be as much as \$250,000 or as much as two times
21 the amount of economic damages awarded, which-
22 ever is greater. The jury shall not be informed of
23 this limitation.

24 (c) NO PUNITIVE DAMAGES FOR PRODUCTS THAT
25 COMPLY WITH FDA STANDARDS.—

1 (1) IN GENERAL.—

2 (A) No punitive damages may be awarded
3 against the manufacturer or distributor of a
4 medical product, or a supplier of any compo-
5 nent or raw material of such medical product,
6 based on a claim that such product caused the
7 claimant's harm where—

8 (i)(I) such medical product was sub-
9 ject to premarket approval, clearance, or li-
10 censure by the Food and Drug Administra-
11 tion with respect to the safety of the for-
12 mulation or performance of the aspect of
13 such medical product which caused the
14 claimant's harm or the adequacy of the
15 packaging or labeling of such medical
16 product; and

17 (II) such medical product was so ap-
18 proved, cleared, or licensed; or

19 (ii) such medical product is generally
20 recognized among qualified experts as safe
21 and effective pursuant to conditions estab-
22 lished by the Food and Drug Administra-
23 tion and applicable Food and Drug Admin-
24 istration regulations, including without
25 limitation those related to packaging and

1 labeling, unless the Food and Drug Admin-
2 istration has determined that such medical
3 product was not manufactured or distrib-
4 uted in substantial compliance with appli-
5 cable Food and Drug Administration stat-
6 utes and regulations.

7 (B) RULE OF CONSTRUCTION.—Subpara-
8 graph (A) may not be construed as establishing
9 the obligation of the Food and Drug Adminis-
10 tration to demonstrate affirmatively that a
11 manufacturer, distributor, or supplier referred
12 to in such subparagraph meets any of the con-
13 ditions described in such subparagraph.

14 (2) LIABILITY OF HEALTH CARE PROVIDERS.—
15 A health care provider who prescribes, or who dis-
16 penses pursuant to a prescription, a medical product
17 approved, licensed, or cleared by the Food and Drug
18 Administration shall not be named as a party to a
19 product liability lawsuit involving such product and
20 shall not be liable to a claimant in a class action
21 lawsuit against the manufacturer, distributor, or
22 seller of such product. Nothing in this paragraph
23 prevents a court from consolidating cases involving
24 health care providers and cases involving products li-

1 ability claims against the manufacturer, distributor,
2 or product seller of such medical product.

3 (3) PACKAGING.—In a health care lawsuit for
4 harm which is alleged to relate to the adequacy of
5 the packaging or labeling of a drug which is required
6 to have tamper-resistant packaging under regula-
7 tions of the Secretary of Health and Human Serv-
8 ices (including labeling regulations related to such
9 packaging), the manufacturer or product seller of
10 the drug shall not be held liable for punitive dam-
11 ages unless such packaging or labeling is found by
12 the trier of fact by clear and convincing evidence to
13 be substantially out of compliance with such regula-
14 tions.

15 (4) EXCEPTION.—Paragraph (1) shall not
16 apply in any health care lawsuit in which—

17 (A) a person, before or after premarket ap-
18 proval, clearance, or licensure of such medical
19 product, knowingly misrepresented to or with-
20 held from the Food and Drug Administration
21 information that is required to be submitted
22 under the Federal Food, Drug, and Cosmetic
23 Act (21 U.S.C. 301 et seq.) or section 351 of
24 the Public Health Service Act (42 U.S.C. 262)

1 that is material and is causally related to the
2 harm which the claimant allegedly suffered; or

3 (B) a person made an illegal payment to
4 an official of the Food and Drug Administra-
5 tion for the purpose of either securing or main-
6 taining approval, clearance, or licensure of such
7 medical product.

8 **SEC. 7. AUTHORIZATION OF PAYMENT OF FUTURE DAM-**
9 **AGES TO CLAIMANTS IN HEALTH CARE LAW-**
10 **SUITS.**

11 (a) IN GENERAL.—In any health care lawsuit, if an
12 award of future damages, without reduction to present
13 value, equaling or exceeding \$50,000 is made against a
14 party with sufficient insurance or other assets to fund a
15 periodic payment of such a judgment, the court shall, at
16 the request of any party, enter a judgment ordering that
17 the future damages be paid by periodic payments, in ac-
18 cordance with the Uniform Periodic Payment of Judg-
19 ments Act promulgated by the National Conference of
20 Commissioners on Uniform State Laws.

21 (b) APPLICABILITY.—This section applies to all ac-
22 tions which have not been first set for trial or retrial be-
23 fore the effective date of this Act.

24 **SEC. 8. DEFINITIONS.**

25 In this Act:

1 (1) ALTERNATIVE DISPUTE RESOLUTION SYS-
2 TEM; ADR.—The term “alternative dispute resolution
3 system” or “ADR” means a system that provides
4 for the resolution of health care lawsuits in a man-
5 ner other than through a civil action brought in a
6 State or Federal court.

7 (2) CLAIMANT.—The term “claimant” means
8 any person who brings a health care lawsuit, includ-
9 ing a person who asserts or claims a right to legal
10 or equitable contribution, indemnity, or subrogation,
11 arising out of a health care liability claim or action,
12 and any person on whose behalf such a claim is as-
13 serted or such an action is brought, whether de-
14 ceased, incompetent, or a minor.

15 (3) COMPENSATORY DAMAGES.—The term
16 “compensatory damages” means objectively
17 verifiable monetary losses incurred as a result of the
18 provision of, use of, or payment for (or failure to
19 provide, use, or pay for) health care services or med-
20 ical products, such as past and future medical ex-
21 penses, loss of past and future earnings, cost of ob-
22 taining domestic services, loss of employment, and
23 loss of business or employment opportunities, dam-
24 ages for physical and emotional pain, suffering, in-
25 convenience, physical impairment, mental anguish,

1 disfigurement, loss of enjoyment of life, loss of soci-
2 ety and companionship, loss of consortium (other
3 than loss of domestic service), hedonic damages, in-
4 jury to reputation, and all other nonpecuniary losses
5 of any kind or nature. The term “compensatory
6 damages” includes economic damages and non-
7 economic damages, as such terms are defined in this
8 section.

9 (4) CONTINGENT FEE.—The term “contingent
10 fee” includes all compensation to any person or per-
11 sons which is payable only if a recovery is effected
12 on behalf of one or more claimants.

13 (5) ECONOMIC DAMAGES.—The term “economic
14 damages” means objectively verifiable monetary
15 losses incurred as a result of the provision of, use
16 of, or payment for (or failure to provide, use, or pay
17 for) health care services or medical products, such as
18 past and future medical expenses, loss of past and
19 future earnings, cost of obtaining domestic services,
20 loss of employment, and loss of business or employ-
21 ment opportunities.

22 (6) HEALTH CARE LAWSUIT.—The term
23 “health care lawsuit” means any health care liability
24 claim concerning the provision of health care goods
25 or services or any medical product affecting inter-

1 state commerce, or any health care liability action
2 concerning the provision of health care goods or
3 services or any medical product affecting interstate
4 commerce, brought in a State or Federal court or
5 pursuant to an alternative dispute resolution system,
6 against a health care provider, a health care organi-
7 zation, or the manufacturer, distributor, supplier,
8 marketer, promoter, or seller of a medical product,
9 regardless of the theory of liability on which the
10 claim is based, or the number of claimants, plain-
11 tiffs, defendants, or other parties, or the number of
12 claims or causes of action, in which the claimant al-
13 leges a health care liability claim. Such term does
14 not include a claim or action which is based on
15 criminal liability; which seeks civil fines or penalties
16 paid to Federal, State, or local government; or which
17 is grounded in antitrust.

18 (7) HEALTH CARE LIABILITY ACTION.—The
19 term “health care liability action” means a civil ac-
20 tion brought in a State or Federal court or pursuant
21 to an alternative dispute resolution system, against
22 a health care provider, a health care organization, or
23 the manufacturer, distributor, supplier, marketer,
24 promoter, or seller of a medical product, regardless
25 of the theory of liability on which the claim is based,

1 or the number of plaintiffs, defendants, or other par-
2 ties, or the number of causes of action, in which the
3 claimant alleges a health care liability claim.

4 (8) HEALTH CARE LIABILITY CLAIM.—The
5 term “health care liability claim” means a demand
6 by any person, whether or not pursuant to ADR,
7 against a health care provider, health care organiza-
8 tion, or the manufacturer, distributor, supplier, mar-
9 keter, promoter, or seller of a medical product, in-
10 cluding, but not limited to, third-party claims, cross-
11 claims, counter-claims, or contribution claims, which
12 are based upon the provision of, use of, or payment
13 for (or the failure to provide, use, or pay for) health
14 care services or medical products, regardless of the
15 theory of liability on which the claim is based, or the
16 number of plaintiffs, defendants, or other parties, or
17 the number of causes of action.

18 (9) HEALTH CARE ORGANIZATION.—The term
19 “health care organization” means any person or en-
20 tity which is obligated to provide or pay for health
21 benefits under any health plan, including any person
22 or entity acting under a contract or arrangement
23 with a health care organization to provide or admin-
24 ister any health benefit.

1 (10) HEALTH CARE PROVIDER.—The term
2 “health care provider” means any person or entity
3 required by State or Federal laws or regulations to
4 be licensed, registered, or certified to provide health
5 care services, and being either so licensed, reg-
6 istered, or certified, or exempted from such require-
7 ment by other statute or regulation.

8 (11) HEALTH CARE GOODS OR SERVICES.—The
9 term “health care goods or services” means any
10 goods or services provided by a health care organiza-
11 tion, provider, or by any individual working under
12 the supervision of a health care provider, that relates
13 to the diagnosis, prevention, or treatment of any
14 human disease or impairment, or the assessment or
15 care of the health of human beings.

16 (12) MALICIOUS INTENT TO INJURE.—The
17 term “malicious intent to injure” means inten-
18 tionally causing or attempting to cause physical in-
19 jury other than providing health care goods or serv-
20 ices.

21 (13) MEDICAL PRODUCT.—The term “medical
22 product” means a drug, device, or biological product
23 intended for humans, and the terms “drug”, “de-
24 vice”, and “biological product” have the meanings
25 given such terms in sections 201(g)(1) and 201(h)

1 of the Federal Food, Drug and Cosmetic Act (21
2 U.S.C. 321(g)(1) and (h)) and section 351(a) of the
3 Public Health Service Act (42 U.S.C. 262(a)), re-
4 spectively, including any component or raw material
5 used therein, but excluding health care services.

6 (14) NONECONOMIC DAMAGES.—The term
7 “noneconomic damages” means damages for phys-
8 ical and emotional pain, suffering, inconvenience,
9 physical impairment, mental anguish, disfigurement,
10 loss of enjoyment of life, loss of society and compan-
11 ionship, loss of consortium (other than loss of do-
12 mestic service), hedonic damages, injury to reputa-
13 tion, and all other nonpecuniary losses of any kind
14 or nature.

15 (15) PUNITIVE DAMAGES.—The term “punitive
16 damages” means damages awarded, for the purpose
17 of punishment or deterrence, and not solely for com-
18 pensatory purposes, against a health care provider,
19 health care organization, or a manufacturer, dis-
20 tributor, or supplier of a medical product. Punitive
21 damages are neither economic nor noneconomic
22 damages.

23 (16) RECOVERY.—The term “recovery” means
24 the net sum recovered after deducting any disburse-
25 ments or costs incurred in connection with prosecu-

1 tion or settlement of the claim, including all costs
2 paid or advanced by any person. Costs of health care
3 incurred by the plaintiff and the attorneys' office
4 overhead costs or charges for legal services are not
5 deductible disbursements or costs for such purpose.

6 (17) STATE.—The term “State” means each of
7 the several States, the District of Columbia, the
8 Commonwealth of Puerto Rico, the Virgin Islands,
9 Guam, American Samoa, the Northern Mariana Is-
10 lands, the Trust Territory of the Pacific Islands, and
11 any other territory or possession of the United
12 States, or any political subdivision thereof.

13 **SEC. 9. EFFECT ON OTHER LAWS.**

14 (a) VACCINE INJURY.—

15 (1) To the extent that title XXI of the Public
16 Health Service Act establishes a Federal rule of law
17 applicable to a civil action brought for a vaccine-re-
18 lated injury or death—

19 (A) this Act does not affect the application
20 of the rule of law to such an action; and

21 (B) any rule of law prescribed by this Act
22 in conflict with a rule of law of such title XXI
23 shall not apply to such action.

24 (2) If there is an aspect of a civil action
25 brought for a vaccine-related injury or death to

1 which a Federal rule of law under title XXI of the
2 Public Health Service Act does not apply, then this
3 Act or otherwise applicable law (as determined
4 under this Act) will apply to such aspect of such ac-
5 tion.

6 (b) OTHER FEDERAL LAW.—Except as provided in
7 this section, nothing in this Act shall be deemed to affect
8 any defense available to a defendant in a health care law-
9 suit or action under any other provision of Federal law.

10 **SEC. 10. STATE FLEXIBILITY AND PROTECTION OF STATES'**
11 **RIGHTS.**

12 (a) HEALTH CARE LAWSUITS.—The provisions gov-
13 erning health care lawsuits set forth in this Act preempt,
14 subject to subsections (b) and (c), State law to the extent
15 that State law prevents the application of any provisions
16 of law established by or under this Act. The provisions
17 governing health care lawsuits set forth in this Act super-
18 sede chapter 171 of title 28, United States Code, to the
19 extent that such chapter—

20 (1) provides for a greater amount of damages
21 or contingent fees, a longer period in which a health
22 care lawsuit may be commenced, or a reduced appli-
23 cability or scope of periodic payment of future dam-
24 ages, than provided in this Act; or

1 (2) prohibits the introduction of evidence re-
2 garding collateral source benefits, or mandates or
3 permits subrogation or a lien on collateral source
4 benefits.

5 (b) PROTECTION OF STATES' RIGHTS AND OTHER
6 LAWS.—(1) Any issue that is not governed by any provi-
7 sion of law established by or under this Act (including
8 State standards of negligence) shall be governed by other-
9 wise applicable State or Federal law.

10 (2) This Act shall not preempt or supersede any State
11 or Federal law that imposes greater procedural or sub-
12 stantive protections for health care providers and health
13 care organizations from liability, loss, or damages than
14 those provided by this Act or create a cause of action.

15 (c) STATE FLEXIBILITY.—No provision of this Act
16 shall be construed to preempt—

17 (1) any State law (whether effective before, on,
18 or after the date of the enactment of this Act) that
19 specifies a particular monetary amount of compen-
20 satory or punitive damages (or the total amount of
21 damages) that may be awarded in a health care law-
22 suit, regardless of whether such monetary amount is
23 greater or lesser than is provided for under this Act,
24 notwithstanding section 4(a); or

1 (2) any defense available to a party in a health
2 care lawsuit under any other provision of State or
3 Federal law.

4 **SEC. 11. APPLICABILITY; EFFECTIVE DATE.**

5 This Act shall apply to any health care lawsuit
6 brought in a Federal or State court, or subject to an alter-
7 native dispute resolution system, that is initiated on or
8 after the date of the enactment of this Act, except that
9 any health care lawsuit arising from an injury occurring
10 prior to the date of the enactment of this Act shall be
11 governed by the applicable statute of limitations provisions
12 in effect at the time the injury occurred.