- 1 ALDERSON REPORTING COMPANY
- 2 STEPHEN MOSKEY
- 3 HJU134000
- 4 MARKUP OF H.R. 758, THE LAWSUIT ABUSE REDUCTION ACT (LARA) OF
- 5 2015;
- 6 H.R. 526, THE FURTHERING ASBESTOS CLAIM TRANSPARENCY (FACT)
- 7 ACT OF 2015; AND
- 8 H. CON. RES. 13, EXPRESSING THE SENSE OF CONGRESS THAT THE
- 9 RADICAL ISLAMIC MOVEMENT IN AFGHANISTAN KNOWN AS THE TALIBAN
- 10 SHOULD BE RECOGNIZED OFFICIALLY AS A FOREIGN TERRORIST
- 11 ORGANIZATION BY THE UNITED STATES GOVERNMENT.
- 12 Thursday, May 14, 2015
- 13 House of Representatives
- 14 Committee on the Judiciary
- 15 Washington, D.C.
- 16 The committee met, pursuant to call, at 10:22 a.m., in
- 17 Room 2141, Rayburn Office Building, Hon. Bob Goodlatte

- 18 [chairman of the committee] presiding.
- 19 Present: Representatives Goodlatte, Sensenbrenner,
- 20 Smith, Chabot, Issa, Forbes, King, Franks, Gohmert, Jordan,
- 21 Poe, Marino, Gowdy, Labrador, Farenthold, Collins, DeSantis,
- 22 Walters, Buck, Ratcliffe, Trott, Bishop, Conyers, Nadler,
- 23 Lofgren, Jackson Lee, Cohen, Johnson, Pierluisi, Chu, Deutch,
- 24 DelBene, Jeffries, Cicilline, and Peters.
- 25 Staff present: Shelley Husband, Majority Staff
- 26 Director; Branden Ritchie, Deputy Majority Staff Director and
- 27 Chief Counsel; Allison Halataei, Majority Parliamentarian and
- 28 General Counsel; Paul Taylor, Chief Counsel, Subcommittee on
- 29 the Constitution and Civil Justice; Anthony Grossi, Chief
- 30 Counsel, Subcommittee on Regulatory Reform, Commercial and
- 31 Antitrust Law; George Fishman, Chief Counsel, Subcommittee on
- 32 Immigration and Border Security; Kelsey Williams, Majority
- 33 Clerk; Perry Apelbaum, Minority Staff Director; Danielle
- 34 Brown, Minority Parliamentarian; James Park, Minority
- 35 Counsel; Susen Jensen, Minority Counsel; Tom Jawetz, Minority
- 36 Counsel; and Maggie Lopatin, Minority Clerk.

- 38 Chairman Goodlatte. Good morning. The Judiciary
- 39 Committee will come to order, and without objection the chair
- 40 is authorized to declare a recess of the committee at any
- 41 time.
- We will now resume consideration of H.R. 758, the
- 43 Lawsuit Abuse Reduction Act, introduced by the gentleman from
- 44 Texas, Mr. Smith. When we left on April 15, the Conyers
- 45 amendment was pending. Does anyone seek recognition on the
- 46 Conyers amendment?
- 47 For what purpose does the gentlewoman from California
- 48 seek recognition?
- 49 Ms. Lofgren. Strike the last word.
- 50 Chairman Goodlatte. The gentlewoman is recognized for 5
- 51 minutes.
- 52 Ms. Lofgren. Mr. Chairman, I would like to yield to Mr.
- 53 Conyers to refresh our memory on where we are.
- 54 Mr. Conyers. Thank you very much for yielding. And I
- 55 will attempt to summarize, Ms. Lofgren, the amendment that
- 56 was pending when we last were considering the bill and my
- 57 amendment. My amendment exempts this bill from civil rights
- 58 and the constitutional law cases.
- 59 And there is a reason. We have an experience that civil

rights and constitutional cases raises frequently unique

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     arguments for extensions or modifications of existing law,
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     and as a result, during the Civil Rights Movement many civil
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     rights plaintiffs were susceptible to Rule 11 motions under
     the 1983 version of the rule. And so, what my amendment does
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     is merely restore the 1983 version of the rule, and we think
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     that it will lessen the experience with that rule, which
     disproportionately impacted on civil rights cases.
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         I do not know if the author of the bill knew this or
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     intended this, but I bring it to my friend from Texas'
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     attention so that he may even support this amendment. For
     example, a 1991 Federal Judicial Center study found that the
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     incidence of Rule 11 motions was higher in civil rights cases
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     than in other types of cases. And another study showed that
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     while civil rights comprised 11 percent of the Federal cases
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     filed, more than 22 percent of the cases were ones in which
     sanctions had been imposed. They were civil rights cases.
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         In other words, this measure that we are considering,
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     unless we return to the 1983 version, we are making it more
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     difficult for civil rights cases, which are admittedly less
     frequent than they were in an earlier period, but it is still
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     very important that they not be hindered by this measure.
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- 82 And that is the import of my amendment.
- 83 The inclusion of this language is an acknowledgment of
- 84 the disproportionate impact that the 1983 rule had on civil
- 85 rights cases, and we should applaud its intent.
- 86 Nevertheless, I fear this rule of construction by itself will
- 87 not prevent defendants from using Rule 11, as amended by H.R.
- 88 758, with mandatory sanctions and lack of a safe harbor, as a
- 89 weapon to dissuade civil rights plaintiffs from pursuing
- 90 their claims. And my amendment makes merely an explicit
- 91 exception for civil rights and constitutional issues and
- 92 actions.
- 93 As a result, litigants will be clearly aware of its
- 94 existence and will not be able to force opposing priorities
- 95 into satellite litigation when the case is brought under a
- 96 civil rights law. My amendment is necessary to avoid even
- 97 the possibility of a chilling effect that the amendments made
- 98 by the bill to Rule 11 could have on those advocating civil
- 99 rights and constitutional protections.
- 100 And so, I urge my colleagues to give this small
- 101 exception that I am carving out the consideration that I feel
- 102 is necessary based on our previous experience. And I thank
- 103 the chairman, and I hope to have support for this.

104 Ms. Lofgren. Thank you, Mr. Conyers. And I yield back,

- 105 Mr. Chairman.
- 106 Mr. Smith. [presiding] Okay. Thank you, Mr. Conyers.
- 107 And the gentleman from Colorado, Mr. Buck, is recognized.
- 108 Mr. Buck. Thank you, Mr. Chairman, and I yield to the
- 109 chair to respond to the ranking member's statement.
- 110 Mr. Smith. I appreciate that very much. First of all,
- 111 let me thank the chairman of the committee, Mr. Goodlatte,
- 112 for bringing this bill up and actually for returning to it
- 113 today. It is an important piece of legislation. I do want
- 114 to do my best to continue Mr. Conyers' refresher comments,
- and reassure him at the same time that if you look at page 2
- 116 of the bill, the actual language under the heading "Rule of
- 117 Construction" reads, "Nothing in this act or an amendment
- 118 made by this act shall be construed to bar or impede the
- 119 assertion or development of new claims, defenses, or
- 120 remedies, under Federal, State, or local laws, including
- 121 civil rights law or under the Constitution of the United
- 122 States." So I think we have gone out of our way here to
- 123 assure individuals that we will not allow that to occur.
- 124 The amendment that Mr. Conyers has offered goes beyond
- 125 that and would make it impossible to prevent frivolous claims

126 to be filed under civil rights laws. And I simply have to

- 127 resist that large of a loophole. I am trying to reduce
- 128 frivolous lawsuits, not create a loophole where those types
- of lawsuits could be filed. So I do have to oppose the
- 130 gentleman's amendment.
- Mr. Conyers. Would the chairman yield?
- Mr. Smith. And I will be happy to yield to the
- 133 gentleman from Michigan.
- 134 Mr. Conyers. Thank you. We have sort of a rebuttal to
- that because if it were as easily resolved as you say because
- 136 you mentioned it. I just wanted to add our research shows
- 137 that the rule of construction does nothing to prevent a civil
- 138 rights plaintiff from being forced into satellite litigation.
- 139 It says merely that 758 could not be construed to bar or
- 140 impede a civil right or constitutional claim. And by
- 141 contrast, my amendment simply exempts civil rights and
- 142 constitutional claims from the effect of the amendment to
- 143 Rule 11 that 758 would make.
- 144 This way civil rights plaintiffs can avoid or at least
- significantly reduce the risk of being dragged into Rule 11
- 146 satellite proceedings, the very risk that would have had a
- 147 chilling effect on civil rights claims under the 1983 rule.

- 148 And so, I want to thank the chairman for his noble attempt,
- 149 and I hope that he will see that I intend to pursue this
- 150 because I think your helpfulness does not go quite far
- 151 enough. And I thank the chairman.
- 152 Mr. Smith. Yes, thank you, Mr. Conyers. I will reclaim
- 153 my time, and I certainly appreciate the gentleman's good
- 154 motive. But, again, the underlying point of this legislation
- 155 is to prevent frivolous lawsuits from being filed whether it
- is satellite litigation or not satellite litigation. The
- 157 whole point is to try to reduce the number of frivolous
- 158 lawsuits. And I might say I also try to reduce the number of
- 159 frivolous lawsuits whether it is civil rights lawsuits or any
- 160 other kind of lawsuit, and I am just not willing to carve out
- 161 an exception to that.
- 162 Are there other members who wish to be heard on the
- 163 Conyers amendment? The gentleman from Georgia is recognized
- 164 for 5 minutes.
- 165 Mr. Johnson. Thank you, Mr. Chairman. I have a simple
- 166 question, and it is not a rhetorical question, and perhaps it
- 167 has just been answered. But the question is, what is the
- 168 problem that this legislation seeks to address? And as I
- 169 understand it, it purports to address the issue of so-called

170 frivolous lawsuits, and so the aim is to reduce frivolous

- 171 lawsuits. That is the purpose of this legislation.
- 172 But, you know, the real question is why do we need this
- 173 bill in order to reduce frivolous litigation?
- 174 Mr. Smith. If the gentleman will yield, I will be happy
- 175 to try to respond.
- 176 Mr. Johnson. Yes.
- 177 Mr. Smith. Okay. First of all, I do believe it
- 178 requires us to acknowledge that there is frivolous
- 179 legislation. If the gentleman does not believe there is any
- 180 frivolous legislation, I can understand his opposition to the
- 181 bill. But point in fact, as I mentioned last month in my
- 182 opening statement, there is a real problem. A lot of
- 183 innocent individuals see their livelihoods ruined, oftentimes
- 184 to the point of being bankrupted. Their innocent and good
- 185 reputations have been besmirched by frivolous lawsuits that
- 186 have no basis whatsoever. And oftentimes these frivolous
- 187 lawsuits actually rise to the point of being legalized
- 188 extortion.
- 189 And so, I do think frivolous lawsuits, like 90 percent
- 190 of the American people, are a plague upon our society, and
- 191 this legislation, by having the judge impose sanctions in the

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case of a finding of frivolous lawsuits, will act as a
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      deterrent to those types of lawsuits. And that is the reason
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      for the underlying bill. And I thank the gentleman for
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      yielding.
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          Mr. Johnson. Well, I thank the gentleman for explaining
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      the need for this legislation. But the fact is that the
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      judges who make up the Judicial Conference, which represents
      all of the Federal judiciary, and which has a rulemaking
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      committee, has a Conference Committee on Rules, is in strong
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      opposition to this legislation, the same legislation that was
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      in effect back in 1983, and which was rescinded, I believe,
      in 1994 because it was too costly. It actually exponentially
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      increased the volume and cost of civil litigation in Federal
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      courts, and it had a chilling impact on civil rights cases.
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          And then most foundationally, it undermined the Judicial
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      Conference's deliberative process in terms of being able to
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      set its own procedural rules in accordance with legislation
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      that was passed in this body back in the 30s. And so, with
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      it being opposed by the very judges who are charged with the
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      responsibility of managing the flow of litigation through the
      court system, which should be a judicial prerogative and not
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      a legislative prerogative.
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214 It just seems that my friends from the Bar who practice

- 215 law and former judges, people who have been involved in the
- 216 court system, would have an appreciation for the views of our
- 217 Judicial Conference, which is strongly in opposition to this
- 218 bill. And with that, I will yield back.
- 219 Mr. Smith. Would the gentleman yield just one more
- 220 time?
- 221 Mr. Johnson. I would.
- Mr. Smith. Very briefly, as I think the gentleman
- 223 knows, the Judicial Conference opposes anything that they do
- 224 not originate themselves. But when they went out for a poll
- 225 and polled judges who had served both during the stronger and
- 226 weaker versions of Rule 11, a majority of those judges
- 227 actually supported the stronger version of Rule 11, which
- 228 this bill takes us back to.
- But I appreciate the gentleman for yielding, and the
- 230 gentleman from Rhode Island seeks --
- Mr. Johnson. Well, thank you. Reclaiming the remaining
- 232 time that I have.
- 233 Mr. Smith. Yes.
- 234 Mr. Johnson. I would just emphasize the fact that the
- 235 will of the judiciary is stated by the Judicial Conference

236 and its rulemaking committee should speak for the whole. So 237 anonymous polls, secret conversations, and the like should 238 not be dispositive on this issue. With that, I yield back. 239 Mr. Smith. Thank you, Mr. Johnson. The gentleman from 240 Rhode Island is recognized. 241 Mr. Cicilline. Thank you, Mr. Chairman. I would like 242 to speak in support of the amendment and thank Mr. Conyers 243 for offering it. While I have grave concerns about the 244 underlying statute, Mr. Conyers' amendment at least attempts 245 to mitigate the damage of this new provision by ensuring that 246 in the area of civil rights and constitutional law that we 247 carve out a special protection. And that makes sense 248 because, of course, very often in this area litigants are 249 using novel legal theories. It is an evolving body of law, 250 and there are very often plaintiffs who have limited 251 resources to make these constitutional claims, but in cases 252 that vindicate some of our most sacred constitutional 253 protections. 254 For example, Brown v. Board of Education was a landmark 255 decision, of course, of the United States Supreme Court that 256 declared laws establishing separate public schools for black

and white students as unconstitutional. This obviously paved

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the way for integration and for the Civil Rights Movement in

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this country. Griswold v. Connecticut was a landmark case in 259 260 which the Supreme Court ruled that the Constitution protected 261 a right to privacy, and 7 to 2 the Supreme Court invalidated 262 a prohibition on the use of contraceptives because it 263 violated a fundamental right to marital privacy. These were 264 groundbreaking decisions. Massachusetts v. The Environmental Protection Agency. 265 In this case, 12 States and several cities of the United 266 267 States brought suit against the United States EPA to force 268 the Agency to regulate carbon dioxide and other greenhouse 269 gases as pollutants. And the Court rejected the EPA's 270 argument that the Clean Air Act was not meant to refer to 271 carbon emissions in the section giving the EPA authority to 272 regulate air pollution agents. 273 New York Times v. the United States. This case 274 considered whether the New York Times and the Washington Post could publish the then classified "Pentagon Papers" without 275 276 the risk of government censure. The question before the 277 Court was whether the constitutional freedom of the press 278 quaranteed by the 1st Amendment was subordinate to a claimed 279 need of the executive branch of government to maintain this

280 sea of information. And the Supreme Court ultimately ruled

- 281 that the 1st Amendment protected the right of the New York
- 282 Times to print these materials.
- 283 Those are just some examples of important constitutional
- 284 freedoms and constitutional rights that have been vindicated
- 285 in litigation and which at least Mr. Conyers' amendment would
- attempt to protect from what I think would be very onerous
- 287 provisions of a new Rule 11. So I compliment the ranking
- 288 member for this excellent amendment.
- 289 Mr. Conyers. Would the gentleman yield?
- 290 Mr. Cicilline. And I would be delighted to yield the
- 291 balance of my time to Mr. Conyers.
- 292 Mr. Conyers. Mr. Cicilline, I want to commend you
- 293 because I may have made the misinterpretation that all I
- 294 wanted to do was protect the civil rights and constitutional
- 295 litigation. But we are going back to research the judicial
- 296 opinions about this measure, which were not as favorable as
- 297 has been reported. And I thank you very much, because I did
- 298 not really spend much time talking about, as you did, that
- 299 this is not a good bill even with this minor correction that
- 300 I was trying to achieve in my amendment. And I thank the
- 301 gentleman.

302 Mr. Smith. Would the gentleman from Michigan yield to

- 303 me just briefly?
- Mr. Convers. It is not my time.
- 305 Mr. Smith. He actually yielded the balance of his time.
- 306 Mr. Conyers. Okay. All right. I yield.
- 307 Mr. Smith. Well, let me reassure both gentlemen in that
- 308 case that there is nothing in this bill that would have
- 309 prevented any of those lawsuits from being filed. We do not
- 310 change the definition of what "frivolous" is. That standard
- 311 remains and always has been there.
- 312 So once again, all those examples of those legitimate
- 313 lawsuits, none of those would have been prevented by this
- 314 bill.
- 315 Mr. Cicilline. Mr. Chairman, if you will yield back for
- 316 a moment. But the point is when these cases involve novel
- 317 legal theories, legal theories being advanced for the first
- 318 time, the danger is that this new rule will chill the
- 319 willingness of parties and litigants to bring those claims.
- 320 So in the end you may have seen that in these cases, but
- 321 we do not know what cases would not have been brought or
- 322 whether these would, in fact, have been brought if the
- 323 plaintiffs and their counsel were fearful that mandatory

- 324 sanctions would, in fact, be imposed.
- 325 Mr. Smith. Once again, the definition of "frivolous"
- 326 has no legal basis in fact. No judge would have found in any
- 327 of these cases that that would have been the situation, but
- 328 maybe that is just a legitimate opinion. And I appreciate
- 329 what the gentleman has said. Does the gentleman from
- 330 Michigan yield back the balance of his time?
- 331 Mr. Conyers. No. As a matter of fact, my researchers
- 332 have just come up with something that will perhaps move you
- 333 to reconsider your own opinion.
- 334 Mr. Smith. The gentlewoman from Texas seeks to be
- 335 recognized, and perhaps she can yield you time if you yield
- 336 back your time.
- 337 Mr. Conyers. I will. I will.
- 338 Mr. Smith. The gentleman's time has expired.
- 339 Mr. Conyers. Yes.
- 340 Mr. Smith. I thank the gentlewoman from Texas for
- 341 pointing that out, and does she seek to be recognized?
- Ms. Jackson Lee. [Off audio.]
- 343 Mr. Conyers. Thank you, Ms. Jackson Lee. I have and
- 344 would offer to put into the record a letter from the
- 345 Committee on Rules of Practice and Procedure of the Judicial

346 Conference of the United States, Jeffrey Sutton, chair, 347 Rebecca Womeldorf, secretary. 348 Here is the matter that I would like the committee and 349 the chairman in particular to consider. On the first page it 350 says, "We share the desire of the sponsors of 758 to improve 351 the civil justice system in our Federal courts, including the 352 desire to reduce frivolous filings. But legislation that would restore the 1983 version of Rule 11 would create a cure 353 worse than the problem it is meant to solve. Such 354 355 legislation contravenes the longstanding Judicial Policy 356 Conference opposing direct amendment of Federal rules by 357 legislation other than through the deliberative process 358 Congress established in the Rules Enabling Act." 359 And so, what I am trying to impress upon the members that will be voting on this measure is that the Judicial 360 361 Conference and the Committee on Rules of Practice and 362 Procedure are not supportive of the bill that my friend from Texas is promoting. And so, I think that even with the 363 364 exception that I was seeking in my amendment, I still would have to agree with Mr. Cicilline that this is not a good 365 366 bill, and I think that that is the import of a letter dated 367 April 13th, 2015 by Jeffrey Sutton of the Committee on Rules

of Practice and Procedure. And I ask unanimous consent that it be included in the record.

Mr. Smith. Without objection, so ordered. The letter will be made a part of the record.

[The information follows:]

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- Mr. Convers. And I thank the gentleman.
- 375 Mr. Smith. Thank you, Mr. Conyers. And the gentlewoman
- 376 from Texas reclaims her time.
- 377 Mr. Conyers. I thank the gentlewoman, too, from Texas.
- 378 Ms. Jackson Lee. Let me very briefly in the time
- 379 remaining indicate that I rise to support the Conyers
- 380 amendment. And I make a point to my dear friend from Texas
- 381 that this tracks some of the tort reform that has occurred in
- 382 Texas. And I can assure my colleagues that it has had an
- 383 enormous chilling effect on vibrant and important litigation,
- 384 particularly representing poor constituents where their
- 385 issues have been worthy, and the turnaround or the flip side
- 386 or the upside down of the litigation system has chilled their
- 387 constitutional rights.
- 388 This provision, this legislation, LARA, to me is like
- 389 going back to the horse and wagon days in litigation because
- 390 in actuality civil rights and constitutional issues are
- 391 particularly sensitive. They are sensitive to the plaintiff.
- 392 It is difficult to find lawyers. The cases are meritorious.
- 393 And I bring to the committee's attention particularly the
- 394 death penalty cases where pro bono lawyers have taken these
- 395 cases, and in Texas, in particular, they have been

- 396 victorious.
- 397 But in this instance, going back to the horse and wagon,
- 398 there would be a mandatory provision of attorney's fees and
- 399 costs to be paid to the prevailing party. And sometimes you
- 400 do not win this case. And then to add insult to injury, if
- 401 you will, the Rule 11 sanction for purposes of compensation
- 402 rather than deterrence goes beyond the 1983 rule, and the
- 403 American Bar Association, Judicial Conference of the United
- 404 States, the policymaking body of the Federal judiciary, and
- 405 Public Citizen oppose this, as does a coalition of groups,
- 406 including the Alliance for Justice, Consumer Federation of
- 407 America, Consumers Union, Earth Justice.
- 408 But rather than allowing this poor defendant, poor
- 409 plaintiff, if you will, to make amends by having 21 days to
- 410 withdraw the offending submission, I mean, that makes sense,
- 411 does it not? It make sense to say I have made a mistake, I
- 412 want to withdraw it, and unfortunately this new bill does not
- 413 allow even for me to say I am sorry, I want to take it out.
- 414 And, therefore, you slap me down even more by charging me
- 415 with money, and I am saying I am sorry, and I want to take it
- 416 out, but my case deserves to be heard. And I may not be the
- 417 richest plaintiff in the world, and I may have a pro bono

- 418 lawyer.
- 419 And I would just ask my colleagues to look at this in a
- 420 bipartisan perspective, that everyone deserves their day in
- 421 court, and some people come on their own representing
- 422 themselves. The Federal courts are sensitive to plaintiffs
- 423 who come in pro se. And I would make the argument that this
- 424 amendment needs to be supported, which eliminates, if you
- 425 will, or deals with constitutional and civil rights cases,
- 426 many of whom impact people of all ranges of all backgrounds.
- 427 And I would make the case that this amendment is a justified
- 428 amendment.
- 429 And even so as I conclude, let me say why do we have a
- 430 bill that does not allow me to say I am sorry in 21 days, and
- 431 allow me to take out the offending language, and so I can
- 432 proceed with my case and not slap me down with attorney's
- 433 fees and sanctions, and destroy my opportunity even to be
- 434 heard. I do not have any money in the first place. I am
- 435 trying to press my point in the court of justice, which you
- 436 tell me as a citizen of the United States I have the right to
- 437 do.
- I would ask my colleagues to support the Conyers
- 439 amendment, and I yield back.

440 Chairman Goodlatte. [presiding] The question occurs on

- 441 the amendment offered by the gentleman from Michigan.
- All those in favor, respond by saying aye.
- Those opposed, no.
- In the opinion of the chair, the noes have it.
- Mr. Conyers. A record vote is requested.
- Chairman Goodlatte. A record vote is requested, and the
- 447 clerk will call the roll.
- 448 Ms. Williams. Mr. Goodlatte?
- 449 Chairman Goodlatte. No.
- 450 Ms. Williams. Mr. Goodlatte votes no.
- 451 Mr. Sensenbrenner?
- [No response.]
- 453 Ms. Williams. Mr. Smith?
- 454 Mr. Smith. No.
- 455 Ms. Williams. Mr. Smith votes no.
- 456 Mr. Chabot?
- 457 Mr. Chabot. No.
- 458 Ms. Williams. Mr. Chabot votes no.
- 459 Mr. Issa?
- [No response.]
- 461 Ms. Williams. Mr. Forbes?

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462 Mr. Forbes. No.
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- Ms. Williams. Mr. Forbes votes no.
- 464 Mr. King?
- [No response.]
- 466 Mr. Williams. Mr. Franks?
- 467 Mr. Franks. No.
- Ms. Williams. Mr. Franks votes no.
- 469 Mr. Gohmert?
- [No response.]
- 471 Ms. Williams. Mr. Jordan?
- 472 Mr. Jordan. No.
- 473 Ms. Williams. Mr. Jordan votes no.
- 474 Mr. Poe?
- 475 Mr. Poe. No.
- 476 Ms. Williams. Mr. Poe votes no.
- 477 Mr. Chaffetz?
- [No response.]
- 479 Ms. Williams. Mr. Marino?
- 480 Mr. Marino. No.
- 481 Ms. Williams. Mr. Marino votes no.
- 482 Mr. Gowdy?
- 483 Mr. Gowdy. No.

484 Ms. Williams. Mr. Gowdy votes no.

- 485 Mr. Labrador?
- [No response.]
- 487 Ms. Williams. Mr. Farenthold?
- 488 Mr. Farenthold. No.
- 489 Ms. Williams. Mr. Farenthold votes no.
- 490 Mr. Collins?
- 491 Mr. Collins. No.
- 492 Ms. Williams. Mr. Collins votes no.
- 493 Mr. DeSantis?
- [No response.]
- 495 Ms. Williams. Ms. Walters?
- 496 Ms. Walters. No.
- 497 Ms. Williams. Ms. Walters votes no.
- 498 Mr. Buck?
- 499 Mr. Buck. No.
- Ms. Williams. Mr. Buck votes no.
- 501 Mr. Ratcliffe?
- Mr. Ratcliffe. No.
- Ms. Williams. Mr. Ratcliffe votes no.
- 504 Mr. Trott?
- 505 Mr. Trott. No.

Ms. Williams. Mr. Trott votes no.

- 507 Mr. Bishop?
- 508 Mr. Bishop. No.
- Ms. Williams. Mr. Bishop votes no.
- Mr. Conyers?
- Mr. Conyers. Aye.
- Ms. Williams. Mr. Conyers votes aye.
- Mr. Nadler?
- [No response.]
- Ms. Williams. Ms. Lofgren?
- Ms. Lofgren. Aye.
- Ms. Williams. Ms. Lofgren votes aye.
- Ms. Jackson Lee?
- 519 Ms. Jackson Lee. Aye.
- Ms. Williams. Ms. Jackson Lee votes aye.
- 521 Mr. Cohen?
- Mr. Cohen. Aye.
- Ms. Williams. Mr. Cohen votes aye.
- Mr. Johnson?
- 525 Mr. Johnson. Aye.
- Ms. Williams. Mr. Johnson votes aye.
- 527 Mr. Pierluisi?

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         Mr. Pierluisi. Aye.
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         Ms. Williams. Mr. Pierluisi votes aye.
          Ms. Chu?
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531
          Ms. Chu. Aye.
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          Ms. Williams. Ms. Chu votes aye.
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         Mr. Deutch?
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         [No response.]
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          Ms. Williams. Mr. Gutierrez?
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         [No response.]
537
          Ms. Williams. Ms. Bass?
538
         [No response.]
539
          Ms. Williams. Mr. Richmond?
         [No response.]
540
          Ms. Williams. Ms. DelBene?
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542
         Ms. DelBene. Aye.
543
          Ms. Williams. Ms. DelBene votes aye.
          Mr. Jeffries?
544
545
         [No response.]
          Ms. Williams. Mr. Cicilline?
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          Mr. Cicilline. Aye.
548
          Ms. Williams. Mr. Cicilline votes aye.
          Mr. Peters?
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- 550 Mr. Peters. Aye.
- Ms. Williams. Mr. Peters votes aye.
- 552 Chairman Goodlatte. The gentleman from California?
- 553 Mr. Issa. No.
- Ms. Williams. Mr. Issa votes no.
- 555 Chairman Goodlatte. The gentleman from Texas?
- Mr. Gohmert. No.
- Ms. Williams. Mr. Gohmert votes no.
- Chairman Goodlatte. Has every member voted who wishes
- 559 to vote?
- [No response.]
- 561 Chairman Goodlatte. The clerk will report.
- 562 Ms. Williams. Mr. Chairman, 10 members voted aye, 18
- 563 members voted no.
- 564 Chairman Goodlatte. And the amendment is not agreed to.
- Ms. Jackson Lee. Mr. Chairman?
- 566 Chairman Goodlatte. For what purpose does the
- 567 gentlewoman from Texas seek recognition?
- 568 Ms. Jackson Lee. I have an amendment at the desk.
- Chairman Goodlatte. The clerk will report the
- amendment.
- 571 Ms. Williams. Amendment to H.R. 758, offered by Ms.

Jackson Lee, page 2, line -
Chairman Goodlatte. Without objection, the amendment

will be considered as read.

The amendment of Ms. Jackson Lee follows:]

Chairman Goodlatte. And the gentlewoman is recognized

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578 for 5 minutes on her amendment. 579 Ms. Jackson Lee. Thank you very much, Mr. Chairman. I 580 guess I am going to continue with the analogy of taking us 581 back to the pioneering days of the horse and wagon litigation 582 because, again, I think this legislation, albeit with good 583 intentions, clearly diminishes and chills individuals who are 584 standing before the court with all good intentions. Of course, this particular legislation suggests that all of us 585 586 who come before the court with striking and provocative cases 587 have dastardly intentions that are intending to obstruct or 588 to make a mockery of the judicial system, and that is not the 589 case. 590 Individuals come because they feel compelled, and so my amendment is to give the courts the opportunity to deal with 591 592 this in a reasonable manner. My amendment will restore the 593 sanctions currently available under Rule 11, which provide the correct balance in punishing unwarranted conduct without 594 595 encouraging unnecessary litigation. The amendment would restore the balance found in the current version of Rule 11, 596 which gives the court discretion to determine the appropriate 597 598 sanction. That version was adopted by the courts after a 10-

599 year failed experiment of the mandatory sanction rule.

- We speak eloquently in this committee about the
- 601 discretion of courts. Many of us believe that one of the
- 602 failures of the mandatory minimums is not giving judges the
- 603 discretion as it relates to conditions of that case in that
- 604 particular timeframe. And so, we now, as I indicated with
- 605 Mr. Conyers' amendment. Mr. Conyers' amendment was to
- 606 recognize that constitutional and civil rights cases are very
- 607 sensitive, and very meaningful, and very heartfelt by the
- 608 litigants, the plaintiffs in particular.
- In my case, I am suggesting the court look on the
- 610 plaintiff and, if you will, pierce his or her heart and know
- 611 that there was no malice intended, and be able to address
- 612 that with a balanced response to sanctions. One of the key
- 613 changes in the 1993 was to replace the mandate that sanctions
- 614 must be imposed if a violation of the rule is found with a
- 615 grant of discretion to Federal judges to decide when to
- 616 impose sanctions, to what extent.
- By eliminating the mandatory fee shifting provision, the
- 618 1993 rule discouraged satellite litigation and encouraged
- 619 parties to move forward with the merits of the case. Under
- 620 the prior Rule 11 that was in effect for a 10-year period

until the courts repealed it, mandatory fee shifting was used

621

622 to discourage plaintiffs from bringing meritorious claims 623 using novel legal theories in civil rights and employment 624 cases. The beauty of the law is to be creative on behalf of 625 626 your plaintiff, your litigant, to find justice. Is that not 627 what we are here for, to find justice? Is it justice to 628 knock down a poor plaintiff by an onerous one-shoe-fits-all imposing of sanctions? Mine just asks for discretion and 629 630 reasonableness to be able to address those constituents or 631 those litigants -- forgive me. The legislation before us, H.R. 758, would reinstate the 632 mandatory fee shifting rule, and thus would also reinstate 633 634 the chilling effect on plaintiffs' claims, especially since an individual plaintiff taking on corporate interests cannot 635 636 afford the risk of being saddled with a corporation's fees 637 and costs. This amendment would preserve the current version of the rule and restore the current balance between punishing 638 639 unwarranted conduct and deterring unnecessary litigation. This occurs across the board. This occurs in massive 640 641 cases like asbestos litigation, or the litigation that we had 642 in years past, thalidomide, that dealt with a certain

643 prescription that women were taking back in the 1950s, or 644 some of these massive cases dealing with injury. None of us 645 would hold to the fact that individual plaintiffs would come 646 before us in a frivolous way. But if such was determined, would it not be responsible to allow the judge again to 647 648 pierce the heart of those plaintiffs and say, you know what? 649 I am not going to hit with them with the massive sanction, 650 but I am going to use a reasonable man standard, a reasonable 651 women standard, and allow these individuals to have their 652 cases brought before. 653 A leading study on this issue showed that although civil 654 rights cases made up 11.4 percent of Federal cases filed, 655 22.7 percent of the cases in which sanctions had been imposed 656 were civil rights cases. Those are personal cases to people 657 of all backgrounds, of all religions, of all racial 658 backgrounds. People bring civil rights cases. And my 659 question would be, why do we not allow the courts to be used 660 for people who feel that they have been aggrieved, and they 661 go in and say, you know what? I have found not total 662 justice, but they at least recognize in not penalizing me that I had a meritorious reason to come to the court. 663 664 I ask my colleagues that this will not disrupt the bill.

665 It will only give reasonable discretion to the court. Do we

- 666 not trust the judges that we have confirmed here in the
- 667 United States Congress? We have vetted them. The Senate has
- 668 vetted them. The Presidents, Republican and Democrat, have
- 669 appointed them. Do we not see that they have the kind of
- 670 discretion that can make the right decision?
- I ask my colleagues to support the Jackson Lee
- 672 amendment. With that, I yield back.
- 673 Chairman Goodlatte. For what purpose does the gentleman
- from Texas seek recognition?
- 675 Mr. Smith. Mr. Chairman, I rise in opposition to the
- amendment.
- 677 Chairman Goodlatte. The gentleman is recognized for 5
- 678 minutes.
- 679 Mr. Smith. Thank you, Mr. Chairman. Mr. Chairman, I
- 680 oppose this amendment which would strike the provision for
- 681 mandatory penalties for filers of frivolous lawsuits and,
- 682 thus, defeat the purpose of the bill. Today there is not
- 683 quarantee that a victim of a frivolous lawsuit will be
- 684 compensated even if a court finds the case to be frivolous.
- 685 This legislation guarantees that victims of frivolous
- 686 lawsuits the ability to receive compensation from those who

687 abuse the legal system. So I urge my colleagues to oppose this amendment. 688 Also, Mr. Chairman, I would like to ask unanimous 689 690 consent to put into the record a letter that I just received 691 from the National Federation of Independent Business 692 endorsing the legislation. 693 Chairman Goodlatte. Without objection, it will be made 694 a part of the record. 695 [The information follows:]

696

697 Chairman Goodlatte. For what purpose does the gentleman

- 698 from Tennessee seek recognition?
- 699 Mr. Cohen. Thank you, Mr. Chairman, to strike the last
- 700 word.
- 701 Chairman Goodlatte. The gentleman is recognized for 5
- 702 minutes.
- 703 Mr. Cohen. And I would like to yield to the lady from
- 704 Texas.
- 705 Ms. Jackson Lee. Very kind, sir. Let me just say that
- 706 I think the gentleman from Texas has misinterpreted my
- 707 amendment. My amendment just gives the court, the very judge
- 708 that we have put through a confirmation process, that we have
- 709 indicated that that judge is worthy of being confirmed and to
- 710 serve the American people. And I am only suggesting that we
- 711 allow that judge to evenly in the playing field address the
- 712 question of whether or not the sanctions against a litigant,
- 713 who in his or her mind has come honestly before the court, to
- 714 just slap them down in order to punish them in contrast to an
- 715 individual who may have been the defendant.
- 716 And this is affirmed by the American Bar Association in
- 717 expressing opposition to H.R. 758, and I have not viewed them
- 718 as a radical organization. And they, in essence, oppose the

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bill because it would circumvent the procedures Congress 720 itself has established for amending rules of civil procedure. 721 Second, there is no demonstrated evidence that the 722 existing Rule 11 is inadequate and needs to be amended. And 723 third, by ignoring the lessons learned from 10 years of 724 experience under the 1983 mandatory version of Rule 11, 725 Congress ensures or incurs a substantial risk that the 726 proposed changes would impede the administration of justice 727 by encouraging additional litigation. 728 And I know there are lawyers and non-lawyers on this 729 panel. You cannot tell me that you have not been in court 730 with all good intentions with a worthy litigant, and you have 731 benefitted from the previous structure of Rule 11. Now, you 732 are going to be slapped down, but it is not you the lawyer 733 before the Bar, before the court. It is this litigant that 734 has taken all measures to be right, but has felt harmed. 735 I am not suggesting that no action be taken. I am suggesting that the discretion of the court to be reasonable. 736 737 Why would we block that? Reasonableness is a good standard.

We in law school have always learned of the reasonable man or

women standard. How in the world are we going to reject it

now in the debate of this particular bill, the reasonable

- 741 judge standard, which is a judge that has been approved or
- 742 given the authority by the U.S. Congress and the President of
- 743 the United States to get a lifetime appointment as a federal
- 744 jurist? I am baffled by that.
- 745 We all agree or disagree with judges. We agree or
- 746 disagree with the appeals court. We agree or disagree with
- 747 the Supreme Court. But they have been confirmed by the
- 748 American people through the process of confirmation. The
- 749 ABA, the American Bar Association, which is comprised of
- 750 plaintiffs' and defendants' lawyers are saying this is a
- 751 wrong-headed way to go.
- 752 And you know what? The only sentence I can say I am
- 753 just shocked and baffled. I do not even know why we are
- 754 here. I am just amazed. I guess I just cannot contain. I
- 755 am just amazed that we are on this legislation in 2015. I
- 756 just do not understand it. We are back pulling horses and
- 757 wagons and denying people into the courthouse.
- 758 So let me just say with all due respect, in a bipartisan
- 759 manner I am just asking if we can provide the opportunity for
- 760 the court to make a reasonable decision about these
- 761 sanctions. With that, I want to thank the gentleman from
- 762 Tennessee for his kindness, and hopefully he has a word.

- 763 Mr. Cohen. Mr. Chair, how much time do I have left?
- 764 Chairman Goodlatte. The gentleman has 1 minute left.
- 765 Mr. Cohen. Only 1 minute? It seems like I just
- 766 started.
- 767 [Laughter.]
- 768 Mr. Cohen. I want to thank the lady for her advocacy,
- 769 and I support her cause. And I appreciate the chair yielding
- 770 us the time, and I yield back the remainder thereof.
- 771 Chairman Goodlatte. For what purpose does the gentleman
- 772 from Michigan seek recognition?
- 773 Mr. Conyers. Mr. Chairman, I want to support the
- 774 Jackson Lee amendment.
- 775 Chairman Goodlatte. The gentleman is recognized for 5
- 776 minutes.
- 777 Mr. Conyers. Thank you very much. This has been quite
- 778 an unusual discussion. First, we decide that constitutional
- 779 and civil rights cases should not be clearly excluded from
- 780 the provisions of this measure, and now we are determining
- 781 that we will take away discretion from judges under Rule 11,
- 782 and eliminate their discretion. And it is a bit unusual for
- 783 the Committee on Judiciary that has the jurisdiction over the
- 784 court on many of these Federal matters, for us to be debating

785 whether or not the provision mandating compensatory monetary

- 786 awards should be modified to be made discretionary. That is
- 787 all I see the Jackson Lee as doing.
- 788 And so, I support the amendment because it would restore
- 789 the necessary discretion for judges when imposing a monetary
- 790 sanction. Now, who other than some members of the committee
- 791 would want to take away that discretion and make it
- 792 mandatory? Judges currently have this discretion under Rule
- 793 11, but this bill, H.R. 758, would eliminate that discretion.
- 794 And so, we know from previous experience that mandatory
- 795 sanctions leads to an exponential increase in the volume of
- 796 litigation as well as the cost of litigation. Mandatory
- 797 sanctions, together with the lack of a safe harbor, are what
- 798 gave strong incentives to parties to fight Rule 11 motions.
- 799 And so, this measure, the more we examine it, the more things
- 800 I find are disturbing about it.
- And so, I urge the members of the committee before they
- 802 cast a vote on this amendment to consider that we of all
- 803 people in the House of Representatives should be supportive
- 804 of giving judges discretion rather than making their conduct
- 805 mandatory in this particular instance. I thank --
- Ms. Jackson Lee. Would the gentleman --

807 Mr. Conyers. I would yield to the gentlelady from 808 Texas. 809 Ms. Jackson Lee. Your comments are eloquent, Mr. 810 Ranking Member, and I just want to take this moment to submit 811 into the record, I do not know if I did, the letter from the 812 American Bar Association confirming your comments dated March 813 23rd, 2015, opposing H.R. 758. And it is from, as I said, the American Bar Association, which has as its, if you will, 814 815 defining definition "defending liberty, pursuing justice." 816 I ask unanimous consent, Mr. Chairman, to put this letter in the record. Mr. Chairman? 817 Chairman Goodlatte. Without objection, it will be made 818 819 a part of the record.

[The information follows:]

820

822 Ms. Jackson Lee. Thank you, Mr. Conyers. I will yield

- 823 back. Thank you so very much.
- 824 Mr. Conyers. And I thank you, and I will yield back as
- 825 well.
- 826 Chairman Goodlatte. The question occurs on the
- 827 amendment offered by the gentlewoman from Texas.
- 828 All those in favor, respond by saying aye.
- Those opposed, no.
- Ms. Jackson Lee. Recorded vote.
- 831 Chairman Goodlatte. Before the ruling, a recorded vote
- 832 is requested, and the clerk will call the roll.
- Ms. Williams. Mr. Goodlatte?
- 834 Chairman Goodlatte. No.
- Ms. Williams. Mr. Goodlatte votes no.
- Mr. Sensenbrenner?
- 837 Mr. Sensenbrenner. No.
- Ms. Williams. Mr. Sensenbrenner votes no.
- 839 Mr. Smith?
- Mr. Smith. No.
- Ms. Williams. Mr. Smith votes no.
- Mr. Chabot?
- Mr. Chabot. No.

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844
         Ms. Williams. Mr. Chabot votes no.
         Mr. Issa?
845
846
          Mr. Issa. Nay.
847
          Ms. Williams. Mr. Issa votes nay.
848
         Mr. Forbes?
849
         [No response.]
850
          Ms. Williams. Mr. King?
851
         [No response.]
852
          Mr. Williams. Mr. Franks?
853
          Mr. Franks. No.
854
          Ms. Williams. Mr. Franks votes no.
855
         Mr. Gohmert?
         [No response.]
856
          Ms. Williams. Mr. Jordan?
857
858
          Mr. Jordan. No.
859
          Ms. Williams. Mr. Jordan votes no.
          Mr. Poe?
860
861
          Mr. Poe. Aye.
862
          Ms. Williams. Mr. Poe votes aye.
         Mr. Chaffetz?
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[No response.]

Ms. Williams. Mr. Marino?

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Mr. Marino. No.
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- Ms. Williams. Mr. Marino votes no.
- 868 Mr. Gowdy?
- Mr. Gowdy. No.
- Ms. Williams. Mr. Gowdy votes no.
- Mr. Labrador?
- [No response.]
- Ms. Williams. Mr. Farenthold?
- Mr. Farenthold. No.
- Ms. Williams. Mr. Farenthold votes no.
- 876 Mr. Collins?
- 877 Mr. Collins. No.
- Ms. Williams. Mr. Collins votes no.
- Mr. DeSantis?
- [No response.]
- Ms. Williams. Ms. Walters?
- [No response.]
- Ms. Williams. Mr. Buck?
- Mr. Buck. No.
- Ms. Williams. Mr. Buck votes no.
- 886 Mr. Ratcliffe?
- Mr. Ratcliffe. No.

Ms. Williams. Mr. Ratcliffe votes no.

- 889 Mr. Trott?
- 890 Mr. Trott. No.
- Ms. Williams. Mr. Trott votes no.
- 892 Mr. Bishop?
- 893 Mr. Bishop. No.
- Ms. Williams. Mr. Bishop votes no.
- 895 Mr. Conyers?
- 896 Mr. Conyers. Aye.
- Ms. Williams. Mr. Conyers votes aye.
- 898 Mr. Nadler?
- 899 Mr. Nadler. Aye.
- 900 Ms. Williams. Mr. Nadler votes aye.
- 901 Ms. Lofgren?
- 902 Ms. Lofgren. Aye.
- 903 Ms. Williams. Ms. Lofgren votes aye.
- 904 Ms. Jackson Lee?
- 905 Ms. Jackson Lee. Aye.
- 906 Ms. Williams. Ms. Jackson Lee votes aye.
- 907 Mr. Cohen?
- 908 Mr. Cohen. Aye.
- 909 Ms. Williams. Mr. Cohen votes aye.

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910
         Mr. Johnson?
911
         Mr. Johnson. Aye.
912
         Ms. Williams. Mr. Johnson votes aye.
         Mr. Pierluisi?
913
914
         Mr. Pierluisi. Aye.
915
         Ms. Williams. Mr. Pierluisi votes aye.
916
         Ms. Chu?
917
         Ms. Chu. Aye.
918
         Ms. Williams. Ms. Chu votes aye.
         Mr. Deutch?
919
920
         Mr. Deutch. Aye.
921
         Ms. Williams. Mr. Deutch votes aye.
922
         Mr. Gutierrez?
         [No response.]
923
924
         Ms. Williams. Ms. Bass?
925
         [No response.]
          Ms. Williams. Mr. Richmond?
926
927
         [No response.]
         Ms. Williams. Ms. DelBene?
928
929
         Ms. DelBene. Aye.
930
         Ms. Williams. Ms. DelBene votes aye.
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Mr. Jeffries?

- 932 [No response.]
- 933 Ms. Williams. Mr. Cicilline?
- 934 Mr. Cicilline. Aye.
- 935 Ms. Williams. Mr. Cicilline votes aye.
- 936 Mr. Peters?
- 937 Mr. Peters. Aye.
- 938 Ms. Williams. Mr. Peters votes aye.
- 939 Chairman Goodlatte. The gentleman from Virginia?
- 940 Mr. Forbes. No.
- 941 Ms. Williams. Mr. Forbes votes no.
- 942 Chairman Goodlatte. The gentlewoman from California?
- 943 Ms. Walters. No.
- 944 Ms. Williams. Ms. Walters votes no.
- Ohairman Goodlatte. Has every member voted who wishes
- 946 to vote?
- 947 [No response.]
- Ohairman Goodlatte. The clerk will report. Oh, the
- 949 gentleman from New York.
- 950 Mr. Jeffries. Aye.
- 951 Ms. Williams. Mr. Jeffries votes aye.
- 952 Chairman Goodlatte. The clerk will report. Has the
- 953 gentleman from Texas voted?

954 Mr. Gohmert. How am I recorded?

- 955 Ms. Williams. Not recorded.
- 956 Mr. Gohmert. No.
- 957 Ms. Williams. Mr. Gohmert votes no.
- 958 Chairman Goodlatte. Now the clerk will report.
- 959 Ms. Williams. Mr. Chairman, 14 members votes aye, 18
- 960 members voted no.
- 961 Chairman Goodlatte. And the amendment is not agreed to.
- 962 For what purpose does the gentleman from Tennessee seek
- 963 recognition?
- 964 Mr. Cohen. I have an amendment at the desk.
- 965 Chairman Goodlatte. The clerk will report the
- 966 amendment.
- 967 Ms. Williams. Amendment to H.R. 758, offered by Mr.
- 968 Cohen --
- 969 Mr. Cohen. It does not need to be read.
- 970 Chairman Goodlatte. Without objection, the amendment
- 971 will not be read --
- 972 [The amendment of Mr. Cohen follows:]

974 Chairman Goodlatte. And the gentleman is recognized for 5 minutes on his amendment. 975 976 Mr. Cohen. Thank you, sir. This amendment delays the 977 effective date until the Administrative Office of the U.S. 978 Courts has the chance to assess the potential effects of the 979 bill on Federal court resources, including both financial and 980 non-financial resources and litigation costs for private 981 litigants to the extent the office has such data. This should be right down everybody's alley: saving money and 982 983 letting the Administrative Office of the Courts tell us if 984 this is going to cost us money or not. 985 The amendment requires a similar assessment to be made 986 by the Department of Justice of the potential effects of 987 litigation costs for the government. I know this committee has been concerned about the cost of regulations, and 988 989 oftentimes we like to get the cost of regulations before we 990 approve them. So we should get the cost of these actions as 991 well, I would think. So this is in keeping with the 992 committee's work, and it has rubbed off on me, and that is why I introduced this amendment so that we could get the cost 993 before we went on and did this and maybe found out this was 994 995 going to hurt on the deficit and cost our children and

996 grandchildren and have to pay for this.

- 997 Both the Administrative Office and the Department of
- 998 Justice would be required to submit reports to the House and
- 999 Senate Judiciary Committees outlining their assessments.
- 1000 This is just an amendment in the basic spirit of the
- 1001 committee, bipartisan, about the cost benefit analysis to
- 1002 justify this bill just like we do for regulations.
- 1003 This principle would apply here with respect to this
- 1004 impact that Rule 11 would have on the resources of the
- 1005 courts, Department of Justice, and private litigants,
- 1006 including civil rights plaintiffs and whistleblowers. I
- 1007 understand the Congressional Budget Office found no impact on
- 1008 the Federal budget when assessing this legislation last
- 1009 Congress. The CBO, however, appeared to reach that
- 1010 conclusion after determining that because only private
- 1011 litigants would pay sanctions, so there would be no impact on
- 1012 the Federal budget.
- 1013 It seems there was no assessment of the bill's potential
- 1014 effect on the judiciary's or the Justice Department's
- 1015 financial resources where it is engaged in civil litigation
- 1016 and may be subject to Rule 11 as amended by this bill. There
- 1017 was no assessment of the potential effect on non-financial

resources, such as the diversion, judges' or attorneys' time 1018 1019 away from other critical matters as a result of increased 1020 Rule 11 satellite litigation. We know from experience with 1021 the '83 version of Rule 11 that the volume of satellite 1022 litigation increased exponentially during the 10 years that 1023 the '83 version was in effect. 1024 Civil procedure experts agree that the reason for that 1025 sharp increase was the mandatory sanctions regimen of the '83 1026 rule and its lack of a safe harbor provision, two provisions that H.R. 758 restores. This increase in litigation also led 1027 1028 to increases in costs for litigants and strained judicial 1029 resources. As with any good cost benefit analysis, it is fair to ask what the cost will be for the courts, for the 1030 1031 Department of Justice, and for private litigants, and whether 1032 those costs outweigh what I believe are the non-existent 1033 benefits of H.R. 758 before this legislation takes effect. 1034 But we should see whether the costs outweigh the benefits. 1035 This amendment does nothing to stop the bill. It merely 1036 asks for an assessment of the potential impact of the bill on 1037 various entities, including the potential for increased 1038 burdens on taxpayers. So this is kind of a compromise in the 1039 spirit of the tradition of the Judiciary Committee's concern

1040 about costs and cost benefit analysis that offer this as kind

- 1041 of a get together spirit of Glassboro amendment.
- 1042 And with that, I would ask for everybody's support, and
- 1043 Kumbaya. I yield back the balance of my time.
- 1044 Chairman Goodlatte. You may get the Kumbaya.
- 1045 [Laughter.]
- 1046 Chairman Goodlatte. But not the rest of it.
- 1047 For what purpose does the gentleman from Texas seek
- 1048 recognition?
- 1049 Mr. Smith. Mr. Chairman, I oppose the amendment.
- 1050 Chairman Goodlatte. The gentleman is recognized for 5
- 1051 minutes.
- 1052 Mr. Smith. Thank you, Mr. Chairman. I certainly
- 1053 appreciate the gentleman from Tennessee's great attitude, but
- 1054 I still have to oppose the amendment. The amendment would
- 1055 allow the Administrative Office of the Courts and the
- 1056 Attorney General, either of them, in fact, to veto the
- 1057 Lawsuit Abuse Reduction Act. For too long, bad actors have
- 1058 used our civil justice system to prey on innocent parties.
- 1059 Defendants, plaintiffs, small businesses, and all victims of
- 1060 abusive litigation simply deserve better.
- 1061 The underlying bill ensures that if a party is injured

1062 by a frivolous claim, they are quaranteed compensation. And 1063 I might take a moment to respond to a couple of other 1064 comments that have been made about the judge's discretion. 1065 The judge has complete discretion to determine whether or not 1066 a lawsuit is frivolous or not. We do not tamper with that 1067 discretion whatsoever. 1068 But this amendment frustrates the goal by delaying Rule 1069 11 reforms until after the Administrative Office of the 1070 Courts and the Attorney General assess the bill and report to 1071 Congress. Under this amendment, there is no quarantee that 1072 such assessment and report will ever occur because there is 1073 no deadline. Therefore, the status quo may continue, which 1074 harms victims of lawsuit abuse and rewards unscrupulous 1075 lawyers. 1076 And let me say this is basically letting the AG, for 1077 example, determine completely him or herself whether to kill 1078 this bill or to allow it go forward. And I am just not 1079 comfortable putting that amount of power in the hands of the 1080 Attorney General. So I urge my colleagues to oppose this 1081 amendment and yield back. 1082 Chairman Goodlatte. Would the gentleman yield?

Mr. Smith. I yield to the gentleman.

- 1084 Chairman Goodlatte. I thank the gentleman for yielding.
- 1085 It occurs to me that it is basically like giving the Attorney
- 1086 General a pocket veto.
- 1087 Mr. Smith. I could not agree with the chairman more.
- 1088 Thank you.
- 1089 Chairman Goodlatte. The question occurs --
- 1090 Mr. Conyers. Mr. Chairman?
- 1091 Chairman Goodlatte. For what purpose does the gentleman
- 1092 from Michigan seek recognition?
- 1093 Mr. Conyers. Strike the last word.
- 1094 Chairman Goodlatte. The gentleman is recognized for 5
- 1095 minutes.
- 1096 Mr. Conyers. May I ask the author of this amendment if
- 1097 he was disturbed by some of the draconian results that would
- 1098 occur if his amendment were to succeed that I thought I was
- 1099 hearing when opposition to your amendment was articulated?
- 1100 Mr. Cohen. Well, am I recognized?
- 1101 Mr. Conyers. Yes, I yield.
- 1102 Mr. Cohen. I do not believe any of that would occur,
- 1103 and I think this would simply give us the judgment of an
- 1104 objective analysis of what the costs will be because there
- 1105 are going to be great costs to the system if judges have to

1106 spend more time on satellite litigation, the judges as well 1107 as the private litigants. And, you know, we are concerned in 1108 this committee very much about cost benefit analysis, and 1109 there is no place that should be more important for this 1110 committee than the judiciary. 1111 So, no, I think this would be very beneficial, and no 1112 veto. There is certainly no pocket veto. That is not the 1113 case, whoever would have it. 1114 Mr. Conyers. Well, I thank the gentleman because this 1115 is the first time I have heard a discussion in which some of 1116 the members did not want to find out how much the costs of a 1117 measure that they were taking under consideration would be. 1118 And it strikes me that it certainly does not give the 1119 Department of Justice or anybody else any advantages in 1120 knowing what the costs are going to be. And it certainly 1121 does not kill bills. 1122 It seems to me we should have an accurate assessment of 1123 the risk given that that taxpayers are involved. And to the 1124 extent that the courts keep track of the costs of this for 1125 private parties and the government, we should have some

estimation of what the costs would be. So I cannot see why

this provision that the Cohen amendment would bring to this,

1126

1128 it would not change my opinion about my overall position on

- 1129 the bill, but it would make it more attractive to maybe
- 1130 somebody who would say, yes, let us find out how much this
- 1131 would cost, unless this is something we want to keep secret
- 1132 here and not allow that to happen as we are moving swiftly
- 1133 through H.R. 758.
- 1134 And I yield to the gentleman.
- 1135 Mr. Cohen. Thank you. I was just trying to offer this
- 1136 to show that the majority's work in this Congress has rubbed
- 1137 off on me. And I understand a lot more about cost benefit
- 1138 analysis than I ever did before. And I just thought that
- 1139 this would help improve their bill, and I wanted to lend that
- 1140 opportunity to them to have even a better bill that not only
- 1141 expedited what their theory in the civil justice system, but
- 1142 also to cost benefit analysis to a new and important place.
- Mr. Conyers. Well, I just hope that all of this that is
- 1144 rubbing off on you will not lead you to support the bill
- 1145 itself. We keep improving it against the wishes of the
- 1146 proponents of the bill. This an incredible public
- 1147 conversation we are having in this committee.
- 1148 Mr. Cohen. Well, I do think we should try to reach
- 1149 across the aisle and do public service, and try to find

1150 places where we come together. And I just thought this was

- 1151 it in kind of the spirit of Beatles, "Come Together."
- 1152 Mr. Conyers. I thank the gentleman, and I yield back
- 1153 the balance of my time.
- 1154 Chairman Goodlatte. Before we sing "Kumbaya," the chair
- 1155 will ask for a vote on the amendment.
- 1156 Mr. Cohen. The chair went to Abbey Road. "Come
- 1157 Together" was on that album, I think. I saw you cross the
- 1158 street.
- 1159 Chairman Goodlatte. The question occurs on the
- amendment offered by the gentleman from Tennessee.
- 1161 All those in favor, respond by saying aye.
- Those opposed, no.
- 1163 In the opinion of the chair, the noes have it, and the
- 1164 amendment is not agreed to.
- Mr. Conyers. Do you want a record vote?
- 1166 Mr. Cohen. I am not ask for a roll call because not
- 1167 only did I learn from them about cost benefit, but I remember
- 1168 my math.
- 1169 [Laughter.]
- 1170 Chairman Goodlatte. For what purpose does the gentleman
- 1171 from Georgia seek recognition?

- 1172 Mr. Johnson. I have an amendment at the desk.
- 1173 Chairman Goodlatte. The clerk will report the
- 1174 amendment.
- 1175 Ms. Williams. Amendment to H.R. 758, offered by --
- 1176 Mr. Johnson. And I would ask that it would be read as
- 1177 considered.
- 1178 Chairman Goodlatte. The amendment will be considered as
- 1179 read without objection.
- 1180 [The amendment of Mr. Johnson follows:]
- 1181

1182 Chairman Goodlatte. And the gentleman is recognized for

- 1183 5 minutes on his amendment.
- 1184 Mr. Johnson. Thank you, Mr. Chairman. My amendment
- 1185 would delay the enactment of the LARA Act until the Federal
- 1186 Judicial Conference has an opportunity to review Rule 11
- 1187 through the Rules Enabling Act process to determine whether
- 1188 or not Rule 11 needs to be changed.
- 1189 Congress has a long history of trusting the Federal
- 1190 judiciary to make its own procedural rules. In 1934,
- 1191 Congress passed the Rules Enabling Act, which authorizes the
- 1192 Federal judiciary to determine its own rules of practice,
- 1193 procedure, and evidence. And it does so through a body known
- 1194 as the Judicial Conference of the United States. It is a
- 1195 body that is composed of Federal judges, practicing lawyers,
- 1196 law professors, State chief justice, and representatives of
- 1197 the Department of Justice, and these are the people who are
- 1198 on the ground working as attorneys and judges day in and day
- 1199 out.
- 1200 The Judicial Conference is broken down into committees,
- 1201 advisory committees. It has an advisory committee on
- 1202 appellate rules, one on bankruptcy rules, one on civil rules,
- 1203 one on criminal rules, one on evidence rules. And through

1204 those committees, the Judicial Conference takes action that

- 1205 is in the best interest of the judiciary as a whole.
- 1206 The LARA Act departs from the well-established practice
- 1207 of allowing the Judicial Conference to determine how the
- 1208 legal profession should be governed. This is a practice that
- 1209 Congress itself authorized very wisely, and it not necessary
- 1210 to change the process now. Never once has the U.S. Supreme
- 1211 Court found that the Federal judiciary overstepped its
- 1212 rulemaking authority.
- 1213 Rather than empowering the Federal judiciary to make its
- 1214 own procedural rules, this bill attempts to amend the Federal
- 1215 Rules of Civil Procedure directly over the objections made by
- 1216 the intensely deliberative Judicial Conference. This will
- 1217 undermine the development of sound rules and practices. In
- 1218 fact, I have a letter right here from the Judicial Conference
- 1219 dated April 13th, 2015 that expresses their views about the
- 1220 LARA Act, and goes into the history of why the current rules
- 1221 exist.
- 1222 And I would like to submit this letter for the record
- 1223 without objection.
- 1224 Chairman Goodlatte. Without objection, it will be made
- 1225 a part of the record.

1226 [The information follows:]

L228	Mr. Johnson. To take a little bit from this letter and
L229	read it into the record, I will start with this paragraph,
L230	which begins as follows: "A decade of experience with the
1231	1983 mandatory sanctions provision demonstrated that it
L232	failed to provide meaningful relief from the litigation
L233	behavior it was meant to address, and instead generated
L234	wasteful satellite litigation that had little to do with the
L235	merits of the cases. The 1983 version of Rule 11 required
L236	sanctions for every violation of the rule," which is what
L237	this legislation would do, "required sanctions for every
L238	violation of the rule, and quickly became a tool of abuse.
L239	Aggressive filings of Rule 11 sanctions motions required
L240	expenditure of tremendous resources on Rule 11 battles having
L241	nothing to do with the merits of the case, and everything to
L242	do with strategic gamesmanship. Many Rule 11 motions in turn
L243	triggered counter motions seeking Rule 11 sanctions as a
L244	penalty for filing the original Rule 11 motion."
L245	And so, it goes on and on and on, and it is wasteful
L246	litigation. It leads to results that are not what could be
L247	considered justice, which is what the judiciary is all about
L248	or should be all about. And so, many of my colleagues on
L249	this committee are former attorneys and judges, and I hope

- 1250 that we can cross party lines to rally behind the Judicial
- 1251 Conference. We know what it is like to practice law and the
- 1252 importance of being able to self-govern based on our day-to-
- 1253 day real world experience.
- 1254 And with that, I will again urge that we allow for this
- 1255 consideration by the Judicial Conference of this particular
- 1256 piece of legislation, and I will yield back.
- 1257 Mr. Issa. Mr. Chairman?
- 1258 Chairman Goodlatte. For what purpose does the gentleman
- 1259 from California seek recognition?
- 1260 Mr. Issa. Mr. Chairman, I ask to respond in the
- 1261 negative to his amendment.
- 1262 Chairman Goodlatte. The gentleman is recognized for 5
- 1263 minutes.
- 1264 Mr. Issa. Mr. Chairman, it is a pleasure not to be a
- 1265 judge or an attorney at this time, but, in fact, numerous
- 1266 times a victim of frivolous claims and outrageous conduct by
- 1267 attorneys, in which we knew that even if we proved it, we had
- 1268 little chance of receiving compensation. I have on occasion
- 1269 seen Rule 11 sanctions granted. Unfortunately, it is often
- 1270 at best a repayment of the amount it took to file. Anyone
- 1271 who practices law who sought these knows they are doing it

1272 out of principle and not out any pragmatic, they are going to

- 1273 get their money back.
- 1274 The fact is that Rule 11 sanctions are seldom granted
- 1275 because the "may" clause allows a discretion that seems to
- 1276 always favor the outrageous conduct of an attorney on behalf
- 1277 of his client. Witnessing it absolutely firsthand over the
- 1278 years, I will tell you that this is sorely needed. We need
- 1279 to have a "shall" because the judge has already determined
- 1280 the conduct is inappropriate. And now the question is, if
- 1281 you have done the crime so to speak, why are you not paying
- 1282 the fine?
- 1283 So any delay in changing the standard to one in which if
- 1284 you have done wrong you should be held accountable, and
- 1285 causing attorneys to act the way they should and mostly do is
- 1286 long overdue. So I trust that as a novice to all the
- 1287 technicality of why a lawyer would not want to be held
- 1288 accountable for their wrong behavior, I will tell you the
- 1289 clients want to see this change. And I urge --
- 1290 Mr. Johnson. Would the gentleman yield?
- 1291 Mr. Issa. Of course I would yield.
- 1292 Mr. Johnson. Well, thank you, sir, for yielding. You
- 1293 know, to get involved in the nuts and bolts of judicial

1294 procedure by non-lawyers who may have some personal 1295 experience with the judicial process, but lack the intimate 1296 knowledge of how the system works --1297 Mr. Issa. Reclaiming my time, I will tell you that the 1298 intimate knowledge I have is to be a victim of wrongful 1299 conduct on behalf of attorneys. 1300 Mr. Johnson. And if the gentleman would yield --1301 Mr. Issa. I will further yield in just a moment. I 1302 believe that the best reason for someone to speak up and say 1303 we need to leave this movement is for just that reason. 1304 There is no reason for the discretion that you may do 1305 something if you see outrageous behavior. If officers of the 1306 court act beyond what it is reasonable and it is determined, 1307 then the judge shall have an appropriate reaction. 1308 They still get to decide how much it is. We are not 1309 saying they shall fully compensate. They have a lot of 1310 discretion. But the discretion to do nothing when they have 1311 seen wrongful conduct, I am the victim. When the lawyers are 1312 going back and forth, the clients on both sides are the 1313 victims. And so, this holding attorneys accountable for good

conduct is, in fact, long overdue. And if the judges will

not move, you know, Rule 11 is not new. I have been here 14

1314

- 1316 years, and I lived under it before I came here. It really is
- 1317 an opportunity to do what should have been done, and to wait
- 1318 for a conference on something that they have not done in so
- 1319 long is inappropriate.
- So I was pleased to see this reform, and I would yield
- 1321 again to the gentleman.
- 1322 Mr. Johnson. Well, thank you, sir. Back in 1983, Rule
- 1323 11 was changed so as to provide automatic sanctions upon
- 1324 filing or upon winning a Rule 11 motion, no safe harbor. And
- 1325 the judiciary proceeded with that in place between 1983 and
- 1326 1993 when the rule was rescinded for the reasons that I
- 1327 stated in the letter and the portion of the letter that I
- 1328 read.
- 1329 And I think for us to go back now to the '83-'93 period
- 1330 and impose that same scenario on our judiciary at this time
- 1331 is something that should be considered by the judiciary at
- 1332 this time.
- 1333 Mr. Issa. Reclaiming my time. I appreciate the
- 1334 gentleman's final statements. The fact is that officers of
- 1335 the court need to be held to a high standard, and just as we
- 1336 have mandatory minimums for certain behavior and we have
- 1337 damages that are statutory in many cases, this is an example

1338 where officers of the court, if they live up to the proper

- 1339 letter and spirit of their obligation, they will not see
- 1340 these sanctions. And if they do not, I believe it is long
- 1341 overdue to reinstate it. And I thank the chairman for his
- 1342 effort to make this happen, and, again, I oppose the
- 1343 amendment.
- 1344 Chairman Goodlatte. For what purpose does the gentleman
- 1345 from Michigan seek recognition?
- 1346 Mr. Conyers. I rise in support of the amendment.
- 1347 Chairman Goodlatte. The gentleman is recognized for 5
- 1348 minutes.
- 1349 Mr. Conyers. Thank you, Mr. Chairman. This is a most
- 1350 unusual hearing because never in my experience, and
- 1351 especially during the legislative hearing on 758, there has
- 1352 been no witness that could name an instance when the Congress
- 1353 has directly amended a civil procedure rule. And it is not
- 1354 clear to me if we all understand that what we are doing here
- 1355 is that we are not only not seeking the Judicial Conference's
- 1356 advice on the bill itself. We are moving forward on this
- 1357 bill over the objections of the Judicial Conference without
- 1358 even any consultation whatsoever.
- 1359 It is very unusual, and I think that at the very least

1360 we should give the courts a chance to review Rule 11 before

- 1361 it makes such drastic changes to the rule, which makes it
- 1362 even more unpalatable from my point of view.
- 1363 And I urge support of the Johnson amendment, which
- 1364 merely wants to give the court a chance to review and approve
- 1365 the amendments to Rule 11. And so, I urge support of the
- 1366 Johnson amendment, and I yield back the balance of my time.
- 1367 Chairman Goodlatte. The question occurs on the
- 1368 amendment offered by the gentleman from Georgia.
- 1369 All those in favor, respond by saying aye.
- 1370 Those opposed, no.
- 1371 In the opinion of the chair, the noes have it, and the
- 1372 amendment is not agreed.
- 1373 Mr. Conyers. We seek a record vote, Mr. Chairman.
- 1374 Chairman Goodlatte. A recorded vote is requested, and
- 1375 the clerk will call the roll.
- 1376 Ms. Williams. Mr. Goodlatte?
- 1377 Chairman Goodlatte. No.
- 1378 Ms. Williams. Mr. Goodlatte votes no.
- 1379 Mr. Sensenbrenner?
- 1380 Mr. Sensenbrenner. No.
- 1381 Ms. Williams. Mr. Sensenbrenner votes no.

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1382
          Mr. Smith?
1383
          Mr. Smith. No.
          Ms. Williams. Mr. Smith votes no.
1384
1385
          Mr. Chabot?
1386
          Mr. Chabot. No.
1387
          Ms. Williams. Mr. Chabot votes no.
1388
          Mr. Issa?
1389
          Mr. Issa. No.
1390
          Ms. Williams. Mr. Issa votes no.
          Mr. Forbes?
1391
1392
          [No response.]
1393
          Ms. Williams. Mr. King?
          [No response.]
1394
          Mr. Williams. Mr. Franks?
1395
1396
          Mr. Franks. No.
1397
          Ms. Williams. Mr. Franks votes no.
1398
          Mr. Gohmert?
1399
          Mr. Gohmert. No.
          Ms. Williams. Mr. Gohmert votes no.
1400
          Mr. Jordan?
1401
          Mr. Jordan. No.
1402
1403
          Ms. Williams. Mr. Jordan votes no.
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1404
          Mr. Poe?
1405
          [No response.]
          Ms. Williams. Mr. Chaffetz?
1406
1407
          [No response.]
1408
          Ms. Williams. Mr. Marino?
1409
          Mr. Marino. No.
1410
          Ms. Williams. Mr. Marino votes no.
1411
          Mr. Gowdy?
1412
          Mr. Gowdy. No.
          Ms. Williams. Mr. Gowdy votes no.
1413
1414
          Mr. Labrador?
1415
          [No response.]
1416
          Ms. Williams. Mr. Farenthold?
          Mr. Farenthold. No.
1417
1418
          Ms. Williams. Mr. Farenthold votes no.
1419
          Mr. Collins?
1420
          Mr. Collins. No.
          Ms. Williams. Mr. Collins votes no.
1421
1422
          Mr. DeSantis?
1423
          [No response.]
1424
          Ms. Williams. Ms. Walters?
1425
          Ms. Walters. No.
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1426 Ms. Williams. Ms. Walters votes no.

- 1427 Mr. Buck?
- 1428 Mr. Buck. No.
- 1429 Ms. Williams. Mr. Buck votes no.
- 1430 Mr. Ratcliffe?
- 1431 Mr. Ratcliffe. No.
- Ms. Williams. Mr. Ratcliffe votes no.
- 1433 Mr. Trott?
- 1434 Mr. Trott. No.
- 1435 Ms. Williams. Mr. Trott votes no.
- 1436 Mr. Bishop?
- 1437 Mr. Bishop. No.
- 1438 Ms. Williams. Mr. Bishop votes no.
- 1439 Mr. Conyers?
- 1440 Mr. Conyers. Aye.
- Ms. Williams. Mr. Conyers votes aye.
- 1442 Mr. Nadler?
- 1443 Mr. Nadler. Aye.
- Ms. Williams. Mr. Nadler votes aye.
- 1445 Ms. Lofgren?
- 1446 Ms. Lofgren. Aye.
- 1447 Ms. Williams. Ms. Lofgren votes aye.

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1448
          Ms. Jackson Lee?
1449
          [No response.]
          Ms. Williams. Mr. Cohen?
1450
1451
          Mr. Cohen. Aye.
1452
          Ms. Williams. Mr. Cohen votes aye.
1453
          Mr. Johnson?
1454
          Mr. Johnson. Aye.
1455
          Ms. Williams. Mr. Johnson votes aye.
1456
          Mr. Pierluisi?
          Mr. Pierluisi. Aye.
1457
1458
          Ms. Williams. Mr. Pierluisi votes aye.
1459
          Ms. Chu?
          Ms. Chu. Aye.
1460
1461
          Ms. Williams. Ms. Chu votes aye.
1462
          Mr. Deutch?
          Mr. Deutch. Aye.
1463
1464
          Ms. Williams. Mr. Deutch votes aye.
          Mr. Gutierrez?
1465
          [No response.]
1466
1467
          Ms. Williams. Ms. Bass?
1468
          [No response.]
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Ms. Williams. Mr. Richmond?

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[No response.]
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- 1471 Ms. Williams. Ms. DelBene?
- 1472 Ms. DelBene. Aye.
- Ms. Williams. Ms. DelBene votes aye.
- 1474 Mr. Jeffries?
- 1475 [No response.]
- 1476 Ms. Williams. Mr. Cicilline?
- 1477 Mr. Cicilline. Aye.
- 1478 Ms. Williams. Mr. Cicilline votes aye.
- 1479 Mr. Peters?
- 1480 Mr. Peters. Aye.
- 1481 Ms. Williams. Mr. Peters votes aye.
- 1482 Chairman Goodlatte. The gentleman from New York?
- 1483 Mr. Jeffries. Aye.
- 1484 Ms. Williams. Mr. Jeffries votes aye.
- 1485 Chairman Goodlatte. The gentleman from Virginia?
- 1486 Mr. Forbes. No.
- 1487 Ms. Williams. Mr. Forbes votes no.
- 1488 Chairman Goodlatte. Has every member voted who wishes
- 1489 to vote?
- [No response.]
- 1491 Chairman Goodlatte. The clerk will report.

Ms. Williams. Mr. Chairman, 12 members voted aye, 18

- 1493 members voted no.
- 1494 Chairman Goodlatte. And the amendment is not agreed to.
- 1495 For what purpose does the gentleman from Rhode Island
- 1496 seek recognition?
- 1497 Mr. Cicilline. Thank you, Mr. Chairman. I have an
- 1498 amendment at the desk.
- 1499 Chairman Goodlatte. The clerk will report the
- 1500 amendment.
- Ms. Williams. Amendment to H.R. 758, offered by Mr.
- 1502 Cicilline, page 2, strike like --
- 1503 Chairman Goodlatte. Without objection, the amendment
- 1504 will be considered as read.
- 1505 [The amendment of Mr. Cicilline follows:]
- 1506

1507 Chairman Goodlatte. And the gentleman is recognized for 5 minutes on his amendment. 1508 1509 Mr. Cicilline. Thank you, Mr. Chairman. Mr. Chairman, 1510 this amendment would restore the current safe harbor 1511 provision under the Federal Rules of Civil Procedure Number 1512 11. As the committee knows, the safe harbor provision allows 1513 an attorney a period of 21 days to withdraw an objectionable 1514 pleading, and Rule 11, of course, applies to all kinds of 1515 pleadings, motions, and pre-trial documents. Many violations 1516 of Rule 11 are technical and not deliberate, and this 1517 amendment would simply restore the safe harbor provision. 1518 For the 10 years that mandatory sanctions were in effect, litigation surrounding Rule 11 significantly 1519 1520 increased. In fact, the safe harbor amendment would curtail 1521 this satellite litigation that so many colleagues have spoken 1522 about this morning by providing a party an opportunity to 1523 correct a small defect to a pleading or other paper. 1524 According to Professor Lonnie Hoffman, who testified at the 1525 March 11th, 2011 hearing on this very same bill, and I quote,

"A further key reform in 1993 was the addition of what is

known as the safe harbor provision, which protects against

the imposition of sanctions if the filing alleged to be

1526

1527

1528

L529	sanctionable is withdrawn in a timely manner. The addition
L530	of the safe harbor has been credited with successfully
L531	reducing the incidence of abusive rule of evidence sanctions
L532	practice, a salutary result felt especially by those
L533	claimants who were impacted most severely by the 1983 rule."
L534	Without the safe harbor provision, Rule 11 discouraged
L535	the withdrawal of sanctionable filings because as the
L536	Advisory Committee puts it, "Parties were sometimes reluctant
L537	to abandon a questionable contention lest that be viewed as
L538	evidence of a violation of Rule 11." So after the safe
L539	harbor rule was included, this was no longer a problem.
L540	And, in fact, even if such a problem exists, history
L541	tells us that what is proposed in this as a remedy will prove
L542	not only ineffective, but will actually make the problem
L543	worse. In fact, the last time that such a proposal was
L544	enacted in 1983, it spawned unnecessary and abusive
L545	litigation. During the decade that mandatory Rule 11
L546	sanctions were in effect, nearly 7,000 motions were
L547	generated, much of it stemming from purely tactical motives.
L548	Prior to that, during the 45 years when the existing
L549	rule was in effect, Federal courts ruled on only 19 Rule 11
L550	motions for sanctions, and found a violation of Rule 11 only

1551 11 times. And, in fact, in 1989, a study found that roughly 1552 one-third of all Federal civil lawsuits at the time involved 1553 Rule 11 litigation. Roughly a quarter of all the cases on 1554 the Federal docket were burdened by rule 11 actions that did 1555 not result in sanctions. 1556 As the Judicial Conference noted in 2004, the mandatory 1557 application of Rule 11 created, and I quote, "a significant 1558 incentive to file unmeritorious Rule 11 motions by providing 1559 a possibility of monetary penalty, engendered potential 1560 conflicts of interest between clients and lawyers, who 1561 advised withdrawal of particular claims despite the client's preference, and provided little incentive to abandon or 1562 withdraw a pleading or claim that lacked merit after 1563 1564 determining that it no longer was supportable in law or 1565 fact." In an effort to address frivolous litigation, the 1983 1566 amendment actually spurred a new form of abusive tactics. It 1567 1568 is for this reason, among others, that the rule was re-1569 amended and to make sanctions discretionary, and to create a 1570 safe harbor provision. This safe harbor provision required parties seeking Rule 11 sanctions to give the adverse party 1571 1572 notice and the opportunity to withdraw without penalty. My

1573 amendment would simply restore the safe harbor provision. It

- 1574 would allow courts to focus more on the merits of cases, and
- 1575 preventing much of the pure gamesmanship that accompanied the
- 1576 previous version of Rule 11.
- 1577 I urge my colleagues to support this amendment and yield
- 1578 back the remainder of my time.
- 1579 Chairman Goodlatte. The chair thanks the gentleman.
- 1580 For what purpose does the gentleman from Texas seek
- 1581 recognition?
- Mr. Smith. Mr. Chairman, I oppose the amendment.
- 1583 Chairman Goodlatte. The gentleman is recognized for 5
- 1584 minutes.
- 1585 Mr. Smith. Thank you, Mr. Chairman. First of all, I
- 1586 would like to thank the gentleman from California, Mr. Issa,
- 1587 for his comments on the previous amendment. There is no
- 1588 substitute for firsthand experience with frivolous lawsuits,
- 1589 though. Frankly, I regret he had to go through that
- 1590 experience, but I thought what he said was very, very
- 1591 persuasive.
- 1592 Mr. Chairman, I oppose the amendment at hand, which
- 1593 strikes a section of the bill and allows lawyers who file
- 1594 frivolous claims to escape any sanction. It is essential

1595	that LARA reverse the 1993 amendments to Rule 11. The
1596	current rule allows those who file frivolous lawsuits to
1597	avoid sanctions by withdrawing claims within 21 days after a
1598	motion for sanctions has been filed. This loophole, which
1599	LARA closes, gives unscrupulous lawyers an unlimited number
1600	of free passes to file frivolous pleadings with impunity.
1601	Justice Scalia correctly predicted that such amendments
1602	would, in fact, encourage frivolous lawsuits. Opposing the
1603	1993 amendments in which the 21-day rule was reinstated,
1604	Justice Scalia wrote, "In my view, those who file frivolous
1605	suits and pleadings should have no safe harbor. The rule
1606	should be solicitous of the abused and not of the abuser.
1607	Under the revised rule, parties will be able to file
1608	thoughtless, reckless, and harassing pleading, secure in the
1609	knowledge that they have nothing to lose. If objection is
1610	raised, they can retreat without penalty."
1611	LARA would get rid of the free pass lawyers now have to
1612	file frivolous lawsuits under today's Rule 11. This
1613	amendment would eliminate that essential provision, so I urge
1614	my colleagues to oppose this amendment. Yield back.
1615	Chairman Goodlatte. The question occurs on the
1616	amendment offered by the gentleman from Rhode Island.

1617 All those in favor, respond by saying aye.

- 1618 Those opposed, no.
- 1619 In the opinion of the chair, the noes have it.
- Mr. Cicilline. Ask for a recorded vote, Mr. Chairman.
- 1621 Chairman Goodlatte. A recorded vote is requested, and
- 1622 the clerk will call the roll.
- 1623 Ms. Williams. Mr. Goodlatte?
- 1624 Chairman Goodlatte. No.
- Ms. Williams. Mr. Goodlatte votes no.
- 1626 Mr. Sensenbrenner?
- 1627 Mr. Sensenbrenner. No.
- Ms. Williams. Mr. Sensenbrenner votes no.
- 1629 Mr. Smith?
- 1630 Mr. Smith. No.
- Ms. Williams. Mr. Smith votes no.
- 1632 Mr. Chabot?
- 1633 Mr. Chabot. No.
- Ms. Williams. Mr. Chabot votes no.
- 1635 Mr. Issa?
- 1636 Mr. Issa. No.
- 1637 Ms. Williams. Mr. Issa votes no.
- 1638 Mr. Forbes?

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1639
          [No response.]
          Ms. Williams. Mr. King?
1640
1641
          [No response.]
1642
          Mr. Williams. Mr. Franks?
1643
          [No response.]
          Ms. Williams. Mr. Gohmert?
1644
1645
          [No response.]
1646
          Ms. Williams. Mr. Jordan?
1647
          Mr. Jordan. No.
          Ms. Williams. Mr. Jordan votes no.
1648
1649
          Mr. Poe?
1650
          Mr. Poe. No.
          Ms. Williams. Mr. Poe votes no.
1651
          Mr. Chaffetz?
1652
1653
          [No response.]
1654
          Ms. Williams. Mr. Marino?
          Mr. Marino. No.
1655
1656
          Ms. Williams. Mr. Marino votes no.
          Mr. Gowdy?
1657
           Mr. Gowdy. No.
1658
1659
          Ms. Williams. Mr. Gowdy votes no.
1660
          Mr. Labrador?
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1661 Mr. Labrador. No.
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- Ms. Williams. Mr. Labrador votes no.
- 1663 Mr. Farenthold?
- Mr. Farenthold. No.
- 1665 Ms. Williams. Mr. Farenthold votes no.
- 1666 Mr. Collins?
- 1667 Mr. Collins. No.
- 1668 Ms. Williams. Mr. Collins votes no.
- 1669 Mr. DeSantis?
- [No response.]
- 1671 Ms. Williams. Ms. Walters?
- 1672 Ms. Walters. No.
- Ms. Williams. Ms. Walters votes no.
- 1674 Mr. Buck?
- 1675 Mr. Buck. No.
- 1676 Ms. Williams. Mr. Buck votes no.
- 1677 Mr. Ratcliffe?
- 1678 Mr. Ratcliffe. No.
- 1679 Ms. Williams. Mr. Ratcliffe votes no.
- 1680 Mr. Trott?
- 1681 Mr. Trott. No.
- 1682 Ms. Williams. Mr. Trott votes no.

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1683
          Mr. Bishop?
1684
          [No response.]
1685
          Ms. Williams. Mr. Conyers?
1686
          Mr. Conyers. Aye.
1687
          Ms. Williams. Mr. Conyers votes aye.
1688
          Mr. Nadler?
1689
          Mr. Nadler. Aye.
1690
          Ms. Williams. Mr. Nadler votes aye.
1691
          Ms. Lofgren?
1692
          Ms. Lofgren. Aye.
1693
          Ms. Williams. Ms. Lofgren votes aye.
1694
          Ms. Jackson Lee?
1695
          [No response.]
          Ms. Williams. Mr. Cohen?
1696
1697
          Mr. Cohen. Aye.
1698
          Ms. Williams. Mr. Cohen votes aye.
          Mr. Johnson?
1699
1700
          Mr. Johnson. Aye.
1701
          Ms. Williams. Mr. Johnson votes aye.
          Mr. Pierluisi?
1702
1703
          Mr. Pierluisi. Aye.
1704
          Ms. Williams. Mr. Pierluisi votes aye.
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1705
          Ms. Chu?
1706
          Ms. Chu. Aye.
1707
          Ms. Williams. Ms. Chu votes aye.
1708
          Mr. Deutch?
1709
          Mr. Deutch. Aye.
1710
          Ms. Williams. Mr. Deutch votes aye.
1711
          Mr. Gutierrez?
1712
          [No response.]
1713
          Ms. Williams. Ms. Bass?
1714
          [No response.]
1715
          Ms. Williams. Mr. Richmond?
1716
          [No response.]
          Ms. Williams. Ms. DelBene?
1717
1718
          Ms. DelBene. Aye.
1719
          Ms. Williams. Ms. DelBene votes aye.
1720
          Mr. Jeffries?
1721
          Mr. Jeffries. Aye.
1722
          Ms. Williams. Mr. Jeffries votes aye.
          Mr. Cicilline?
1723
1724
          Mr. Cicilline. Aye.
1725
          Ms. Williams. Mr. Cicilline votes aye.
```

Mr. Peters?

1726

- 1727 Mr. Peters. Aye.
- 1728 Ms. Williams. Mr. Peters votes aye.
- 1729 Chairman Goodlatte. The gentleman from Michigan?
- 1730 Mr. Bishop. No.
- 1731 Ms. Williams. Mr. Bishop votes no.
- 1732 Chairman Goodlatte. The gentleman from Virginia?
- 1733 Mr. Forbes. No.
- Ms. Williams. Mr. Forbes votes no.
- 1735 Chairman Goodlatte. Has every member voted who wishes
- 1736 to vote?
- [No response.]
- 1738 Chairman Goodlatte. The clerk will report.
- 1739 Ms. Williams. Mr. Chairman, 12 members voted aye, 18
- 1740 members voted no.
- 1741 Chairman Goodlatte. And the amendment is not agreed to.
- 1742 Are there further amendments to H.R. 758?
- [No response.]
- 1744 Chairman Goodlatte. A reporting quorum being present,
- 1745 the question is on the motion to report the bill, H.R. 758,
- 1746 favorably to the House.
- 1747 Those in favor will say aye?
- 1748 Those opposed, no?

1749 The ayes have it, and the bill is ordered reported

- 1750 favorably.
- 1751 Mr. Conyers. A recorded vote.
- 1752 Chairman Goodlatte. A recorded vote is requested, and
- 1753 the clerk will call the roll.
- 1754 Ms. Williams. Mr. Goodlatte?
- 1755 Chairman Goodlatte. Aye.
- 1756 Ms. Williams. Mr. Goodlatte votes aye.
- 1757 Mr. Sensenbrenner?
- 1758 Mr. Sensenbrenner. Aye.
- 1759 Ms. Williams. Mr. Sensenbrenner votes aye.
- 1760 Mr. Smith?
- 1761 Mr. Smith. Aye.
- Ms. Williams. Mr. Smith votes aye.
- 1763 Mr. Chabot?
- 1764 Mr. Chabot. Aye.
- 1765 Ms. Williams. Mr. Chabot votes aye.
- 1766 Mr. Issa?
- 1767 Mr. Issa. Aye.
- 1768 Ms. Williams. Mr. Issa votes aye.
- 1769 Mr. Forbes?
- 1770 Mr. Forbes. Aye.

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1771 Ms. Williams. Mr. Forbes votes aye.
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- 1772 Mr. King?
- 1773 [No response.]
- 1774 Ms. Williams. Mr. Franks?
- 1775 Mr. Franks. Aye.
- 1776 Ms. Williams. Mr. Franks votes aye.
- 1777 Mr. Gohmert?
- 1778 Mr. Gohmert. Aye.
- 1779 Ms. Williams. Mr. Gohmert votes aye.
- 1780 Mr. Jordan?
- 1781 Mr. Jordan. Yes.
- 1782 Ms. Williams. Mr. Jordan votes yes.
- 1783 Mr. Poe?
- 1784 Mr. Poe. No.
- 1785 Ms. Williams. Mr. Poe votes no.
- 1786 Mr. Chaffetz?
- [No response.]
- 1788 Ms. Williams. Mr. Marino?
- 1789 [No response.]
- 1790 Ms. Williams. Mr. Gowdy?
- 1791 Mr. Gowdy. Yes, ma'am.
- Ms. Williams. Mr. Gowdy votes yes.

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1793
        Mr. Labrador?
1794
         Mr. Labrador. Yes.
1795
         Ms. Williams. Mr. Labrador votes yes.
1796
     Mr. Farenthold?
1797
         Mr. Farenthold. Yes.
1798
         Ms. Williams. Mr. Farenthold votes yes.
1799
         Mr. Collins?
1800
         Mr. Collins. Yes.
1801
         Ms. Williams. Mr. Collins votes yes.
1802
     Mr. DeSantis?
1803
         [No response.]
1804
         Ms. Williams. Ms. Walters?
         Ms. Walters. Aye.
1805
1806
         Ms. Williams. Ms. Walters votes aye.
1807
         Mr. Buck?
1808
         Mr. Buck. Yes.
1809
         Ms. Williams. Mr. Buck votes yes.
     Mr. Ratcliffe?
1810
         Mr. Ratcliffe. Yes.
1811
1812
         Ms. Williams. Mr. Ratcliffe votes yes.
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1813

1814

Mr. Trott?

Mr. Trott. Yes.

1815 Ms. Williams. Mr. Trott votes yes.

- 1816 Mr. Bishop?
- 1817 Mr. Bishop. Aye.
- 1818 Ms. Williams. Mr. Bishop votes aye.
- 1819 Mr. Conyers?
- 1820 Mr. Conyers. No.
- 1821 Ms. Williams. Mr. Conyers votes no.
- 1822 Mr. Nadler?
- 1823 Mr. Nadler. No.
- 1824 Ms. Williams. Mr. Nadler votes no.
- 1825 Ms. Lofgren?
- 1826 Ms. Lofgren. No.
- 1827 Ms. Williams. Ms. Lofgren votes no.
- 1828 Ms. Jackson Lee?
- [No response.]
- 1830 Ms. Williams. Mr. Cohen?
- 1831 Mr. Cohen. Aye.
- 1832 Ms. Williams. Mr. Cohen votes aye.
- 1833 Mr. Johnson?
- 1834 Mr. Johnson. No.
- 1835 Ms. Williams. Mr. Johnson votes no.
- 1836 Mr. Pierluisi?

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1837
        Mr. Pierluisi. No.
1838
          Ms. Williams. Mr. Pierluisi votes no.
          Ms. Chu?
1839
1840
          Ms. Chu. No.
1841
          Ms. Williams. Ms. Chu votes no.
1842
          Mr. Deutch?
1843
          Mr. Deutch. No.
1844
          Ms. Williams. Mr. Deutch votes no.
1845
          Mr. Gutierrez?
1846
         [No response.]
1847
          Ms. Williams. Ms. Bass?
1848
          [No response.]
          Ms. Williams. Mr. Richmond?
1849
1850
          [No response.]
1851
          Ms. Williams. Ms. DelBene?
1852
          Ms. DelBene. No.
1853
          Ms. Williams. Ms. DelBene votes no.
          Mr. Jeffries?
1854
          Mr. Jeffries. No.
1855
          Ms. Williams. Mr. Jeffries votes no.
1856
1857
          Mr. Cicilline?
          Mr. Cicilline. No.
1858
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1859 Ms. Williams. Mr. Cicilline votes no.

- 1860 Mr. Peters?
- 1861 Mr. Peters. No.
- 1862 Ms. Williams. Mr. Peters votes no.
- 1863 Chairman Goodlatte. The gentleman from Pennsylvania?
- 1864 Mr. Marino. Yes.
- 1865 Ms. Williams. Mr. Marino votes yes.
- 1866 Chairman Goodlatte. The gentleman from Ohio?
- 1867 Mr. Cohen. Mr. Chair?
- 1868 Chairman Goodlatte. The gentleman from Tennessee?
- 1869 Mr. Cohen. Did my amendment pass?
- 1870 Chairman Goodlatte. Your amendment failed.
- 1871 Mr. Cohen. Oh, well, I meant to vote no.
- 1872 [Laughter.]
- 1873 Chairman Goodlatte. And we are not going to sing
- 1874 "Kumbaya."
- 1875 [Laughter.]
- 1876 Chairman Goodlatte. Has every member voted who wishes
- 1877 to vote?
- 1878 [No response.]
- 1879 Chairman Goodlatte. The clerk will report.
- 1880 Ms. Williams. Mr. Chairman, 19 members voted aye, 13

1881 members voted no. 1882 Chairman Goodlatte. The ayes have it, and the bill is 1883 ordered reported favorably to the House. Members will have 2 1884 days to submit views. 1885 Pursuant to notice I now call up H.R. 526 for purposes 1886 of markup, and move that the committee report the bill 1887 favorably to the House. 1888 The clerk will report the bill. 1889 Ms. Williams. H.R. 526, to amend Title 11 of the United 1890 States Code to require the public disclosure by trust 1891 established under Section 524(g) of such title, of quarterly 1892 reports that contained detailed information regarding the 1893 receipt and disposition of claims for injuries based on 1894 exposure to asbestos and for other purposes. 1895 Chairman Goodlatte. Without objection, the bill is considered as read and open for amendment at any point. 1896 1897 [The bill follows:]

1898

1899 Chairman Goodlatte. I will begin by recognizing myself 1900 for an opening statement. 1901 Today we consider a bill that will help asbestos victims 1902 that must look to the bankruptcy process to seek redress for 1903 their or their loved ones' injuries. Unfortunately on too 1904 frequent on occasion, by the time asbestos victims assert 1905 their claims for compensation, the bankruptcy trust formed 1906 for their benefit has been diluted by fraudulent claims, 1907 leaving those victims without their entitled recovery. 1908 The reason that fraud is able to exist within the 1909 asbestos trust system is the excessive lack of transparency created by plaintiffs' firms. Due to a provision in the 1910 1911 Bankruptcy Code, plaintiffs' firms are essentially granted a 1912 statutory veto right over a debtor's Chapter 11 plan that 1913 seeks to restructure asbestos liabilities. Plaintiffs' firms 1914 have exploited this leverage to obtain trust rules that 1915 prevent information contained within the asbestos trust from 1916 seeing the light of day. The predictable result from this reduced transparency 1917 1918 has been a growing wave of claims and reports of fraud. The 1919 increase in fraudulent claims has caused many asbestos 1920 bankruptcy trusts to reduce the recoveries paid to asbestos

1921 victims who emerge following the formation of trusts. For 1922 example, a recent bankruptcy case in North Carolina for the 1923 company Garlock Ceiling Technologies uncovered a series of fraudulent claims. 1924 1925 In 15 cases that were filed against Garlock in State 1926 court, the plaintiffs disclosed that they were exposed to a 1927 total of 32 products. Yet when the bankruptcy court 1928 conducted some basic due diligence, it revealed that these 1929 very same plaintiffs had asserted claims in the bankruptcy 1930 courts for exposure from 284 different products. This type 1931 of conduct depletes the finite amount of funds available in 1932 the bankruptcy trust process to pay future victims of 1933 asbestos. 1934 The FACT Act, introduced by Congressman Farenthold, will 1935 combat this fraud by introducing long-needed transparency 1936 into the asbestos bankruptcy trust system. The FACT Act 1937 increases transparency through two simple measures. First, 1938 it requires the asbestos trust to file quarterly reports on 1939 their public bankruptcy dockets. These reports will contain 1940 very basic information about demands to the trust and the 1941 basis for payments made by the trust to claimants. Second, 1942 the FACT Act requires asbestos trusts to respond to

1943 information requests about claimants asserted against and the 1944 basis for payments made by the asbestos trust. These 1945 measures are carefully designed to increase transparency 1946 while providing claimants with sufficient privacy protection. 1947 To accomplish these goals, the bill leverages privacy 1948 protections contained elsewhere in the Bankruptcy Code and 1949 includes additional safeguards to preserve claimants' 1950 privacy. A State court judge with 29 years of bench 1951 experience described the privacy protections within the FACT 1952 Act as far stronger than those afforded in State court. The 1953 FACT Act also is deliberately structured to minimize the 1954 administrative impact on asbestos trusts. Indeed, according to testimony before the Judiciary Committee from an expert on 1955 1956 asbestos trusts, preparing the quarterly disclosure 1957 requirements would be very simple and take minutes. 1958 The FACT Act strikes the appropriate balance between 1959 achieving the transparency necessary to reduce fraud in an 1960 efficient manner and providing claimants with sufficient privacy protections. We cannot allow fraud to continue 1961 1962 reducing recoveries for future asbestos victims. The FACT 1963 Act is a simple, narrow measure that will shed much needed 1964 sunshine on a shadowy system.

1965 I thank Mr. Farenthold for introducing this legislation 1966 and urge my colleagues to support the FACT Act. And it is 1967 now my pleasure to recognize the ranking member of the 1968 committee, the gentleman from Michigan, Mr. Conyers, for his 1969 opening statement. 1970 Mr. Conyers. Thank you, Mr. Chairman. And to members 1971 of the committee, I would like to take the liberty to 1972 acknowledge the presence of Representative Bruce Vento, our 1973 former colleague from Minnesota's, widow is here, Mrs. Sue 1974 Vento. And we wanted to let her know that Bruce represented 1975 Minnesota for 24 years until he passed from a form of cancer 1976 in the lining of the chest cavity, mesothelioma, that is often linked to exposure to asbestos fibers. And we are 1977 1978 pleased that she is in the audience with a number of asbestos 1979 victims as well, and we appreciate all of them being here, and commend them for their commitment and the memory of her 1980 1981 husband. 1982 There are, members of the committee, some concerns about 1983 H.R. 526, Furthering Asbestos Claim Transparency Act. The 1984 bill's reporting and disclosure requirements are an assault 1985 against the privacy of asbestos victims who seek payment for 1986 their injuries from bankruptcy trusts established for that

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1987
       purpose. H.R. 526 would force these trusts to publicly
1988
       disclose sensitive personal information of these asbestos
1989
       claimants, including their names and exposure histories. And
1990
       as a result, their private information will be irretrievably
1991
       released into the public domain available by way of the
1992
       internet.
1993
           Just imagine what insurance companies, prospective
1994
       employers, lenders, data collectors could do with this
1995
       private information. Worse yet, these asbestos victims will
1996
       be more vulnerable to other predators. By exposing their
1997
       personal information to the public, H.R. 526 would allow
1998
       asbestos victims to be re-victimized, notwithstanding the
1999
       fact that such disclosure has absolutely nothing to do with
2000
       compensation for asbestos exposure.
2001
           Now, while H.R. 526's supporters that it is intended to
2002
       help victims of asbestos exposure, asbestos victims
2003
       vigorously oppose 526. As a matter of fact, it has not been
2004
       brought to my attention that there are any asbestos victims
       in support of the measure that we are now about to consider.
2005
2006
       Because of this serious shortcoming of the bill, I intend to
2007
       offer an amendment that will at least protect the privacy of
2008
       asbestos claimants.
```

2009 Another problem is that it is fundamentally inequitable 2010 because although the bill requires bankruptcy asbestos trusts 2011 to make certain disclosures, it makes no comparable demand on 2012 those whose products injured or even kills so many 2013 unsuspecting American workers, service members, and 2014 consumers. In fact, some manufacturers intentionally 2015 concealed known risks of asbestos exposure and used every 2016 trick in the book to avoid liability. They even fought the 2017 Federal government's efforts to ban its use, and a result, 2018 asbestos continued to be widely used in constructing our 2019 homes, offices, and public schools. This very building in 2020 which we are sitting is in the midst of a nearly 20-year 2021 asbestos abatement effort. 2022 And now, the very same manufacturers ask us to help them 2023 by passing H.R. 526, which effectively shifts some of the 2024 costs of discovery away from them to asbestos bankruptcy 2025 trusts. Unfortunately, H.R. 526 is nothing more than an 2026 attempt by asbestos defendants to do an end run around the 2027 discovery process available under non-bankruptcy law. Still 2028 another flaw is that there is no evidence of endemic fraud 2029 warranting such an invasive measure as H.R. 526. Oh, sure, 2030 there has been some fraud, but there is no massive fraud

2031 going on that we or my staff can detect. While the 2032 supporters of this measure will probably claim that the 2033 asbestos trust system is rife with fraud, I have not seen any 2034 claim to make that statement meritorious. 2035 And then there is the Government Accountability Office 2036 report, GAO, and here is what it says. "There is no 2037 empirical evidence of such fraud with respect to the trust 2038 claims processing system." While not perfect, the trust 2039 system set up under the Bankruptcy Code Section 524(g), has 2040 generally proved to be beneficial to both asbestos victims 2041 and to corporations facing mass tort liability for causing 2042 asbestos injuries. 2043 In exchange for agreeing to fund these trusts, companies 2044 are able to shed their massive asbestos tort liabilities and 2045 reenter the business community on a competitive basis for the 2046 benefit of their creditors and those who they injured. The 2047 trusts in turn owe a fiduciary duty to all beneficiaries to 2048 ensure that the only proper claims are paid to the extent 2049 possible. 2050 These are some of the concerns that I have, and I should note that others share the same concerns, including the 2051 2052 Military Order of the Purple Heart, Public Citizen, the

- 2053 American Federation of State, County, and Municipal
- 2054 Employees, the AFL-CIO, the Environmental Working Group, the
- 2055 Alliance for Justice, the American Association for Justice,
- 2056 and others. And the bill is also opposed by asbestos victims
- 2057 and their families.
- 2058 So what is H.R. 526 all about? It is a blatant attempt
- 2059 to advance the interests of those companies that injured and
- 2060 killed thousands of Americans at the expense of these very
- 2061 same victims. And so, I urge my colleagues to carefully
- 2062 follow this discussion and join me in opposing this flawed
- 2063 measure. Thank you, Mr. Chairman.
- 2064 Chairman Goodlatte. The chair recognizes the author of
- 2065 the legislation, the gentleman from Texas, Mr. Farenthold,
- 2066 for his opening statement.
- 2067 Mr. Farenthold. Thank you, Mr. Chairman. One of my
- 2068 priorities in Congress is looking for ways we can address
- 2069 waste, fraud, and abuse, as well as abusive litigation. And
- 2070 it is becoming increasingly clear that a major source of
- 2071 fraud and abuse lies in the asbestos trusts created under the
- 2072 Federal Bankruptcy Code.
- 2073 Federal Court District Judge Jan Jack from my hometown
- 2074 of Corpus Christie, was one of the first to blow the lid off

asbestos fraud in 2005. Unfortunately, the bankruptcy trusts

2075

2076 themselves have become a second avenue for unscrupulous actors to fraudulently drain funds, thereby reducing the 2077 2078 payouts to victims of asbestos. That is why I introduced 2079 H.R. 526, the Furthering Asbestos Claim Transparency Act of 2080 2015, which is identical to the FACT Act that passed Congress 2081 last term. 2082 It is designed to strike a balance between and inject a 2083 much needed transparency into the system while protecting the 2084 privacy of those seeking redress. This bill is for the 2085 victims of asbestos-related diseases who deserve full 2086 compensation for their injuries, including those not yet 2087 showing any symptoms. 2088 Congress has now conducted four hearings on the topic, 2089 and we have heard many stories about inconsistent, 2090 questionable, and potentially fraudulent claims. Fraud in 2091 and of itself is bad enough, but the fact that there are 2092 limited resources in these trusts that were formed with 2093 assets from bankrupt defendants makes it important that we 2094 protect these funds for yet undiscovered victims. 2095 Already net payouts have decreased by nearly 50 percent 2096 across eight potential payments in six of the major trusts.

According to the Wall Street Journal, roughly half the trusts

2097

2098 have been forced to reduce their payouts to victims in recent 2099 years in response to an unexpected glut in claims. Congress 2100 must act to protect future victims and their families so they 2101 can receive the support that they need. 2102 For those who would claim there is no evidence of 2103 misconduct in the asbestos trust, I would strongly suggest 2104 they take a look at the In Re Garlock Ceiling Technologies 2105 case and the indictment of disgraced New York Assembly 2106 Speaker Sheldon Silver. The extent of the abuse is now 2107 clear, and the Furthering Asbestos Claim Transparency will 2108 help ensure this asbestos litigation is no longer driven by 2109 dollars, but by justice. 2110 There have been also some claims that the GAO report has 2111 said there is not fraud present in the asbestos system. This 2112 is inaccurate. The GAO report was not focused on finding 2113 fraud. As a result, the GAO did not perform its own audits 2114 of the asbestos bankruptcy trust or independently review the trust claims. In fact, the GAO report found that the 2115 2116 asbestos trust system is not equipped to detect claims that 2117 are supported by altered work histories or inconsistent 2118 exposure patterns. This type of fraud is precisely what the

2119	FACT	Act	is	aimed	at	uncovering.
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- 2120 The FACT Act will shine disinfecting sunlight onto the
- 2121 trust system so that all parties, including other asbestos
- 2122 trusts and State court judges, will have access to
- 2123 information to spot abuse while not subjecting the victims to
- 2124 unnecessary invasion of their privacy. Amending the
- 2125 Bankruptcy Code to require asbestos trusts to file quarterly
- 2126 reports with the bankruptcy court just outlining the
- 2127 claimant's name, alleged exposure history, and basis for any
- 2128 payment is simple and non-burdensome, and it will provide a
- 2129 great way to provide transparency to the system.
- 2130 The act includes great privacy protections. It bars the
- 2131 disclosure of complete social security numbers or
- 2132 confidential medical records. Reports filed under the FACT
- 2133 Act will also be subject to existing bankruptcy rules to
- 2134 protect personally identifiable information. The information
- 2135 being disclosed in the report is nothing more than would be
- 2136 typically found in State court pleadings.
- 2137 This legislation will help the asbestos trusts achieve
- 2138 their designated goal: preserving funds to provide
- 2139 compensation to the parties that have been truly aggrieved by
- 2140 exposure to asbestos. The minimal cost associated with the

2141 FACT Act reporting will more than outweighed if a single

- 2142 fraudulent claim is deterred.
- 2143 I would like to enter into the record today two letters
- 2144 I received, one from the American Military Society and
- 2145 another from the Texas Coalition of Veterans Organizations,
- 2146 which represents 34 different veterans organizations in my
- 2147 home State of Texas. Their support of this legislation is
- 2148 important because it is also one of my top priorities to
- 2149 ensure that the men and women who serve our country in the
- 2150 military will have the support they need.
- 2151 I would like to draw attention to one line in particular
- 2152 from the American Military Society that sums up why I think
- 2153 this bill is important. Executive Director John May states,
- 2154 "Put simply, every dollar paid to an undeserving claimant is
- 2155 a dollar taken away from a veteran whose illness will
- 2156 manifest in the future." That is what we are here to
- 2157 prevent: unscrupulous attorneys abusing an opaque system,
- 2158 leaving those who put everything on the line for this country
- 2159 out to dry.
- 2160 Congress has taken up this bill numerous times. I urge
- 2161 my colleagues to continue to support it. Thank you very
- 2162 much.

2163	Chairman Goodlatte. The chair now recognizes the
2164	gentleman from Georgia, the ranking member of the
2165	Subcommittee on Regulatory Reform, Commercial and Antitrust
2166	Law, for his opening statement.
2167	Mr. Johnson. Thank you, Mr. Chairman. I have serious
2168	concerns with the so-called FACT Act, but let me first say
2169	being an attorney myself, I understand that when a person is
2170	charged with a crime, they have a presumption of innocence
2171	which stays with them until such time as they should be
2172	convicted. And Mr. Sheldon Silver, who was the former
2173	speaker of the New York General Assembly, is a man who was
2174	charged with a crime, but has not been found to have
2175	committed that crime. So I would object to any insinuation
2176	that his case and his name being associated is in any way an
2177	example of some kind of need for this legislation.
2178	Not only does this bill create a major hurdle for
2179	families already facing the insurmountable fight against
2180	asbestos-related disease, it also violates their privacy by
2181	publicizing sensitive information about claimants. As
2182	written, little would stop this legislation from allowing
2183	third parties to collect and monetize claimants' medical
2184	history, or using this information to discriminate against

victims and their families.

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2186 Even if both parties were on equal footing, how does a 2187 defendant's need for materials outside of discovery justify a 2188 major privacy intrusion on a vulnerable class of persons? 2189 That is why I would offer an amendment today, and I will 2190 offer an amendment today, that seeks to protect the 2191 personally identifiable information of asbestos victims from 2192 the bill's disclosure requirements that are as onerous as 2193 they are unnecessary. 2194 Indeed the information that the FACT Act would require 2195 trusts to report is already discoverable if relevant to a 2196 claim or defense at trial. State and Federal Rules of Civil 2197 Procedure already allow a defendant to gain all relevant 2198 information about a claimant's exposure during discovery. So

defendants and claimants are rarely on equal footing during discovery or at any other stage of the litigation. 2205 2206 Furthermore, if we remove the rhetoric behind the Fact

rather than providing for broader transparency for both

parties in litigation, as this bill purports to do, the FACT

Act instead creates significant hurdles for asbestos victims

and their families. This proposition is especially troubling

when we stop to consider the equities of these actions where

2207	Act, all we are left with is legislation that creates an
2208	asbestos death database with the sole purpose of allowing
2209	Honeywell, Koch Industries, and large asbestos insurers to
2210	easily access other asbestos corporation's lists so they can
2211	determine if asbestos victims are getting what they view as
2212	too much justice, and if there is a way they can nickel and
2213	dime the families they have devastated.
2214	That is what this bill is about. It guarantees that the
2215	asbestos industry and its insurers pay as little to their
2216	victims as possible. That alone is offensive, but the way
2217	the bill achieves this objective is morally reprehensible.
2218	Moreover, for the second straight Congress, the majority has
2219	specifically chosen to ignore, disregard, and cast aside the
2220	hardships and the testimony of asbestos victims and family.
2221	In fact, during the subcommittee hearing on this bill,
2222	victims and their families were made to suffer further insult
2223	by being collectively asked to stand and respond to questions
2224	at the demand of the majority.
2225	These families did not travel to Washington, D.C. to be
2226	ridiculed or to be part of a legislative circus. They came
2227	here to have their voices heard on a legislation that has
2228	very real consequences for very real people. After

- 2229 retracting a promise to these families last Congress, I am
- 2230 disappointed to report that the majority has again refused to
- 2231 allow these families to testify on the real effects of this
- 2232 bill, but instead has mocked their attempt to have voice.
- 2233 In closing, I strongly oppose this legislation, and with
- 2234 that I yield back.
- 2235 Chairman Goodlatte. For what purpose does the gentleman
- 2236 from Michigan seek recognition?
- 2237 Mr. Trott. Mr. Chairman, I would speak in favor of the
- 2238 bill.
- 2239 Chairman Goodlatte. The gentleman is recognized for 5
- 2240 minutes.
- 2241 Mr. Trott. Thank you, Mr. Chairman. Let us be clear
- 2242 what we are talking about here today. If you oppose this
- 2243 bill, you are saying that transparency is bad. You are
- 2244 saying that you do not care about preserving the finite
- 2245 resources for victims. You are saying that you are okay with
- 2246 claimants potentially double dipping, that you are not in
- 2247 favor of trying to reduce fraud and abuse in the claims
- 2248 process, and that you generally believe it is a bad idea for
- 2249 companies to be able to deal with their liabilities in a fair
- 2250 and open manner.

2251	There have been a number of arguments offered in
2252	opposition to this bill. There are two worthy of
2253	consideration: first, that somehow the FACT Act will
2254	compromise or infringe on the privacy of the victims. That
2255	would most certainly be a very serious concern for all of us,
2256	but that is not the case. The act requires that you simply
2257	provide the name and the basis for the claim. It is much
2258	less information that is required in any pleading
2259	requirements in any State in this country.
2260	The second argument is that the act is somehow harmful
2261	to victims, again, a very serious concern for all of us. But
2262	contrary to what has been said, it does not create any major
2263	or significant hurdles for the claimants. It does not limit
2264	claims. It does not cap claims. It does not delay payments.
2265	What the act does do is impose some very simple reporting
2266	requirements so that more money will be available for valid
2267	claims.
2268	Mr. Chairman, I practiced in bankruptcy court for 30
2269	years. Filing a proof of claim in a bankruptcy proceeding is
2270	a very serious matter. We worked hard to ensure they were
2271	accurate, that there was a valid basis for the claim.
2272	Section 524(g) of the Bankruptcy Act is an outlier, in my

- 2273 opinion, that is inconsistent with most other provisions in
- 2274 the Bankruptcy Code. And if you file a claim that does not
- 2275 have a proper basis, unlike our prior discussion regarding
- 2276 the bill that was reported out of committee earlier today,
- 2277 bankruptcy judges would readily impose sanctions against the
- 2278 lawyer, putting your Bar license at risk, putting your
- 2279 client's reputation at risk.
- 2280 We need to pass H.R. 526 so we can clean up this process
- 2281 so more money will be available for victims. I yield back.
- 2282 Mr. Farenthold. Would the gentleman yield?
- 2283 Mr. Trott. The gentleman would be happy to yield. Yes,
- 2284 sir.
- 2285 Mr. Farenthold. Thank you for yielding, and I wanted to
- 2286 address one of the claims of the gentleman on the other side
- 2287 of the aisle, my friend from Georgia, made about an
- 2288 unwillingness to listen to the victims. We have had numerous
- 2289 hearings, and what has happened is their side has chosen an
- 2290 attorney or someone else as their witness. And the victims
- 2291 were offered the opportunity to speak to members of Congress.
- 2292 In fact, I checked with my staff to see if any asbestos
- 2293 victim had even asked to come in and speak to me or anyone in
- 2294 my office, and we have had not one person ask to speak about

- 2295 it.
- 2296 Of course, we are always willing to listen to folks, but
- 2297 we have had four hearings on this issue, and I think we have
- 2298 gotten numerous statements from victims that were entered
- 2299 into the record. So I do think the victims' voices have been
- 2300 heard.
- 2301 Mr. Johnson. Would the gentleman yield?
- 2302 Mr. Farenthold. It is not my time.
- 2303 Mr. Johnson. Mr. Trott?
- 2304 Mr. Trott. I am happy to yield to the gentleman from
- 2305 Georgia.
- 2306 Mr. Johnson. Being a lawyer myself, I would ask is it
- 2307 not good to hear from the lawyer representing the plaintiffs?
- 2308 What is wrong with that? Is that not what our --
- 2309 Mr. Farenthold. Will the gentleman yield?
- 2310 Mr. Trott. I would be happy to yield to the gentleman
- 2311 from Texas.
- 2312 Mr. Farenthold. And I agree. I think you make my point
- 2313 there that the victims through an attorney have had their
- 2314 say.
- 2315 Mr. Johnson. What is wrong with the lawyer for the
- 2316 plaintiffs testifying?

2317 Mr. Farenthold. We had the lawyer testify. I think you

- 2318 make my point that the victims were heard. Again, you know,
- 2319 we have held four hearings on this, got a broad record. And
- 2320 I disagree that this is anti-victim. This is pro-victim. We
- 2321 are trying to avoid having their awards from the trust cut
- 2322 because the trusts have run out of money. And I will yield
- 2323 back.
- 2324 Chairman Goodlatte. For what purpose does the gentleman
- 2325 from New York seek recognition?
- 2326 Mr. Nadler. Strike the last word.
- 2327 Chairman Goodlatte. The gentleman is recognized for 5
- 2328 minutes.
- 2329 Mr. Nadler. Thank you. Mr. Chairman, I want to
- 2330 associate myself with everything Mr. Johnson said about the
- 2331 merits or rather the total and complete lack of merits of
- 2332 this bill. And I want to comment in particular on one thing
- 2333 because I really do not like to see total irrelevancies
- 2334 brought into a discussion simply to use someone's name. And
- 2335 I am talking about the reference by Mr. Farenthold to the
- 2336 indictment of former Assembly Speaker Silver in New York.
- The indictment of Mr. Silver, and I agree with Mr.
- 2338 Johnson, he has not been found guilty, so we really should

not even be talking about it. But that has nothing to do

2339

2340 with asbestos trusts. Mr. Silver was indicted for allegedly, 2341 he gave referrals of plaintiff cases to a law firm, and 2342 allegedly accepted in return for them quid pro quo. Straight 2343 bribery case. It has nothing to do. 2344 Now, yes, they were asbestos victims, and it was an 2345 asbestos plaintiff law firm, but it had nothing to do with 2346 bankruptcy trusts. It had nothing to do with anything we are 2347 talking about here. And either there was a quid pro quo, in 2348 which he was quilty, or there was not, in which case what he 2349 did was perfectly legal, but it has nothing to do with what 2350 we are talking about. He was also indicated for allegedly getting referrals in 2351 2352 return for a quid pro quo from a law firm for referring 2353 certiorari cases to them. Are we going to say that, therefore, that shows that there is general fraud in 2354 2355 certiorari cases and people ought not to be permitted to 2356 protest their tax assessments on property taxes? 2357 Aside from just using someone whose name is in the news in a derogatory manner, which is totally irrelevant. So I 2358 2359 would ask Mr. Farenthold, how does that indictment have any 2360 relevance whatsoever to a discussion of this bill given the

2361 fact that it had nothing to do with bankruptcy trust, nothing

- 2362 to do with disclosure, but was a straight bribery indictment
- 2363 for something else? I will yield.
- 2364 Mr. Farenthold. Thank you. And I think the point I was
- 2365 trying to make, and I certainly do not mean to imply that he
- 2366 is guilty before he has been convicted.
- 2367 Mr. Nadler. No, I am not saying that.
- 2368 Mr. Farenthold. But I think the issue shows that the
- 2369 asbestos claim has become such a high dollar industry for
- 2370 lawyers, and you can see that from the ads that you still see
- 2371 regulatory on television, that you have attorneys seeing this
- 2372 as basically a pay-out machine. They are so anxious to get
- these cases.
- 2374 Mr. Nadler. Reclaiming my time, in other words, this is
- 2375 relevant only to show that some lawyers can make a lot of
- 2376 money in asbestos claims, as lawyers can make a lot of money
- 2377 in certiorari cases, in libel cases, in criminal defense
- 2378 cases. Yes, lawyers make a lot of money, some of them
- 2379 sometimes. Some of them do not. But it has nothing to do
- 2380 with what we are talking about, and it has nothing to do in
- 2381 particular with asbestos trusts.
- 2382 So having established the fact it was totally

- 2383 irrelevant, I will yield back.
- 2384 Chairman Goodlatte. Are there amendments to 526? The
- 2385 clerk will report the amendment of the gentleman from
- 2386 Michigan, Mr. Conyers.
- Ms. Williams. Amendment to H.R. 526, offered by Mr.
- 2388 Conyers of Michigan, page 2, strike line --
- 2389 Chairman Goodlatte. Without objection, the amendment is
- 2390 considered as read.
- [The amendment of Mr. Conyers follows:]

Chairman Goodlatte. And the gentleman is recognized for

2393

5 minutes on his amendment. 2394 2395 Mr. Conyers. Thank you, Mr. Chairman. Mr. Chairman and 2396 members of the committee, the only beneficiaries of H.R. 526, 2397 members of the committee, of the so-called FACT Act are the 2398 very entities that knowingly produced a toxic substance that 2399 killed or injured many unsuspecting American consumers. I 2400 repeat: the only beneficiaries of this bill are the very 2401 entities that knowingly produced a toxic substance that 2402 killed or injured thousands of unsuspecting American 2403 consumers and workers. 2404 Worse yet, this bill allows victims of asbestos exposure to be further victimized by requiring information about their 2405 2406 illness to be made publicly to anyone who has access to the 2407 internet. For example, the bill's reporting requirements 2408 make the trust list all payment demands received as well as 2409 the names and exposures of histories of each claimant 2410 together with the basis for any payment from the trust to 2411 such claimants. 2412 To address this serious failing of the bill, my amendment would ensure that the quarterly reports required 2413 2414 under 526 contain only aggregate payment information. My

- 2415 amendment also deletes the bill's burdensome discovery
- 2416 requirements. As noted by the widow of our former colleague,
- 2417 Bruce Vento, whose life was taken away because of asbestos
- 2418 life was taken away because of asbestos-induced mesothelioma,
- 2419 the bill's public disclosure of victims' private information
- 2420 could be used to deny employment credit, health, and
- 2421 disability insurance. She also warned that asbestos victims
- 2422 would be more vulnerable to identity thieves and other types
- 2423 of predators.
- 2424 There is absolutely no reason in my view to violate the
- 2425 privacy of asbestos victims, and accordingly, I urge my
- 2426 colleagues to support my amendment, which will ensure that
- 2427 the privacy of asbestos victims is protected. I urge support
- 2428 of the amendment, and yield back the balance of my time.
- 2429 Chairman Goodlatte. For what purpose does the gentleman
- 2430 from Texas seek recognition?
- 2431 Mr. Farenthold. I would like to move to strike the last
- 2432 word to speak --
- 2433 Chairman Goodlatte. The gentleman is recognized for 5
- 2434 minutes.
- 2435 Mr. Farenthold. Thank you very much, Mr. Chairman. I
- 2436 oppose this amendment. You might as well not pass the FACT

 $2437\,$ $\,$ Act if you do this amendment. This guts the FACT Act and

2438	does away with the key provision that requires the asbestos
2439	trust to not give out medical records, but simply give out
2440	the name, where someone claims to have been exposed, and what
2441	the basis for any payment out of that trust is going to be.
2442	That is not detailed medical records, but that is the
2443	information that is necessary to detect the fraud and abuse
2444	that this bill is designed to protect against.
2445	This bill is for the victims. It is designed to
2446	preserve the assets of the trusts to compensate future
2447	victims and to stop unscrupulous folks from double dipping.
2448	This will provide a record of who has already been paid for
2449	their injury so they cannot try to double dip against another
2450	trust or in a State court tort proceeding. The simple
2451	aggregation of this information, as the gentleman's amendment
2452	calls for, does not provide that necessary information. And
2453	I urge my colleagues to oppose the amendment and yield back.
2454	Chairman Goodlatte. The committee will stand in
2455	recess
2456	Voice. Do you want to take a break?
2457	Chairman Goodlatte. No. The committee will stand in
2458	recess for the lunch hour. The gentleman from Georgia is

- 2459 wanting to be recognized. When we return, we will recognize
- 2460 him and proceed with the amendment. But we will reconvene at
- 2461 1:45 p.m. That will give members ample time to take care of
- 2462 varied business.
- 2463 [Recess.]
- 2464 Chairman Goodlatte. The committee will reconvene.
- 2465 When the committee recessed, we were considering
- 2466 amendments to H.R. 526, and the amendment offered by the
- 2467 gentleman from Michigan was under consideration.
- 2468 And the gentleman from Georgia was seeking recognition.
- 2469 The gentleman is recognized for 5 minutes.
- 2470 Mr. Johnson. Yes, thank you, Mr. Chairman.
- 2471 It has been stated in this hearing that there is no
- 2472 privacy infringement by this bill because it only requires
- 2473 the name of the claimant and the basis of the claim. That is
- 2474 what has been said.
- 2475 But, in fact, what the bill's reporting requirements
- 2476 would do would be to make all asbestos trusts list all
- 2477 payment demands received as well as the names and, most
- 2478 importantly, exposure histories of each claimant together
- 2479 with the basis for any payment, so in other words,
- 2480 information about the claim itself and the particulars of it.

2481 So that is more than just an innocuous name and basis 2482 for the claim. It is actually personal information that does 2483 implicate medical history. 2484 What it would do would be to place this information 2485 online and make it available to the public so that it could 2486 be exploited for any particular purpose by any particular 2487 person, be it an employer or spouse or disgruntled ex-2488 employee, just for whatever use, for commercial purposes. 2489 This is dangerous for claimants. And what I seek to 2490 understand is, what is the connection between placing that 2491 private information in the public domain, how does that 2492 affect or how does that support the payment process for 2493 claimants? 2494 In other words, it is said that this is to protect the ability of claimants to make a recovery. How does placing 2495 2496 this personal information in the public space accomplish that 2497 qoal? 2498 I would yield to my friend from Texas. 2499 Mr. Farenthold. Thank you. The bill specifically states that no confidential 2500 medical records or the full Social Security number will be a 2501

part of it. So I'm a little --

2503	Mr. Johnson. Reclaiming my time, the full medical
2504	record would be exempt, but yet, pertinent parts of it would,
2505	in fact, have to be disclosed. Isn't that correct?
2506	Mr. Farenthold. The specific language says the report
2507	describes each demand the trust received, including the name
2508	and exposure history of a claimant and the basis for any
2509	claim.
2510	To me, in my understanding and the intent behind this,
2511	is just to find out where they were exposed and what they are
2512	claiming the damage was.
2513	Mr. Johnson. Reclaiming my time, the mere fact that
2514	they are claiming exposure can be utilized for commercial or
2515	for other reasons, by any and everybody with access to the
2516	information. And it being posted online, that means everyone
2517	throughout the world.
2518	My contention is that that is just very dangerous. It
2519	chills the desire of claimants who have been aggrieved to
2520	seek redress in the court of law for the harm that they
2521	contend they have been exposed to.
2522	I believe that some would see that as beneficial. That
2523	is why they would want to support this legislation. I am not

2524 accusing anyone on this panel of having that desire, but I do

2525 understand that this would be beneficial to those who would

- 2526 seek protection for their prior bad acts of having exposed
- 2527 millions of people to a dangerous substance.
- 2528 With that, I would be happy to yield, but in the event
- 2529 that there is nothing else, I would yield back.
- 2530 And I do yield back.
- 2531 Chairman Goodlatte. The question occurs on the
- 2532 amendment offered by the gentleman from Michigan.
- 2533 All those in favor, respond by saying aye.
- Those opposed, no.
- In the opinion of the chair, the noes have it.
- 2536 Mr. Johnson. Recorded vote?
- 2537 Chairman Goodlatte. A recorded vote is requested, and
- 2538 the clerk will call the roll.
- 2539 Ms. Williams. Mr. Goodlatte?
- 2540 Chairman Goodlatte. No.
- Ms. Williams. Mr. Goodlatte votes no.
- 2542 Mr. Sensenbrenner?
- 2543 [No response.]
- 2544 Ms. Williams. Mr. Smith?
- 2545 [No response.]
- 2546 Ms. Williams. Mr. Chabot?

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2547
          Mr. Chabot. No.
2548
          Ms. Williams. Mr. Chabot votes no.
           Mr. Issa?
2549
2550
          [No response.]
           Ms. Williams. Mr. Forbes?
2551
2552
          [No response.]
2553
           Ms. Williams. Mr. King?
2554
          [No response.]
2555
           Ms. Williams. Mr. Franks?
2556
          [No response.]
2557
           Ms. Williams. Mr. Gohmert?
2558
           Mr. Gohmert. No.
2559
           Ms. Williams. Mr. Gohmert votes no.
           Mr. Jordan?
2560
          [No response.]
2561
2562
           Ms. Williams. Mr. Poe?
2563
          [No response.]
           Ms. Williams. Mr. Chaffetz?
2564
          [No response.]
2565
           Ms. Williams. Mr. Marino?
2566
2567
          Mr. Marino. No.
           Ms. Williams. Mr. Marino votes no.
2568
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2569
          Mr. Gowdy?
2570
          [No response.]
          Ms. Williams. Mr. Labrador?
2571
2572
          [No response.]
2573
          Ms. Williams. Mr. Farenthold?
2574
          Mr. Farenthold. No.
2575
          Ms. Williams. Mr. Farenthold votes no.
2576
          Mr. Collins?
2577
          Mr. Collins. No.
2578
          Ms. Williams. Mr. Collins votes no.
2579
          Mr. DeSantis?
2580
          [No response.]
          Ms. Williams. Ms. Walters?
2581
          Ms. Walters. No.
2582
2583
          Ms. Williams. Ms. Walters votes no.
2584
          Mr. Buck?
2585
          Mr. Buck. No.
2586
          Ms. Williams. Mr. Buck votes no.
2587
          Mr. Ratcliffe?
          Mr. Ratcliffe. No.
2588
2589
          Ms. Williams. Mr. Ratcliffe votes no.
          Mr. Trott?
2590
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2591
          Mr. Trott. No.
2592
          Ms. Williams. Mr. Trott votes no.
2593
           Mr. Bishop?
2594
           Mr. Bishop. No.
2595
           Ms. Williams. Mr. Bishop votes no.
2596
          Mr. Conyers?
2597
           Mr. Conyers. Aye.
2598
           Ms. Williams. Mr. Conyers votes aye.
2599
          Mr. Nadler?
2600
           Mr. Nadler. Aye.
2601
           Ms. Williams. Mr. Nadler votes aye.
2602
          Ms. Lofgren?
2603
          [No response.]
           Ms. Williams. Ms. Jackson Lee?
2604
          [No response.]
2605
2606
           Ms. Williams. Mr. Cohen?
2607
          [No response.]
2608
           Ms. Williams. Mr. Johnson?
2609
           Mr. Johnson. Aye.
2610
           Ms. Williams. Mr. Johnson votes aye.
2611
          Mr. Pierluisi?
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[No response.]

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2613
          Ms. Williams. Ms. Chu?
2614
          [No response.]
          Ms. Williams. Mr. Deutch?
2615
2616
          [No response.]
2617
           Ms. Williams. Mr. Gutierrez?
2618
          [No response.]
2619
           Ms. Williams. Ms. Bass?
2620
          [No response.]
2621
          Ms. Williams. Mr. Richmond?
2622
          [No response.]
2623
          Ms. Williams. Ms. DelBene?
2624
          Ms. DelBene. Aye.
2625
          Ms. Williams. Ms. DelBene votes aye.
          Mr. Jeffries?
2626
          [No response.]
2627
2628
          Ms. Williams. Mr. Cicilline?
2629
          [No response.]
          Ms. Williams. Mr. Peters?
2630
          Mr. Peters. Aye.
2631
2632
          Ms. Williams. Mr. Peters votes aye.
2633
          Chairman Goodlatte. The gentleman from Virginia?
2634
          Mr. Forbes. No.
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- Ms. Williams. Mr. Forbes votes no.
- 2636 Chairman Goodlatte. The gentleman from Arizona?
- 2637 Mr. Franks. No.
- 2638 Ms. Williams. Mr. Franks votes no.
- 2639 Chairman Goodlatte. Has every member voted who wishes
- 2640 to vote?
- 2641 Chairman Goodlatte. The clerk will report.
- 2642 Ms. Williams. Mr. Chairman, five members voted aye; 13
- 2643 members voted no.
- 2644 Chairman Goodlatte. The clerk will suspend.
- 2645 The gentleman from Florida?
- Mr. DeSantis. No.
- Ms. Williams. Mr. DeSantis votes no.
- 2648 Chairman Goodlatte. The clerk will report.
- 2649 Ms. Williams. Mr. Chairman, five members voted aye; 14
- 2650 members voted no.
- 2651 Chairman Goodlatte. The amendment is not agreed to.
- 2652 For what purpose does the gentleman from New York seek
- 2653 recognition?
- 2654 Mr. Nadler. Mr. Chairman, I have an amendment at the
- 2655 desk.
- 2656 Chairman Goodlatte. The clerk will report the

2657	amendment.
2658	Ms. Williams. Amendment to H.R. for 526, offered by Mr.
2659	Nadler of New York. Page 2
2660	Chairman Goodlatte. Without objection, the amendment
2661	will be considered as read.
2662	[The amendment of Mr. Nadler follows:]
2663	

Chairman Goodlatte. And the gentleman is recognized for

2664

2682

2683

2684

2685

5 minutes on his amendment. 2665 2666 Mr. Nadler. Thank you, Mr. Chairman. 2667 Mr. Chairman, this amendment would require asbestos 2668 defendants who seek information from an asbestos trust to 2669 report information concerning the health and safety of their 2670 own products. The underlying legislation is unnecessary and 2671 will impose burdensome reporting requirements on asbestos 2672 trusts that will reduce the compensation available to victims 2673 and will violate their privacy. 2674 Moreover, while supporters of the bill argue that more 2675 transparency is needed, the bill's disclosure requirements are completely one-sided. It is only fair that if we demand 2676 2677 information about asbestos victims be made public, we should 2678 also require defendants to disclose information about the 2679 impact their products have on public health and safety. 2680 A typical asbestos defendant who settles a case in the 2681 tort system demands confidentiality as a condition of

settlement. This ensures that other victims cannot learn how

More importantly, these secret settlements prevent the

public and regulators from learning about the damages and

much the dependent has paid and for which products.

suffering these products cause, and make it more difficult to 2686 2687 prevent future injuries. 2688 My amendment would simply require that any defendant 2689 seeking information that the FACT Act would make available 2690 must be willing to provide information relevant to the case 2691 that pertains to the protection of public health and safety 2692 -- not all information, only that information that pertains to public health and safety. This information would be 2693 2694 available to any other person or to any Federal or State 2695 entity that has the authority to enforce the law regulating 2696 activity relating to such information. 2697 In the name of transparency, this legislation compromises the privacy of asbestos victims while draining 2698 2699 the funds available to compensate those victims for their 2700 injuries. It seems only fair that we apply the same 2701 transparency to these defendants and ensure that the public 2702 has access to information about the tremendous damages and 2703 suffering their products have caused and, more importantly, 2704 information that may be used to thwart future injuries. 2705 I should note that the phenomenon of secret settlements is not limited to asbestos cases. Many tort defendants 2706

demand confidentiality as a condition of settlements,

preventing the public from learning important information

2708

2709 regarding the health and safety effects of their products. 2710 That is why I have introduced the Sunshine in Litigation 2711 Act, which requires that information related to public health 2712 and safety and protective orders or settlement agreements be 2713 made public, unless a court makes a specific finding that 2714 there is a specific and substantial interest in keeping such 2715 information secret that outweighs the public interest in its 2716 disclosure. 2717 The peril of concealing essential information from the 2718 public was all too apparent during the recall of faulty 2719 ignition switches in cars made by General Motors. As far 2720 back as 2005, GM entered into settlements with victims about 2721 the defects in their cars that prevented information about 2722 these defects from becoming public or being disclosed to 2723 State and Federal regulators. If it were not for these 2724 secret settlements, action could have been taken to improve 2725 the safety of these vehicles. 2726 Instead, we learned this week that GM has approved the 2727 100th death claim due to the faulty ignition agreement milestone. If that information on those settlements had been 2728 2729 made public, presumably it would have been fixed first and

- 2730 many of those 100 people would be alive today.
- 2731 Sadly, this sort of cover-up is all too common.
- 2732 Through secret settlements, corporations conceal the facts
- 2733 surrounding their misdeeds from the public and from
- 2734 government agencies charged with enforcing health and safety
- 2735 laws.
- 2736 Since supporters of the FACT Act are such advocates for
- 2737 transparency, I am sure they will be lining up to cosponsor
- 2738 my legislation.
- 2739 At a minimum, I would hope that they would support this
- 2740 amendment and provide some balance in this legislation, which
- 2741 is currently stacked in favor of asbestos defendants against
- 2742 their victims. Transparency should not be a one-way street.
- 2743 I urge adoption of the amendment, and I yield back the
- 2744 balance of my time.
- 2745 Chairman Goodlatte. For what purpose does the gentleman
- 2746 from Michigan seek recognition?
- 2747 Mr. Trott. I seek recognition to speak in opposition to
- 2748 the amendment.
- 2749 Chairman Goodlatte. The gentleman is recognized for 5
- 2750 minutes.
- 2751 Mr. Trott. Thank you, Mr. Chairman.

2752 Among the largest problems that occur in asbestos State 2753 court litigation is the reluctance of State court judges to 2754 provide for or allow discovery to go forward against 2755 federally supervised asbestos trusts and the general 2756 reluctance of the trust to respond to discovery requests of 2757 any kind. The FACT Act eliminates these problems by 2758 requiring affirmative minimal disclosures from the trust and 2759 allowing for access to additional information at the cost of 2760 the requesting party. 2761 The amendment fails to solve these problems and instead 2762 places broad additional burdens on defendants seeking to 2763 prosecute discovery requests. Specifically, it requires defendants potentially to comply with a host of unrelated 2764 2765 requests from unknown parties. This type of burden on a 2766 defendant is unheard of, unnecessary, and would unduly impair 2767 a party's ability to assert a defense. 2768 The FACT Act, by contrast, provides transparency where 2769 it previously did not exist. The legislation merely levels 2770 the playing field so all parties, including other trusts and 2771 State court judges, have access to the same information. 2772 I urge my colleagues to oppose this amendment, and yield 2773 back.

2774 Chairman Goodlatte. For what purpose does the gentleman

- 2775 from Georgia seek recognition?
- 2776 Mr. Johnson. Move to strike the last word.
- 2777 Chairman Goodlatte. The gentleman is recognized for 5
- 2778 minutes.
- 2779 Mr. Johnson. Thank you. I will yield some time to Mr.
- 2780 Nadler.
- 2781 Mr. Nadler. I thank the gentleman for yielding.
- I would point out that what was just said by Mr. Trott
- 2783 really is irrelevant to the amendment.
- 2784 He says the amendment doesn't solve the problem.
- 2785 Presumably, the bill solves the problem. Now, some of us
- 2786 think it is a nonexistent problem, but to the extent that the
- 2787 problem exists, the bill is designed to solve it and
- 2788 presumably does solve it by requiring this information be
- 2789 made public.
- The amendment doesn't affect that. The amendment
- 2791 doesn't say that that information should not be made public.
- 2792 The amendment simply says that in addition to the information
- 2793 that the bill requires be made public on the part of the
- 2794 plaintiffs, that the defendants must make public information
- 2795 relevant to public health or safety, period.

2796 It doesn't deal with the underlying alleged problem that

- 2797 the bill allegedly solves. It certainly doesn't detract from
- 2798 that solution in any way. It simply says, in the interest of
- 2799 fairness in the litigation, but also in the interest of
- 2800 public health and safety, that information that the
- 2801 defendants possess that affects public health and safety must
- 2802 be made public, too.
- 2803 So I don't understand the objection to the amendment,
- 2804 and I certainly don't understand what the gentleman said as
- 2805 to why the amendment would detract in any way from the
- 2806 alleged good the bill does.
- I thank the gentleman, and I yield back to him.
- 2808 Mr. Johnson. And I would yield to anyone who would want
- 2809 to weigh in.
- 2810 With no requests, therefore, I would yield back.
- 2811 Chairman Goodlatte. For what purpose does the
- 2812 gentlewoman from Washington seek recognition?
- 2813 Ms. DelBene. Move to strike the last word.
- 2814 Chairman Goodlatte. The gentlewoman is recognized for 5
- 2815 minutes.
- 2816 Ms. DelBene. Thank you, Mr. Chair.
- 2817 I urge my colleagues on both sides to join me in

2818 strongly supporting the Nadler amendment. 2819 The FACT Act makes ridiculous demands veiled as 2820 protective measures for asbestos victims, though not a single 2821 victims group supports this bill. This is all done in the 2822 name of transparency to address a supposedly systemic problem 2823 with the asbestos trusts that even the GAO found does not 2824 exist. 2825 The Nadler amendment would simply require the proponents 2826 of this bill to provide the same transparency that they are 2827 demanding. It is absolutely outrageous that Congress has 2828 failed to require asbestos companies to make information 2829 publicly available when it comes to public health and safety. 2830 In 1988, President Reagan actually signed into law the 2831 Asbestos Information Act, which required manufacturers and 2832 processers of asbestos-containing material to report 2833 information about their products to the Environmental 2834 Protection Agency, which was then directed to publish 2835 information in the Federal Register. However, the Asbestos 2836 Information Act was a one-time reporting requirement, and it 2837 predated the use of the Internet. 2838 That is why I recently introduced the Reducing Exposure

to Asbestos Database Act, which amends the Asbestos

2840 Information Act to require those who manufacture, import, or 2841 otherwise handle asbestos-containing products to annually 2842 report to the EPA about the products in any publicly 2843 accessible location in which the products have been known to 2844 be present in the past year. 2845 This information would be made publicly available in an 2846 online database, helping Americans avoid potential exposure to asbestos and hopefully incentivizing the continued 2847 2848 reduction of asbestos in our Nation until it is finally 2849 eliminated once and for all. 2850 So long as asbestos remains the United States, it is a 2851 threat to the public health. And more transparency about this product that kills up to 15,000 Americans a year, not 2852 2853 less, should be the rule of the road. 2854 Again, I urge my colleagues to support the Nadler 2855 amendment so that we can start addressing the long history of 2856 the asbestos industry concealing information that ought to be 2857 openly available to protect American workers, children, and 2858 families. 2859 I yield back. 2860 Chairman Goodlatte. The question occurs on the

amendment offered by the gentleman from New York.

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2862 All those in favor, respond by saying aye.
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- Those opposed, no.
- In the opinion of the chair, the noes have it. The
- 2865 amendment does not agreed to.
- 2866 Mr. Nadler. I request a recorded vote.
- 2867 Chairman Goodlatte. A recorded vote is requested, and
- 2868 the clerk will call the roll.
- 2869 Ms. Williams. Mr. Goodlatte?
- 2870 Chairman Goodlatte. No.
- 2871 Ms. Williams. Mr. Goodlatte votes no.
- 2872 Mr. Sensenbrenner?
- 2873 [No response.]
- 2874 Ms. Williams. Mr. Smith?
- 2875 [No response.]
- 2876 Ms. Williams. Mr. Chabot?
- 2877 Mr. Chabot. No.
- 2878 Ms. Williams. Mr. Chabot votes no.
- 2879 Mr. Issa?
- 2880 [No response.]
- 2881 Ms. Williams. Mr. Forbes?
- 2882 [No response.]
- 2883 Ms. Williams. Mr. King?

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2884
          [No response.]
          Ms. Williams. Mr. Franks?
2885
2886
          Mr. Franks. No.
2887
          Ms. Williams. Mr. Franks votes no.
2888
          Mr. Gohmert?
2889
          Mr. Gohmert. No.
2890
          Ms. Williams. Mr. Gohmert votes no.
2891
          Mr. Jordan?
2892
          [No response.]
2893
          Ms. Williams. Mr. Poe?
2894
          [No response.]
2895
           Ms. Williams. Mr. Chaffetz?
          [No response.]
2896
           Ms. Williams. Mr. Marino?
2897
2898
          Mr. Marino. No.
2899
          Ms. Williams. Mr. Marino votes no.
2900
           Mr. Gowdy?
2901
          [No response.]
2902
           Ms. Williams. Mr. Labrador?
2903
          [No response.]
          Ms. Williams. Mr. Farenthold?
2904
2905
          Mr. Farenthold. No.
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2906 Ms. Williams. Mr. Farenthold votes no.

- 2907 Mr. Collins?
- 2908 Mr. Collins. No.
- 2909 Ms. Williams. Mr. Collins votes no.
- 2910 Mr. DeSantis?
- 2911 Mr. DeSantis. No.
- 2912 Ms. Williams. Mr. DeSantis votes no.
- 2913 Ms. Walters?
- Ms. Walters. No.
- 2915 Ms. Williams. Ms. Walters votes no.
- 2916 Mr. Buck?
- 2917 Mr. Buck. No.
- 2918 Ms. Williams. Mr. Buck votes no.
- 2919 Mr. Ratcliffe?
- 2920 Mr. Ratcliffe. No.
- 2921 Ms. Williams. Mr. Ratcliffe votes no.
- 2922 Mr. Trott?
- 2923 Mr. Trott. No.
- Ms. Williams. Mr. Trott votes no.
- 2925 Mr. Bishop?
- 2926 Mr. Bishop. No.
- 2927 Ms. Williams. Mr. Bishop votes no.

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2928
          Mr. Conyers?
2929
          Mr. Conyers. Aye.
2930
           Ms. Williams. Mr. Conyers votes aye.
2931
          Mr. Nadler?
2932
          Mr. Nadler. Aye.
2933
           Ms. Williams. Mr. Nadler votes aye.
2934
           Ms. Lofgren?
2935
          [No response.]
2936
           Ms. Williams. Ms. Jackson Lee?
2937
          [No response.]
2938
           Ms. Williams. Mr. Cohen?
2939
           Mr. Cohen. Aye.
2940
           Ms. Williams. Mr. Cohen votes aye.
           Mr. Johnson?
2941
2942
          Mr. Johnson. Aye.
2943
          Ms. Williams. Mr. Johnson votes aye.
           Mr. Pierluisi?
2944
2945
          [No response.]
2946
           Ms. Williams. Ms. Chu?
2947
          [No response.]
2948
           Ms. Williams. Mr. Deutch?
2949
          [No response.]
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2950
          Ms. Williams. Mr. Gutierrez?
2951
          [No response.]
2952
          Ms. Williams. Ms. Bass?
2953
          [No response.]
2954
          Ms. Williams. Mr. Richmond?
2955
          [No response.]
2956
          Ms. Williams. Ms. DelBene?
2957
          Ms. DelBene. Aye.
2958
          Ms. Williams. Ms. DelBene votes aye.
2959
          Mr. Jeffries?
2960
          [No response.]
2961
          Ms. Williams. Mr. Cicilline?
          [No response.]
2962
          Ms. Williams. Mr. Peters?
2963
2964
          Mr. Peters. Aye.
2965
          Ms. Williams. Mr. Peters votes aye.
2966
          Chairman Goodlatte. The gentleman from Texas?
          Mr. Smith. No.
2967
          Ms. Williams. Mr. Smith votes no.
2968
2969
          Chairman Goodlatte. The gentleman from Virginia?
2970
          Mr. Forbes. No.
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Ms. Williams. Mr. Forbes votes no.

2972 Chairman Goodlatte. The gentleman from Idaho?

- 2973 Mr. Labrador. No.
- 2974 Ms. Williams. Mr. Labrador votes no.
- 2975 Chairman Goodlatte. Has every member voted who wishes
- 2976 to vote?
- 2977 The clerk will report.
- 2978 Ms. Williams. Mr. Chairman, six members voted aye; 16
- 2979 members voted no.
- 2980 Chairman Goodlatte. And the amendment is not agreed to.
- 2981 For what purposes does the gentleman from Tennessee seek
- 2982 recognition?
- 2983 Mr. Cohen. To offer another noncontroversial, kumbaya
- amendment.
- 2985 Chairman Goodlatte. The clerk will report the
- 2986 noncontroversial amendment.
- 2987 Ms. Williams. Amendment to H.R. 526, offered by Mr.
- 2988 Cohen of Tennessee. Page 2 --
- 2989 Mr. Cohen. I would move we do away with --
- 2990 Chairman Goodlatte. Without objection, the amendment
- 2991 shall be considered as read.
- 2992 [The amendment of Mr. Cohen follows:]

2994 Chairman Goodlatte. And the gentleman is recognized for 5 minutes on his amendment. 2995 Mr. Cohen. Thank you, Mr. Chairman. 2996 2997 The amendment would ensure that H.R. 526 will not apply 2998 on trusts that already have an internal claims audit program 2999 to ensure the claims are valid and supported. So that way, 3000 we don't have duplicative work. 3001 Proponents of H.R. 526 argue that its reporting and 3002 other information-sharing requirements are necessary to 3003 ensure that asbestos victims are not committing fraud by 3004 recovering money from trusts and through the tort system, 3005 thereby double-dipping. That makes sense. 3006 These proponents of the bill have logically expressed 3007 but have not necessarily shown any empirical evidence of systemic fraud within the trust claims process. But if we 3008 3009 enact this new H.R. 526 law, it will impose additional 3010 burdens and costs on trusts and expose claimants' private 3011 information to possibly inappropriate exposure.

The additional requirement on trusts will raise

administrative costs significantly, and the money used

ultimately means less money to compensate asbestos victims.

This is particularly problematic in light of the fact

3012

3013

3014

3016 that defendants can already obtain the information they want 3017 using existing discovery tools without undermining 3018 compensation for legitimate claims. 3019 The reporting requirement also raises privacy concerns. 3020 While I recognize the bill specifically prohibits trusts from 3021 making public any medical records or full Social Security 3022 numbers, the bill still will require trusts to make public a 3023 claimant's name and exposure history. I also recognize 3024 limited additional privacy protections available under rule 3025 107 of the bankruptcy code. 3026 Nevertheless, these measures are insufficient to fully protect a claimant's privacy. As noted by my colleagues, 3027 3028 once out in the public, such information can be used for any 3029 purpose, potential employers, insurance companies, lenders, 3030 even those who may seek to harm an asbestos victim in some 3031 way can have access without the victim's permission or 3032 knowledge. 3033 In light of these concerns, and notwithstanding the lack 3034 of any evidence of systemic fraud, my amendment ensures that 3035 to the extent that a trust already has measures in place to ferret out potential fraudulent claims, it should not have to 3036 3037 bear the costs and the privacy risks that are presented by

- 3038 H.R. 526.
- 3039 That is the main reason we offer this amendment, to make
- 3040 it more cost-effective and not have the government go into
- 3041 places where it doesn't need to go because the private sector
- 3042 already properly has an audit system that works. So when the
- 3043 private system has an audit system of the trusts, why should
- 3044 the government come in and do it for them?
- 3045 Again, I have learned from the other side, and we need
- 3046 to work from these already imposed and created private
- 3047 mechanisms that protect the funds.
- 3048 If the proponents' concerns are about potential fraud,
- 3049 which I am sure they are, then they will have no trouble
- 3050 supporting this amendment that recognizes these processes
- 3051 that are already in place to detect fraud and address those
- 3052 concerns.
- 3053 So I would urge my colleagues to just have a voice vote,
- 3054 pass this, and move on.
- 3055 Chairman Goodlatte. For what purpose does the gentleman
- 3056 from Texas seek recognition?
- 3057 Mr. Farenthold. I would like to sing kumbaya with Mr.
- 3058 Cohen on part of this, but I am going to have to oppose the
- 3059 amendment, and would like to claim time in opposition.

Chairman Goodlatte. The gentleman is recognized for 5

3060

3061 minutes. 3062 Mr. Farenthold. While I do agree with my friend, the 3063 gentleman from Tennessee, that a vigorous audit system would 3064 be in the best interest of the asbestos trust system, I am 3065 going to have to oppose this amendment because I don't 3066 believe an audit system would necessarily deal with the 3067 issues that we are trying to deal with in the FACT Act. 3068 This amendment exempts asbestos trusts that have an 3069 internal audit system from the requirements of the FACT Act. 3070 Unfortunately, or just factually, there is no evidence that 3071 asbestos trusts with internal audit systems are any less 3072 susceptible to fraud than those trusts without an audit 3073 system. 3074 Indeed, a GAO report found that internal audit systems are typically designed to ensure compliance with internal 3075 3076 trust procedures, not to remedy the fraud that this bill 3077 seeks to address. Internal audit systems are not equipped to 3078 detect claims that are filed against different asbestos 3079 trusts with disparate jurisdictions. 3080 The FACT Act, however, is designed to require disclosure 3081 that will help root out this kind of fraud. This amendment

3082 will only serve to eliminate a critical source of information

- 3083 without any proper justification for doing so.
- 3084 For these reasons, I am going to have to postpone my
- 3085 round of kumbaya and urge my colleagues --
- 3086 Mr. Cohen. Would the gentleman yield for a question?
- 3087 Mr. Farenthold. I will.
- 3088 Mr. Cohen. Do you not remember when Sam Houston or
- 3089 really Davy Crockett went down to Texas to Lamar Smith's
- 3090 district and helped save Texas? I mean, Tennessee and Texas
- 3091 have a long history of working together.
- 3092 Mr. Farenthold. We do.
- 3093 Mr. Cohen. This might be the time to respond in kind.
- 3094 Mr. Farenthold. While I appreciate the contributions of
- 3095 Tennessee in the history of the great State of Texas,
- 3096 unfortunately, that history is irrelevant, as asbestos was
- 3097 not yet discovered at that time or being produced.
- 3098 So again, I continue to urge my colleagues to oppose
- 3099 this amendment.
- 3100 Mr. Cohen. Well, thank you, sir. As the congressperson
- 3101 from Davy Crockett's district, I appreciate you at least
- 3102 recognizing his contributions.
- 3103 Chairman Goodlatte. The question occurs on the

3104 amendment offered by the gentleman from Tennessee.

- 3105 All those in favor, respond by saying aye.
- 3106 Those opposed, no.
- 3107 In the opinion of the chair, the noes have it.
- The amendment is not agreed to.
- 3109 Chairman Goodlatte. For what purpose does the
- 3110 gentlewoman from Texas seek recognition?
- 3111 Mr. Cohen. I don't need a vote. I can count.
- 3112 Ms. Jackson Lee. I have an amendment at the desk, Mr.
- 3113 Chairman.
- 3114 Chairman Goodlatte. The clerk will report the amendment
- 3115 of the gentlewoman from Texas.
- 3116 Ms. Williams. Amendment to H.R. 526, offered by Ms.
- 3117 Jackson Lee of Texas. Page 2 --
- 3118 Chairman Goodlatte. Without objection, the amendment is
- 3119 considered as read.
- 3120 [The amendment of Ms. Jackson Lee follows:]

3121

3122 Chairman Goodlatte. And the gentlewoman is recognized

- 3123 for 5 minutes on her amendment.
- 3124 Ms. Jackson Lee. Mr. Chairman, let me, first of all, if
- 3125 I might, ask unanimous consent to place into the record,
- 3126 because I was otherwise detained in a Homeland Security
- 3127 security briefing, that I would have voted no on H.R. 758 for
- 3128 the Lawsuit Abuses Reduction Act of 2015, had I been present.
- 3129 I ask unanimous consent to have that placed appropriately in
- 3130 the record.
- 3131 And on H.R. 526, had I been present, I would have voted
- 3132 aye for the Conyers amendment -- this is the
- 3133 Furthering Asbestos Claim Transparency Act of 2015 -- and aye
- 3134 for the Nadler amendment.
- I ask that be placed appropriately in the record. I ask
- 3136 unanimous consent.
- 3137 Chairman Goodlatte. Without objection, they will be
- 3138 made a part of the record.
- 3139 Ms. Jackson Lee. Thank you.
- 3140 Mr. Chairman, I don't think there is any one of us,
- 3141 whether we are lawyer or civilian, that has not been familiar
- 3142 with the dastardly impact that asbestos has had on so many
- 3143 families. In fact, we are continuing in our constituencies

3144 to meet individuals in our offices that continue to speak of 3145 the impact of asbestos poisoning, contamination. Certainly, 3146 in rural and inner-city areas around industries of certain 3147 kinds, we have seen that this has helped to really decimate 3148 families and to impact negatively on those who are afflicted 3149 with the impact of asbestos. 3150 I would hope, again, I heard as I walked into the room 3151 Mr. Cohen again extending the friendship between Tennessee 3152 and Texas. I hope that I can seek to extend the friendship 3153 between the members of this body around the relief to those 3154 who have experienced the impact of asbestos. 3155 The amendment I offer would apply the transparency rules in the bill equally to asbestos industry defendants by 3156 3157 requiring asbestos companies to report basic data on 3158 settlements with asbestos victims in order to get the 3159 privileges contained in H.R. 982. 3160 Let me say that for some reason, and I know my 3161 colleagues who have been here, it seems that I have done this 3162 bill before. It looks like this is something that has come 3163 up over and over again. I don't know, I see Mr. Nadler 3164 appearing to say yes. It seems as if we have been around

here long enough to see this legislation come before and

3165

- 3166 before and before.
- 3167 But H.R. 526 is one-sided in that it demands specific
- 3168 and detailed information about an asbestos victim and their
- 3169 settlements with the trusts while maintaining the right of
- 3170 asbestos defendants to maintain confidentiality.
- 3171 I would only make the argument that there is something
- 3172 to equity, there is something to universal impact. This is
- 3173 not in this bill. It asks the victims of asbestos, the
- 3174 asbestos victim, to detail, but not the defendants, who, in
- 3175 essence, have been the culprits behind this tragic set of
- 3176 circumstances.
- 3177 A typical asbestos defendant who settles a case in the
- 3178 tort system demands confidentiality as a condition of
- 3179 settlement in order to ensure that other victims do not learn
- 3180 how much they are paid. Trust payments represent settlements
- 3181 of former asbestos defendants.
- 3182 The same defendants now want the trusts to disclose
- 3183 specific settlement amounts that they do not themselves
- 3184 provide nor would have provided before the trusts were
- 3185 created.
- 3186 If transparency was the true goal of this bill, then why
- 3187 doesn't the bill have equality? Why doesn't the bill require

3188 settling defendants to reveal settlement amounts or any other 3189 type of information? 3190 Trust information is already public. In this bill, I 3191 don't know why we need provisions like this because this 3192 information is public. Trusts already disclose far more 3193 information than solvent defendants do about their settlement 3194 practices and amounts. The settlement criteria used by a 3195 trust and the offer the trust would make if the criteria are 3196 met are publicly available in the trust distribution 3197 procedures for that trust. 3198 Trusts also file annual reports with the bankruptcy courts and publish a list of products for which they have 3199 3200 assumed responsibility. 3201 If asbestos victims are going to be forced to reveal 3202 private medical and work history information in a public 3203 forum to the very industry that caused their harm, then 3204 asbestos defendants should at least be subject to similar 3205 rules. Why are we asking these individuals for their private 3206 medical and work history? What is the purpose of this? What 3207 is the purpose of intruding on already hurt persons, their family members, maybe the person is deceased, that we are 3208 3209 asking for this most private information?

3210 It is not something that we would go into a hospital and

- 3211 ask, "Give us all your information about your sick patients."
- 3212 That is exactly what we are trying to do here.
- 3213 The bill seeks to override State law regarding
- 3214 discovery, disclosure of information. State discovery rules
- 3215 currently govern disclosure of a trust claimants' work and
- 3216 exposure history. If such information is relevant to a State
- 3217 law claim, a defendant can seek and get that information,
- 3218 according to the rules of State court.
- 3219 Can we not do any less on the Federal level? Can we not
- 3220 accept the fairness of the State process?
- 3221 The ultimate goal of asbestos defendants is to add
- 3222 significant time and delay to the trust process. I don't
- 3223 think that is right.
- 3224 And I would ask my colleagues again, in the effort of
- 3225 bipartisanship, protect these victims as you would protect
- 3226 others, because even States accept the fact that there is a
- 3227 degree of privacy that these victims deserve.
- 3228 I ask my colleagues to support the Jackson Lee
- 3229 amendment. I yield back.
- 3230 Chairman Goodlatte. For what purpose does the gentleman
- 3231 from Texas seek recognition?

3232 Mr. Farenthold. I would like to speak in opposition to

- 3233 the amendment.
- 3234 Chairman Goodlatte. The gentleman is recognized for 5
- 3235 minutes.
- 3236 Mr. Farenthold. Thank you very much.
- 3237 I am going to have to oppose this amendment. One of the
- 3238 issues the FACT Act addresses is that State court litigants
- 3239 have a difficulty if not complete inability to obtain
- 3240 information from the federally supervised asbestos trusts.
- 3241 The FACT Act eliminates this problem by requiring
- 3242 affirmative minimum disclosures from the asbestos trusts,
- 3243 allowing for access to additional information at the cost of
- 3244 the requesting party.
- 3245 This amendment, by contrast, would place additional
- 3246 disclosure requirements on defendants requesting information
- 3247 from asbestos trusts. Also, releasing the dollar amounts of
- 3248 average settlements I think would be potentially dangerous
- 3249 and also an invasion of privacy of asbestos victims rights by
- 3250 releasing the amount, the median amount, of these
- 3251 settlements. If these amounts are large, or even if they are
- 3252 reasonably large, it potentially puts these victims in the
- 3253 sights of scam artists and others that some members earlier

3254 had expressed some concern about. 3255 Over the course of four separate hearings before our 3256 committee, the issue highlighted was the lack of disclosure 3257 by the asbestos bankruptcy trusts, not private party 3258 litigants. There has been no record of plaintiff firms 3259 encountering difficulties obtaining the information necessary 3260 to sue the businesses. In fact, the evidence is to the contrary. Plaintiff 3261 3262 firms specializing in asbestos litigation frequently tout 3263 their access to information necessary to sue companies. One 3264 firm's Web site states, and I am quoting now, "We know about 3265 the asbestos content of thousands of products and how the asbestos was released. Our unique database helps us work 3266 3267 with you to identify the companies at fault with your case, 3268 and includes photographs, trade magazines, product 3269 advertisements, brochures, sample videos related to the use 3270 of asbestos products." 3271 Another Web site reads: We know the local area and job 3272 sites that have asbestos products. Asbestos.com is a Web 3273 site that includes comprehensive lists of companies that manufacture asbestos products, and mesothelioma.com is a Web 3274

site that offers a state-by-state directory of jobsites where

3275

- 3276 asbestos was used.
- 3277 To the extent a party cannot obtain information through
- 3278 these publicly available sources, it can pursue this
- 3279 information through the discovery process. That avenue is
- 3280 largely unavailable to parties seeking information from the
- 3281 asbestos trusts, which have erected significant barriers that
- 3282 prevent or delay the enforcement of even some State court-
- 3283 issued subpoenas.
- 3284 So I think we are in good shape with this. We don't
- 3285 need this amendment. The FACT Act is designed to level the
- 3286 playing field, so all parties have access to the same
- 3287 information.
- 3288 An amendment that requires the defendant or any party to
- 3289 provide additional information before they can access what
- 3290 should be public information is unnecessary and should be
- 3291 defeated. I urge my colleagues to oppose this amendment.
- 3292 Ms. Jackson Lee. Will the gentleman yield?
- 3293 Mr. Farenthold. I will.
- Ms. Jackson Lee. I thank the gentleman.
- 3295 I think we have an agreement, to the extent that the
- 3296 information is accessible elsewhere, why burden victims who
- 3297 are already suffering to give information that they may

- 3298 themselves view as personal, view as hurting, view as
- 3299 difficult? Use the dot-coms and Web sites to provide that
- 3300 information, as opposed to specifically burdening victims to
- 3301 give that information. Everybody knows the asbestos victims
- 3302 are, first of all, it is a devastating medical impact. Many
- 3303 lose their lives, so you are talking with family members are
- 3304 now grieving.
- 3305 My amendment is just simple, that it --
- 3306 Mr. Farenthold. Reclaiming my time.
- 3307 Ms. Jackson Lee. -- doesn't burden these victims.
- 3308 I yield back.
- 3309 Mr. Farenthold. The FACT Act doesn't require any action
- 3310 on the part of the folks that were injured by asbestos. It
- 3311 merely requires the asbestos trust to list the names, facts
- 3312 surrounding the exposure, where folks were exposed, and the
- 3313 fact that a claim was paid. We don't give Social Security
- 3314 numbers. We don't give any information other than the basis
- 3315 of the claim, where the exposure was and the name.
- 3316 The act specifically prohibits the release of medical
- 3317 records and full Social Security numbers. We really are
- 3318 trying to protect the victims' privacy, but we are also
- 3319 trying to protect future victims, to make sure there is

3320 enough money left in these trusts to pay future claims.

- 3321 That is what we are trying to do in the FACT Act.
- 3322 And my time has expired.
- 3323 Chairman Goodlatte. The question occurs on the
- 3324 amendment offered by the gentlewoman from Texas.
- 3325 All those in favor, respond by saying aye.
- 3326 Those opposed, no.
- In the opinion of the chair, the noes have it.
- 3328 Ms. Jackson Lee. Roll call?
- 3329 Chairman Goodlatte. A recorded vote is requested, and
- 3330 the clerk will call the roll.
- 3331 Ms. Williams. Mr. Goodlatte?
- 3332 Chairman Goodlatte. No.
- 3333 Ms. Williams. Mr. Goodlatte votes no.
- 3334 Mr. Sensenbrenner?
- 3335 [No response.]
- 3336 Ms. Williams. Mr. Smith?
- 3337 Mr. Smith. No.
- 3338 Ms. Williams. Mr. Smith votes no.
- 3339 Mr. Chabot?
- 3340 Mr. Chabot. No.
- Ms. Williams. Mr. Chabot votes no.

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3342
          Mr. Issa?
3343
          [No response.]
           Ms. Williams. Mr. Forbes?
3344
3345
          [No response.]
3346
           Ms. Williams. Mr. King?
3347
          [No response.]
3348
           Ms. Williams. Mr. Franks?
3349
          Mr. Franks. No.
3350
          Ms. Williams. Mr. Franks votes no.
          Mr. Gohmert?
3351
3352
          Mr. Gohmert. No.
3353
           Ms. Williams. Mr. Gohmert votes no.
          Mr. Jordan?
3354
          [No response.]
3355
3356
           Ms. Williams. Mr. Poe?
3357
           Mr. Poe. No.
3358
           Ms. Williams. Mr. Poe votes no.
3359
          Mr. Chaffetz?
          [No response.]
3360
3361
           Ms. Williams. Mr. Marino?
3362
          Mr. Marino. No.
3363
          Ms. Williams. Mr. Marino votes no.
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3364
          Mr. Gowdy?
3365
          Mr. Gowdy. No.
3366
          Ms. Williams. Mr. Gowdy votes no.
3367
          Mr. Labrador?
3368
          Mr. Labrador. No.
3369
          Ms. Williams. Mr. Labrador votes no.
3370
          Mr. Farenthold?
3371
          Mr. Farenthold. No.
3372
          Ms. Williams. Mr. Farenthold votes no.
3373
          Mr. Collins?
3374
          Mr. Collins. No.
3375
          Ms. Williams. Mr. Collins votes no.
3376
          Mr. DeSantis?
3377
          [No response.]
3378
          Ms. Williams. Ms. Walters?
3379
          Ms. Walters. No.
3380
          Ms. Williams. Ms. Walters votes no.
          Mr. Buck?
3381
          [No response.]
3382
3383
          Ms. Williams. Mr. Ratcliffe?
3384
          Mr. Ratcliffe. No.
3385
          Ms. Williams. Mr. Ratcliffe votes no.
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3386
          Mr. Trott?
3387
          Mr. Trott. No.
          Ms. Williams. Mr. Trott votes no.
3388
3389
          Mr. Bishop?
3390
          Mr. Bishop. No.
3391
           Ms. Williams. Mr. Bishop votes no.
3392
           Mr. Conyers?
3393
           Mr. Conyers. Aye.
3394
          Ms. Williams. Mr. Conyers votes aye.
3395
          Mr. Nadler?
3396
          Mr. Nadler. Aye.
3397
           Ms. Williams. Mr. Nadler votes aye.
          Ms. Lofgren?
3398
3399
          [No response.]
3400
          Ms. Williams. Ms. Jackson Lee?
3401
          Ms. Jackson Lee. Aye.
3402
          Ms. Williams. Ms. Jackson Lee votes aye.
3403
          Mr. Cohen?
           Mr. Cohen. Aye.
3404
3405
          Ms. Williams. Mr. Cohen votes aye.
          Mr. Johnson?
3406
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Mr. Johnson. Aye.

3407

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3408
          Ms. Williams. Mr. Johnson votes aye.
          Mr. Pierluisi?
3409
3410
          [No response.]
3411
          Ms. Williams. Ms. Chu?
3412
          [No response.]
3413
          Ms. Williams. Mr. Deutch?
3414
          [No response.]
3415
          Ms. Williams. Mr. Gutierrez?
3416
          [No response.]
          Ms. Williams. Ms. Bass?
3417
3418
          [No response.]
3419
          Ms. Williams. Mr. Richmond?
3420
          [No response.]
          Ms. Williams. Ms. DelBene?
3421
3422
          Ms. DelBene. Aye.
3423
          Ms. Williams. Ms. DelBene votes aye.
          Mr. Jeffries?
3424
3425
          Mr. Jeffries. Aye.
3426
          Ms. Williams. Mr. Jeffries votes aye.
          Mr. Cicilline?
3427
3428
          [No response.]
3429
          Ms. Williams. Mr. Peters?
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- 3430 [No response.]
- 3431 Chairman Goodlatte. The gentleman from Ohio?
- 3432 Mr. Jordan. No.
- 3433 Ms. Williams. Mr. Jordan votes no.
- 3434 Chairman Goodlatte. The gentleman from California?
- 3435 Mr. Issa. No.
- 3436 Ms. Williams. Mr. Issa votes no.
- 3437 Chairman Goodlatte. Has every member voted who wishes
- 3438 to vote?
- 3439 The clerk will report.
- 3440 Ms. Williams. Mr. Chairman, seven members voted aye; 17
- 3441 members voted no.
- 3442 Chairman Goodlatte. The amendment is not agreed to.
- 3443 For what purpose does the gentleman from Georgia seek
- 3444 recognition?
- 3445 Mr. Johnson. I have an amendment at the desk.
- 3446 Chairman Goodlatte. The clerk will report the
- 3447 amendment.
- 3448 Ms. Williams. Amendment to H.R. 526, offered by Mr.
- 3449 Johnson of Georgia.
- 3450 Mr. Johnson. I ask that it be considered --
- 3451 Chairman Goodlatte. Without objection, the amendment

3452 will be considered as read.
3453 [The amendment of Mr. Johnson follows:]
3454

3455 Chairman Goodlatte. And the gentleman is recognized for 3456 5 minutes on his amendment. 3457 Mr. Johnson. Thank you. 3458 My amendment ensures that H.R. 526 will not sacrifice 3459 the privacy of asbestos victims in the name of transparency 3460 by excluding all personally identifiable information from the 3461 FACT Act reporting requirements. 3462 In addition to the concerns I have expressed earlier 3463 about this flawed legislation, the FACT Act would further 3464 victimize asbestos claimants by requiring information about 3465 their illness to be made publicly available to anybody who 3466 has access to the Internet. The bill's reporting requirements would make asbestos 3467 3468 trusts list all payment demands received as well as the names 3469 and exposure histories of each claimant together with the 3470 basis for any payment from the trust to such claimant. This 3471 information would have to be posted on the court's public 3472 document, which is easily accessible through the Internet with the payment of a nominal fee charged by the 3473 3474 Administrative Office of the U.S. Courts. 3475 Such information once placed online and in the public

domain could then be used by data collectors and other

3476

3477	entities for purposes that have absolutely nothing to do with
3478	compensation for asbestos exposure. These reporting
3479	requirements would provide a treasure trove of data that
3480	could be accessed by insurance companies, prospective
3481	employers, lenders, and data collectors who could then use
3482	such information for purposes having absolutely nothing to do
3483	with compensation for asbestos exposure. And that could be
3484	to the detriment of asbestos victims.
3485	In effect, this bill would allow unsuspecting asbestos
3486	victims to be further victimized, all in the name of helping
3487	those who harmed these victims in the first place.
3488	As Susan Vento, the widow of our former colleague, and
3489	who is present here today our former colleague, Bruce
3490	Vento, who died of mesothelioma in 2000 warned, "The
3491	information on this public registry could be used to deny
3492	employment; credit; health, life, and disability insurance.
3493	We are also concerned that victims would be more vulnerable
3494	to identity thieves, commen, and other types of predators."
3495	Now Susan Vento is here today, but she has never been
3496	privileged to be able to testify before this committee
3497	because she was never invited to testify publicly. They say
3498	that a lawyer for all the plaintiffs has testified, but the

3499 plaintiff's lawyer that was invited by the Democrats under a 3500 regime where it was three to one, three Republican witnesses 3501 to one Democrat, and the subject of the hearing had to do 3502 with these bankruptcy trusts, where plaintiff's testimony was 3503 not particularly on point, that is the only attorney who has 3504 been able to testify on behalf of claimants. 3505 Mr. Marino. Will the gentleman yield? 3506 Mr. Johnson. I will in just a second. 3507 I do thank Susan Vento for being here, and for your long 3508 work on behalf of claimants. 3509 Now, the majority may argue that the bill specifically 3510 excludes claimants' confidential medical records or full Social Security numbers. But at best, this is an admission 3511 3512 against interests, indicating that the majority well understands the privacy risks inherent to the FACT Act 3513 3514 asbestos death worldwide web database. At worst, this 3515 provision would still allow for the public disclosure of 3516 asbestos victims' names, addresses, work histories, the last four digits of their Social Security numbers, photographs, 3517 3518 information relating to their families, and other personally 3519 identifying information.

Just think of what insurance companies, identity

3520

3521 thieves, prospective employers, lenders, or anyone else who

- 3522 values access to large sets of personal data could do with
- 3523 that information.
- 3524 My amendment would allow for the clear protection of
- 3525 claimant personal information by specifically prohibiting the
- 3526 trusts from registering the personal information of asbestos
- 3527 victims and their families in a national database. Asbestos
- 3528 victims who seek justice should receive the same privacy
- 3529 protections as do the defendants.
- 3530 I ask my colleagues to support this amendment.
- 3531 And if I have time, I will yield to the gentleman, but
- 3532 it looks like I am out of time.
- 3533 Chairman Goodlatte. For what purpose does the gentleman
- 3534 from Pennsylvania seek recognition?
- 3535 Mr. Marino. I move to strike the last word.
- 3536 Chairman Goodlatte. The gentleman is recognized for 5
- 3537 minutes.
- 3538 Mr. Marino. My colleague from the other side of the
- 3539 aisle keeps saying that no victims were called to testify,
- 3540 but I ask my colleague this question: Did you ever call a
- 3541 victim or did your side ever call a victim to testify? And
- 3542 were you denied that?

- 3543 A simple yes or no.
- 3544 Mr. Johnson. As I stated earlier --
- 3545 Mr. Marino. Did you ever ask and did your side ever ask
- 3546 for a victim to come here and testify?
- Mr. Johnson. We have never had a hearing where the
- 3548 majority has --
- 3549 Mr. Marino. We had four hearings. So the answer is no.
- 3550 You never did that.
- 3551 Mr. Johnson. Well, one thing about it --
- 3552 Mr. Marino. Number two --
- 3553 Mr. Johnson. Let me ask you this question, has the
- 3554 majority --
- 3555 Mr. Marino. This is my time.
- 3556 Chairman Goodlatte. The gentleman from Pennsylvania has
- 3557 the time.
- 3558 Mr. Marino. It is my time.
- 3559 In the three to one, where the majority side gets three
- 3560 witnesses and the minority side gets one witness, you did
- 3561 that when you were in control. So let us be honest with the
- 3562 American people --
- 3563 Mr. Johnson. Will the gentleman yield?
- Mr. Marino. -- about what is taking place.

3565 Mr. Johnson. Will the gentleman yield?

- 3566 Mr. Marino. I will yield.
- 3567 Mr. Johnson. Yes. When we had the majority, we tried
- 3568 our best to have balanced hearings with witnesses for and
- 3569 against. Although they might be --
- 3570 Mr. Marino. I am going to take back my time because I
- 3571 checked that, and no.
- 3572 Mr. Johnson. It was --
- 3573 Mr. Marino. It was three to one.
- 3574 Mr. Johnson. The hearings were more balanced.
- 3575 Mr. Marino. Let us tell the truth, okay? Don't sit
- 3576 there and tell half-truths. I am sick and tired of hearing
- 3577 that. I am sick and tired of hearing half-truths.
- 3578 Mr. Johnson. Will the gentleman yield?
- 3579 Mr. Marino. I am sick and tired of hearing no victims
- 3580 were allowed to come and testify.
- 3581 Mr. Johnson. Will the gentleman yield?
- 3582 Mr. Marino. Did you ever meet with them? I have family
- 3583 members come and talk to me. They are here today, and we
- 3584 talked today.
- 3585 Mr. Johnson. Will the gentleman yield?
- 3586 Mr. Marino. So let us be legitimate. Let us be

- 3587 straight to the fact.
- 3588 Mr. Johnson. Will the gentleman yield?
- 3589 Mr. Marino. I will yield.
- 3590 Mr. Johnson. With the three to one ratio that the
- 3591 gentleman enjoys, has the other side ever called a
- 3592 plaintiff's victim to testify in a balanced hearing?
- 3593 Mr. Marino. Don't go back to the balanced hearing
- 3594 issue. You have never had a balanced hearing. We are
- 3595 working under the same premise the you had.
- 3596 And yes, I have talked to victims. But you are the one
- 3597 that is contesting this and saying no victims are allowed to
- 3598 come in testify, and you have never asked for it.
- 3599 Mr. Johnson. Will the gentleman yield?
- 3600 Mr. Marino. Yes.
- 3601 Mr. Johnson. If we have another hearing, I will have a
- 3602 panel full. If I control the witness panel, I will have
- 3603 panel full of plaintiff witnesses.
- Mr. Marino. Well, I guarantee you are not going to
- 3605 control the witness panel like we didn't when we were in the
- 3606 minority. And you have had those opportunities, and you
- 3607 didn't take advantage of it.
- 3608 Maybe if we do have a hearing, even on our subcommittee,

- 3609 you will, certainly, have an opportunity to call a victim,
- 3610 and they can come in and testify, because I want to hear what
- 3611 they have to say because I have been listening to the victims
- 3612 from my district on what they have to say.
- 3613 Mr. Johnson. Will the gentleman yield?
- 3614 Mr. Marino. I think it is not fair, I think it is
- 3615 unprofessional, to sit up here and say that we are preventing
- 3616 you from doing that, because that is what you are implying.
- 3617 Mr. Johnson. Will the gentleman yield?
- 3618 Mr. Marino. Yes.
- 3619 Mr. Johnson. Has there been a hearing during this
- 3620 session of Congress on this legislation, on the merits of
- 3621 this legislation, where the other side and this side have had
- 3622 an opportunity to call witnesses?
- 3623 Mr. Marino. Yes, there has been. You have never
- 3624 requested it, and you wouldn't have been told no on this.
- Now I want to go to another issue.
- 3626 Give me an example of where someone is garnering
- 3627 information from victims and cases and exploiting that. Do
- 3628 you have an example? Can you tell me where a company, a
- 3629 thief, a credit card company, has garnered information about
- 3630 an asbestos victim in a case?

3631 Mr. Johnson. Will the gentleman yield?

- 3632 Mr. Marino. Yes.
- 3633 Mr. Johnson. Yes, at present, that kind of information
- 3634 is protected from disclosure.
- 3635 Mr. Marino. Exactly.
- 3636 Mr. Johnson. This legislation would remove that --
- 3637 Mr. Marino. It does not remove that. It leaves that
- 3638 authority up to a judge.
- Just earlier today, you were arguing that the judges
- 3640 should have the discretion to make these decisions, and it
- 3641 leaves that discretion with the judges as it is in this
- 3642 legislation.
- 3643 Mr. Johnson. Will the gentleman yield?
- 3644 Mr. Marino. Yes.
- 3645 Mr. Johnson. Does the gentleman deny that the bill's
- 3646 reporting requirements would make these asbestos trusts list
- 3647 all payment demands as well as the names and exposure
- 3648 histories of each claimant, and the basis for --
- 3649 Mr. Marino. Reclaiming my time, you are an attorney.
- 3650 You handle cases. I am sure you have handled personal injury
- 3651 cases. When have you not seen a case when a plaintiff is
- 3652 claiming an injury where they did not have to have that

- 3653 information?
- 3654 Mr. Johnson. Will the gentleman yield?
- 3655 Mr. Marino. Yes.
- 3656 Mr. Johnson. This puts it into a national database.
- 3657 Mr. Marino. It does not.
- 3658 Mr. Johnson. This establishes a national database --
- 3659 Mr. Marino. Reclaiming my time.
- 3660 The court keeps this information and it is up to the
- 3661 court whether it wants to disseminate this information, and
- 3662 you have to go to the judge and ask for information to be
- 3663 disseminated, and you have to actually have a standing to do
- 3664 that.
- 3665 Mr. Johnson. Will the gentleman yield?
- 3666 Mr. Marino. Yes.
- 3667 Mr. Johnson. A trust, according to section 524(g) of 11
- 3668 USC provides that a trust shall, subject to section 107, file
- 3669 with the bankruptcy court not later than 60 days after the
- 3670 end of every quarter, a report that shall be --
- 3671 Mr. Marino. Reclaiming my time, what does that have to
- 3672 do with the information --
- 3673 Mr. Johnson. -- available on the court's public docket
- 3674 and with --

3675 Chairman Goodlatte. The time of the gentleman has

- 3676 expired.
- 3677 The gentleman will complete his remarks.
- 3678 Mr. Johnson. Because it is on the internet.
- 3679 Chairman Goodlatte. The gentleman will suspend.
- 3680 Mr. Marino. That has nothing to do with information
- 3681 being available to the public. You still have to go through
- 3682 the bankruptcy court to do that.
- 3683 Mr. Johnson. But it is on the public docket.
- 3684 Chairman Goodlatte. The time of the gentleman has
- 3685 expired.
- 3686 The question occurs on the amendment offered by the
- 3687 gentleman from Georgia.
- 3688 All those in favor, respond by saying aye.
- 3689 Those opposed, no.
- In the opinion of the chair, the noes have it.
- 3691 Mr. Johnson. I ask for a recorded vote.
- 3692 Chairman Goodlatte. A recorded vote is requested, and
- 3693 the clerk will call the roll.
- 3694 Ms. Williams. Mr. Goodlatte?
- 3695 Chairman Goodlatte. No.
- 3696 Ms. Williams. Mr. Goodlatte votes no.

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3697
          Mr. Sensenbrenner?
          [No response.]
3698
          Ms. Williams. Mr. Smith?
3699
3700
          Mr. Smith. No.
3701
          Ms. Williams. Mr. Smith votes no.
3702
          Mr. Chabot?
3703
          Mr. Chabot. No.
3704
          Ms. Williams. Mr. Chabot votes no.
3705
          Mr. Issa?
3706
          Mr. Issa. No.
3707
          Ms. Williams. Mr. Issa votes no.
3708
          Mr. Forbes?
3709
          [No response.]
          Ms. Williams. Mr. King?
3710
3711
          [No response.]
3712
          Ms. Williams. Mr. Franks?
3713
          Mr. Franks. No.
          Ms. Williams. Mr. Franks votes no.
3714
3715
          Mr. Gohmert?
          Mr. Gohmert. No.
3716
3717
          Ms. Williams. Mr. Gohmert votes no.
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Mr. Jordan?

3718

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3719 Mr. Jordan. No.
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- 3720 Ms. Williams. Mr. Jordan votes no.
- 3721 Mr. Poe?
- 3722 Mr. Poe. No.
- 3723 Ms. Williams. Mr. Poe votes no.
- 3724 Mr. Chaffetz?
- 3725 [No response.]
- 3726 Ms. Williams. Mr. Marino?
- 3727 Mr. Marino. No.
- 3728 Ms. Williams. Mr. Marino votes no.
- 3729 Mr. Gowdy?
- 3730 Mr. Gowdy. No.
- 3731 Ms. Williams. Mr. Gowdy votes no.
- 3732 Mr. Labrador?
- 3733 Mr. Labrador. No.
- 3734 Ms. Williams. Mr. Labrador votes no.
- 3735 Mr. Farenthold?
- 3736 Mr. Farenthold. Nay.
- 3737 Ms. Williams. Mr. Farenthold votes nay.
- 3738 Mr. Collins?
- 3739 Mr. Collins. No.
- 3740 Ms. Williams. Mr. Collins votes no.

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3741 Mr. DeSantis?
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- 3742 Mr. DeSantis. No.
- 3743 Ms. Williams. Mr. DeSantis votes no.
- 3744 Ms. Walters?
- 3745 Ms. Walters. No.
- 3746 Ms. Williams. Ms. Walters votes no.
- 3747 Mr. Buck?
- 3748 Mr. Buck. No.
- 3749 Ms. Williams. Mr. Buck votes no.
- 3750 Mr. Ratcliffe?
- 3751 Mr. Ratcliffe. No.
- 3752 Ms. Williams. Mr. Ratcliffe votes no.
- 3753 Mr. Trott?
- 3754 Mr. Trott. No.
- 3755 Ms. Williams. Mr. Trott votes no.
- 3756 Mr. Bishop?
- 3757 Mr. Bishop. No.
- 3758 Ms. Williams. Mr. Bishop votes no.
- 3759 Mr. Conyers?
- 3760 Mr. Conyers. Aye.
- 3761 Ms. Williams. Mr. Conyers votes aye.
- 3762 Mr. Nadler?

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3763 Mr. Nadler. Aye.
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- 3764 Ms. Williams. Mr. Nadler votes aye.
- 3765 Ms. Lofgren?
- 3766 [No response.]
- 3767 Ms. Williams. Ms. Jackson Lee?
- 3768 Ms. Jackson Lee. Aye.
- Ms. Williams. Ms. Jackson Lee votes aye.
- 3770 Mr. Cohen?
- 3771 Mr. Cohen. Aye.
- 3772 Ms. Williams. Mr. Cohen votes aye.
- 3773 Mr. Johnson?
- 3774 Mr. Johnson. Aye.
- 3775 Ms. Williams. Mr. Johnson votes aye.
- 3776 Mr. Pierluisi?
- 3777 [No response.]
- 3778 Ms. Williams. Ms. Chu?
- 3779 [No response.]
- 3780 Ms. Williams. Mr. Deutch?
- 3781 Mr. Deutch. Aye.
- 3782 Ms. Williams. Mr. Deutch votes aye.
- 3783 Mr. Gutierrez?
- 3784 [No response.]

Ms. Williams. Ms. Bass?

3785

3806

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3786
          [No response.]
          Ms. Williams. Mr. Richmond?
3787
3788
          [No response.]
3789
          Ms. Williams. Ms. DelBene?
3790
          Ms. DelBene. Aye.
3791
          Ms. Williams. Ms. DelBene votes aye.
          Mr. Jeffries?
3792
3793
          Mr. Jeffries. Aye.
          Ms. Williams. Mr. Jeffries votes aye.
3794
3795
     Mr. Cicilline?
3796
          [No response.]
          Ms. Williams. Mr. Peters?
3797
          Mr. Peters. Aye.
3798
3799
          Ms. Williams. Mr. Peters votes aye.
3800
          Chairman Goodlatte. The gentleman from Virginia?
3801
          Mr. Forbes. No.
3802
          Ms. Williams. Mr. Forbes votes no.
          Chairman Goodlatte. Has every member voted who wishes
3803
     to vote?
3804
3805
          The clerk will report.
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Ms. Williams. Mr. Chairman, nine members voted aye; 20

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3807
     members voted no.
          Chairman Goodlatte. And the amendment is not agreed to.
3808
3809
          For what purpose does the gentleman from New York seek
3810
     recognition?
3811
          Mr. Jeffries. I have an amendment at the desk.
          Chairman Goodlatte. The clerk will report the moment.
3812
3813
          Ms. Williams. Amendment to H.R. 526, offered by Mr.
3814
      Jeffries of New York. Page 2 --
          Chairman Goodlatte. Without objection, the amendment
3815
3816
     will be considered as read.
3817
          [The amendment of Mr. Jeffries follows:]
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3818

Chairman Goodlatte. And the gentleman is recognized for

5 minutes on his amendment. 3820 3821 Mr. Jeffries. Thank you, Mr. Chairman. 3822 This amendment would provide for the disclosure of 3823 payment information to parties to a pending court action 3824 where: one, a written request is made; two, that request 3825 seeks relevant information; and three, the information cannot 3826 otherwise be obtained under applicable nonbankruptcy law. 3827 Today, we are considering legislation for passage that 3828 is designed to combat fraud where the actual problem is the 3829 pervasive victimization from asbestos exposure. 3830 In fact, not a scintilla of evidence has been presented of systematic waste, fraud, or abuse in connection with 3831 3832 asbestos claims before either the full committee, the

3835 This is a bill in search of a problem instead of a

subcommittee, or in any other context related to this

3836 problem that requires a bill.

legislation.

3819

3833

3834

- 3837 This amendment also supports the careful balance of
- 3838 federalism, which is extremely important to our
- 3839 constitutional system. It preserves civil procedure laws and
- 3840 discovery rules that have been carefully crafted by

individual State courts and legislatures all throughout the

3841

3858

3842 country. 3843 In every State, there are specific rules that govern 3844 disclosure. Those disclosure rules should be respected, as 3845 they have been crafted with the public policy sensitivities 3846 particular to these individual jurisdictions. 3847 If the information that is sought by these companies is relevant to a State law claim, the defendant can request and 3848 3849 obtain the information pursuant to State discovery rules. In 3850 the absence of any meaningful evidence of systematic fraud or 3851 any other compelling governmental interest, the outside 3852 intrusion from this Congress as represented through the vehicle of the FACT Act is unjustified, unnecessary, and 3853 3854 unwarranted. 3855 In addition, the current bill will result in delay and 3856 obstruct claims made by asbestos victims for compensation and 3857 undermine the ultimate resolution of these claims in a manner

I would note again that the asbestos victims, the
stakeholders that we should all be concerned about, do not
support the underlying bill.

3862 This amendment would instead place disclosure

that would hurt all parties.

responsibility with the judicial branch, as is customary in 3863 3864 other areas of law, in order to make sure that there is an 3865 objective arbiter of the relevance of the information sought. 3866 For these reasons, I urge my colleagues to adopt this 3867 amendment. 3868 And I yield back the balance of my time. 3869 Chairman Goodlatte. For what purpose does the gentleman 3870 from Texas seek recognition? 3871 Mr. Farenthold. I seek time to speak in opposition to 3872 the amendment. 3873 Chairman Goodlatte. The gentleman is recognized for 5 3874 minutes. Mr. Farenthold. I do oppose the amendment. It 3875 3876 essentially replaces the quarterly reporting requirements in 3877 the FACT Act with the requirement that the trusts provide 3878 limited discovery to parties to pending State court actions relating to asbestos exposure, provided that the discovery 3879 3880 cannot otherwise be obtained through applicable nonbankruptcy 3881 law. 3882 However, the problem the FACT Act addresses is that the

nonbankruptcy law discovery presents significant obstacles

3883

3884

that are unnecessary.

3885 For example, many of the asbestos trusts prohibit 3886 closure of any information except by subpoena issued by the 3887 presiding bankruptcy court, notwithstanding a potentially 3888 valid State-court-issued subpoena against the trust. 3889 Additionally, some trust documents even go further and 3890 affirmatively require that the asbestos trust object to any 3891 discovery requests. 3892 These unnecessary barriers have led to a significant 3893 decrease in the transparency of the asbestos bankruptcy trust 3894 system. 3895 The bottom line is this: There is a Federal statute 3896 that has to come into play here. We need the FACT Act. It 3897 is necessary to ensure that State court litigants and other 3898 asbestos bankruptcy trusts have access to the records of the asbestos trusts, which exist under the authority of Federal 3899 3900 law. Applicable nonbankruptcy law is demonstrably 3901 inadequate. 3902 I will urge my colleagues to oppose this amendment. I yield back. 3903 3904 Chairman Goodlatte. The question occurs on the 3905 amendment offered by the gentleman from New York.

All those in favor, respond by saying aye.

3906

- 3907 Mr. Johnson. Mr. Chairman?
- 3908 Chairman Goodlatte. For what purpose does the gentleman
- 3909 from Georgia seek recognition?
- 3910 Mr. Johnson. I move to strike the last word.
- 3911 Chairman Goodlatte. The gentleman is recognized for 5
- 3912 minutes.
- 3913 Mr. Johnson. Thank you, Mr. Chairman.
- 3914 We often argue on this panel about the merits of our
- 3915 respective positions, but let us never forget the fact that
- 3916 it is human beings that our policies effect.
- 3917 With that, it is my sad duty, Mr. Chairman, to report
- 3918 that while we sit comfortably debating this misguided bill,
- 3919 George Dreith, an asbestos victim who attended prior
- 3920 subcommittee hearings, has been pulled off of chemotherapy,
- 3921 as his condition has worsened.
- 3922 George is living proof that mesothelioma can affect
- 3923 anyone through no fault of their own.
- My thoughts are with George and his family.
- 3925 With that, I yield back.
- 3926 Chairman Goodlatte. For what purpose does the gentleman
- 3927 from Texas seek recognition?
- 3928 Mr. Poe. Mr. Chairman, move to strike the last word.

3929 Chairman Goodlatte. The gentleman is recognized for 5

- 3930 minutes.
- 3931 Mr. Poe. I thank the Chairman.
- 3932 As the chair knows, I have had some concerns with this
- 3933 legislation in the past. But on this amendment, I am opposed
- 3934 to the amendment, and I am also in favor of the underlying
- 3935 bill, mainly because of the information that we have gained
- 3936 from the North Carolina case, the Garlock case, where the
- 3937 people involved claimed at one time they had 15 cases, and it
- 3938 turned out that there were 32 -- rather, that 32 different
- 3939 products were involved, and it turned out there were 284
- 3940 products that were found to be involved, misleading two
- 3941 courts.
- 3942 I am one who actually believes judges need lots of
- 3943 information. Without this bill, we would be limiting the
- 3944 information for judges to make justice-type decisions.
- 3945 So I would support the underlying bill and oppose this
- 3946 amendment. I yield back.
- 3947 Chairman Goodlatte. The chair thanks the gentleman.
- 3948 The question occurs on amendment offered by the
- 3949 gentleman from New York.
- 3950 All those in favor, respond by saying aye.

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3951 Those opposed, no.
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- 3952 In the opinion of the chair, the noes have it, and the
- 3953 amendment is not agreed to.
- 3954 A recorded vote is requested, and the clerk will call
- 3955 the roll.
- 3956 Ms. Williams. Mr. Goodlatte?
- 3957 Chairman Goodlatte. No.
- 3958 Ms. Williams. Mr. Goodlatte votes no.
- 3959 Mr. Sensenbrenner?
- 3960 [No response.]
- 3961 Ms. Williams. Mr. Smith?
- 3962 [No response.]
- 3963 Ms. Williams. Mr. Chabot?
- 3964 Mr. Chabot. No.
- 3965 Ms. Williams. Mr. Chabot votes no.
- 3966 Mr. Issa?
- 3967 Mr. Issa. No.
- 3968 Ms. Williams. Mr. Issa votes no.
- 3969 Mr. Forbes?
- 3970 Mr. Forbes. No.
- 3971 Ms. Williams. Mr. Forbes votes no.
- 3972 Mr. King?

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3973
          [No response.]
          Ms. Williams. Mr. Franks?
3974
3975
          Mr. Franks. No.
3976
          Ms. Williams. Mr. Franks votes no.
3977
          Mr. Gohmert?
3978
          [No response.]
3979
          Ms. Williams. Mr. Jordan?
3980
          Mr. Jordan. No.
3981
          Ms. Williams. Mr. Jordan votes no.
3982
          Mr. Poe?
3983
          Mr. Poe. No.
3984
          Ms. Williams. Mr. Poe votes no.
          Mr. Chaffetz?
3985
          [No response.]
3986
3987
          Ms. Williams. Mr. Marino?
3988
          Mr. Marino. No.
          Ms. Williams. Mr. Marino votes no.
3989
3990
          Mr. Gowdy?
          Mr. Gowdy. No.
3991
3992
          Ms. Williams. Mr. Gowdy votes no.
3993
          Mr. Labrador?
3994
          Mr. Labrador. No.
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3995 Ms. Williams. Mr. Labrador votes no.

- 3996 Mr. Farenthold?
- 3997 Mr. Farenthold. No.
- 3998 Ms. Williams. Mr. Farenthold votes no.
- 3999 Mr. Collins?
- 4000 Mr. Collins. No.
- 4001 Ms. Williams. Mr. Collins votes no.
- 4002 Mr. DeSantis?
- 4003 Mr. DeSantis. No.
- [No response.]
- 4005 Ms. Williams. Ms. Walters?
- 4006 Ms. Walters. No.
- 4007 Ms. Williams. Ms. Walters votes no.
- 4008 Mr. Buck?
- 4009 Mr. Buck. No.
- 4010 Ms. Williams. Mr. Buck votes no.
- 4011 Mr. Ratcliffe?
- 4012 Mr. Ratcliffe. No.
- 4013 Ms. Williams. Mr. Ratcliffe votes no.
- 4014 Mr. Trott?
- 4015 Mr. Trott. No.
- 4016 Ms. Williams. Mr. Trott votes no.

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4017
          Mr. Bishop?
4018
          [No response.]
4019
          Ms. Williams. Mr. Conyers?
4020
          Mr. Conyers. Aye.
          Ms. Williams. Mr. Conyers votes aye.
4021
4022
          Mr. Nadler?
4023
          Mr. Nadler. Aye.
4024
          Ms. Williams. Mr. Nadler votes aye.
4025
          Ms. Lofgren?
4026
          [No response.]
4027
          Ms. Williams. Ms. Jackson Lee?
4028
          [No response.]
          Ms. Williams. Mr. Cohen?
4029
          Mr. Cohen. Aye.
4030
          Ms. Williams. Mr. Cohen votes aye.
4031
4032
          Mr. Johnson?
4033
          Mr. Johnson. Aye.
4034
          Ms. Williams. Mr. Johnson votes aye.
4035
          Mr. Pierluisi?
4036
          [No response.]
4037
          Ms. Williams. Ms. Chu?
4038
          [No response.]
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4039
          Ms. Williams. Mr. Deutch?
4040
          Mr. Deutch. Aye.
4041
          Ms. Williams. Mr. Deutch votes aye.
4042
          Mr. Gutierrez?
4043
          [No response.]
4044
          Ms. Williams. Ms. Bass?
4045
          [No response.]
4046
          Ms. Williams. Mr. Richmond?
4047
          [No response.]
4048
          Ms. Williams. Ms. DelBene?
4049
          Ms. DelBene. Aye.
4050
          Ms. Williams. Ms. DelBene votes aye.
4051
          Mr. Jeffries?
4052
          Mr. Jeffries. Aye.
4053
          Ms. Williams. Mr. Jeffries votes aye.
4054
          Mr. Cicilline?
4055
          [No response.]
4056
          Ms. Williams. Mr. Peters?
          Mr. Peters. Aye.
4057
4058
          Ms. Williams. Mr. Peters votes aye.
4059
          Chairman Goodlatte. The gentleman from Texas, Mr.
     Smith?
4060
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4061 Mr. Smith. Mr. Chairman, I vote no.

- 4062 Ms. Williams. Mr. Smith votes no.
- 4063 Chairman Goodlatte. The gentleman from Michigan, Mr.
- 4064 Bishop?
- 4065 Mr. Bishop. Nay.
- 4066 Ms. Williams. Mr. Bishop votes nay.
- 4067 Chairman Goodlatte. Has every member voted who wishes
- 4068 to vote?
- 4069 The clerk will report.
- 4070 Ms. Williams. Mr. Chairman, eight members voted aye; 18
- 4071 members voted no.
- 4072 Chairman Goodlatte. And the amendment is not agreed to.
- 4073 For what purpose does the gentleman from California seek
- 4074 recognition?
- 4075 Mr. Peters. Thank you, Mr. Chairman.
- 4076 I ask first that a letter of February 4, 2015, from
- 4077 Patrick Little, who is the national commander of the Military
- 4078 Order of the Purple Heart, voicing opposition to the FACT Act
- 4079 be added to the record.
- 4080 Chairman Goodlatte. Without objection, it will be made
- 4081 a part of the record.
- 4082 [The information follows:]
- 4083

4084 Mr. Peters. Thank you very much. And I have an

- 4085 amendment at the desk.
- 4086 Chairman Goodlatte. The clerk will report the
- 4087 amendment.
- 4088 Ms. Williams. Amendment to H.R. 526, offered by Mr.
- 4089 Peters of California. Page 2, line --
- 4090 Chairman Goodlatte. Without objection, the amendment
- 4091 will be considered as read.
- 4092 [The amendment of Mr. Peters follows:]

4093

4094 Chairman Goodlatte. And the gentleman is recognized for

- 4095 5 minutes on his amendment.
- 4096 Mr. Peters. Thank you very much, Mr. Chairman.
- 4097 San Diego County, part of which I represent, is home to
- 4098 more than 200,000 veterans, 129,000 Navy personnel, and
- 4099 35,000 Marine Corps personnel. We are a proud military town
- 4100 at our heart.
- 4101 My amendment today seeks to support the military and the
- 4102 veteran communities across the country. The underlying bill,
- 4103 the Furthering Asbestos Claim Transparency, or FACT, Act,
- 4104 would harm and undermine these communities in ways I will
- 4105 explain.
- 4106 My amendment would exempt asbestos trusts from having to
- 4107 file an onerous report to the bankruptcy court if the
- 4108 claimant is a member of the Armed Forces or a civilian
- 4109 employee of the Department of Defense, and their families, to
- 4110 avoid any potential delay in these individuals receiving
- 4111 their deserved compensation in a timely manner.
- 4112 The FACT Act, in an attempt to reform the asbestos claim
- 4113 trust system, would actually prevent or delay adequate
- 4114 compensation for asbestos victims. And the FACT Act's new
- 4115 administrative requirement that the asbestos trusts file

4116 quarterly reports is unnecess	ary.
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- 4117 Additionally, requiring these unnecessary reports will
- 4118 divert critical funds and decrease compensation to asbestos
- 4119 victims, unduly burdening veterans suffering from the effects
- 4120 of asbestos exposure.
- 4121 Representatives for the trusts have calculated that
- 4122 complying with just the new reporting requirements would
- 4123 necessitate experienced managers and claim reviewers spending
- 4124 in excess of 20,000 hours per year. That is unacceptable,
- 4125 and it is unacceptable that these burdens could debilitate
- 4126 the trusts' ability to process and pay claims, meaning many
- 4127 mesothelioma victims would die before their claims are
- 4128 processed or their cases resolved.
- 4129 We can't afford the possibility that this legislation
- 4130 will cause asbestos victims, many of whom are veterans, to be
- 4131 compensated even less than they currently are.
- 4132 This comes at a time when there is no evidence of
- 4133 systemic fraud with asbestos trusts. And Veterans are
- 4134 disproportionately affected by diseases caused by asbestos.
- 4135 Although veterans represent 8 percent of the Nation's
- 4136 population, they comprise almost one-third of all known
- 4137 mesothelioma deaths that have occurred in the country.

Mesothelioma is a known result of asbestos exposure, and

4138

4139 asbestos is banned for virtually all uses in the United 4140 States today, since it is recognized as a potent carcinogen 4141 and the cause of death of tens of thousands of Americans. 4142 Mesothelioma also has an uncommonly long period of 4143 latency of 20 to 30 years, which means that veterans exposed 4144 to asbestos that retired from Active Duty decades ago are 4145 getting sick today. 4146 While asbestos products were discontinued by about 1980, 4147 hundreds of Navy ships and military installations dating back 4148 to World War II were left with asbestos flooring, flooring 4149 tiles, ceiling tiles, wall insulation, and more, and this caused hundreds of thousands of workers and sailors to be 4150 4151 unknowingly exposed to dangerous asbestos dust. As a result, 4152 many of those men and women contracted asbestos-related 4153 diseases. 4154 The FACT Act must be amended to protect veterans who 4155 were exposed to asbestos while serving their country from the 4156 additional delays imposed by this bill. 4157 J. Patrick Little, the national commander of the Military Order of the Purple Heart, wrote to House leadership 4158 4159 in direct opposition to the bill, stating, "The FACT Act adds

4160 insult to injury for veterans and their families at a time

- 4161 when they are suffering from the devastating effects of
- 4162 asbestos exposure."
- We need to move toward a future of greater
- 4164 accountability and improved services for our veterans and
- 4165 their families, not for asbestos corporations and their
- 4166 insurers. As Congress, we cannot stand to delay justice for
- 4167 anyone who has been a member of the Armed Forces, a civilian
- 4168 employee of the Department of Defense, or a family member of
- 4169 one of these individuals.
- 4170 I urge my colleagues to support this amendment and the
- 4171 idea that our veterans suffering from mesothelioma aren't
- 4172 left facing unnecessary and unacceptable delays.
- Thank you, Mr. Chairman. I yield back my time.
- 4174 Chairman Goodlatte. The chair thanks the gentleman.
- For what purpose does the gentleman from Texas seek
- 4176 recognition?
- 4177 Mr. Farenthold. I seek time in opposition.
- 4178 Chairman Goodlatte. The gentleman is recognized for 5
- 4179 minutes.
- 4180 Mr. Farenthold. Thank you, Mr. Chairman.
- 4181 This amendment would prevent asbestos trusts from

4182 disclosing claim information submitted by veterans a	anc
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- 4183 servicemembers in its quarterly report in response to the
- 4184 information request.
- 4185 Again, these are reporting requirements on the asbestos
- 4186 trust. It is no additional burden on anyone, servicemembers
- 4187 or not, seeking to file asbestos claims.
- 4188 Now, regardless of that, clearly, there are two groups
- 4189 of individuals who we are not fearful are going to commit
- 4190 fraud, and it is our Nation's veterans and servicemembers.
- 4191 At the same time, however, there is no reason to distinguish
- 4192 between the disclosure obligations of veterans and
- 4193 servicemembers and the disclosure obligations of ordinary
- 4194 citizens.
- 4195 Further, distinguishing between veterans and
- 4196 servicemembers would create an additional and necessary
- 4197 administrative burden on asbestos trusts.
- The FACT Act is supported by a number of veterans
- 4199 groups, including the American Military Society; the Military
- 4200 Veterans Coalition of Indiana; Save Our Veterans; the Air
- 4201 Force Association, the Department of Indiana; the Hamilton
- 4202 County Veterans; the Military Officers Association of
- 4203 America, Indiana Chapter; the Reserve Officers Association,

4204	Department of Indiana; the Veterans Resource List; the Cost
4205	of Freedom Inc. in Indiana; the Texas Coalition of Veterans
4206	Organizations that represents 35 veterans groups and
4207	associations; and the American Veterans, Department of
4208	Wisconsin.
4209	Tellingly, none of these groups has asked that veterans
4210	be treated differently under this legislation. In fact, in a
4211	letter I submitted to the record earlier, the American
4212	Military Society sums up why I think this bill is important.
4213	In it, the executive director John May states, and I am
4214	quoting, "Simply put, every dollar paid to an undeserving
4215	claimant is a dollar taken away from a veteran whose illness
4216	will manifest in the future."
4217	That is what we are here to prevent, unscrupulous
4218	attorneys abusing an opaque system, leaving those like our
4219	veterans who were exposed to asbestos hanging out to dry.
4220	The FACT Act should apply uniformly to all claimants,
4221	and it should not impose any disparate burdens on veterans,
4222	servicemembers, or other groups, or the asbestos trusts.
4223	I urge my colleagues to oppose this amendment.
4224	Chairman Goodlatte. The question occurs on the

4225 amendment offered by the gentleman from California.

а

4226 All those in favor, respond by saying aye.

- Those opposed, no.
- 4228 In the opinion of the chair, the noes have it, and the
- 4229 amendment is not agreed to.
- 4230 Mr. Peters. Roll call, please.
- 4231 Chairman Goodlatte. A recorded vote is requested, and
- 4232 the clerk will call the roll.
- 4233 Ms. Williams. Mr. Goodlatte?
- 4234 Chairman Goodlatte. No.
- 4235 Ms. Williams. Mr. Goodlatte votes no.
- 4236 Mr. Sensenbrenner?
- [No response.]
- 4238 Ms. Williams. Mr. Smith?
- [No response.]
- 4240 Ms. Williams. Mr. Chabot?
- 4241 Mr. Chabot. No.
- 4242 Ms. Williams. Mr. Chabot votes no.
- 4243 Mr. Issa?
- 4244 Mr. Issa. No.
- 4245 Ms. Williams. Mr. Issa votes no.
- 4246 Mr. Forbes?
- 4247 Mr. Forbes. No.

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4248 Ms. Williams. Mr. Forbes votes no.
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- 4249 Mr. King?
- 4250 [No response.]
- 4251 Ms. Williams. Mr. Franks?
- 4252 Mr. Franks. No.
- 4253 Ms. Williams. Mr. Franks votes no.
- 4254 Mr. Gohmert?
- 4255 [No response.]
- 4256 Ms. Williams. Mr. Jordan?
- 4257 Mr. Jordan. No.
- 4258 Ms. Williams. Mr. Jordan votes no.
- 4259 Mr. Poe?
- 4260 Mr. Poe. No.
- 4261 Ms. Williams. Mr. Poe votes no.
- 4262 Mr. Chaffetz?
- 4263 [No response.]
- 4264 Ms. Williams. Mr. Marino?
- 4265 Mr. Marino. No.
- 4266 Ms. Williams. Mr. Marino votes no.
- 4267 Mr. Gowdy?
- 4268 Mr. Gowdy. No.
- 4269 Ms. Williams. Mr. Gowdy votes no.

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4270 Mr. Labrador?
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- 4271 Mr. Labrador. No.
- 4272 Ms. Williams. Mr. Labrador votes no.
- 4273 Mr. Farenthold?
- 4274 Mr. Farenthold. No.
- 4275 Ms. Williams. Mr. Farenthold votes no.
- 4276 Mr. Collins?
- 4277 Mr. Collins. No.
- 4278 Ms. Williams. Mr. Collins votes no.
- 4279 Mr. DeSantis?
- [No response.]
- 4281 Ms. Williams. Ms. Walters?
- 4282 [No response.]
- 4283 Ms. Williams. Mr. Buck?
- 4284 Mr. Buck. No.
- 4285 Ms. Williams. Mr. Buck votes no.
- 4286 Mr. Ratcliffe?
- 4287 Mr. Ratcliffe. No.
- 4288 Ms. Williams. Mr. Ratcliffe votes no.
- 4289 Mr. Trott?
- 4290 Mr. Trott. No.
- 4291 Ms. Williams. Mr. Trott votes no.

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4292
          Mr. Bishop?
4293
          Mr. Bishop. No.
4294
          Ms. Williams. Mr. Bishop votes no.
4295
          Mr. Conyers?
4296
          Mr. Conyers. Aye.
4297
          Ms. Williams. Mr. Conyers votes aye.
4298
          Mr. Nadler?
4299
          Mr. Nadler. Aye.
4300
          Ms. Williams. Mr. Nadler votes aye.
4301
          Ms. Lofgren?
4302
          [No response.]
4303
          Ms. Williams. Ms. Jackson Lee?
4304
          [No response.]
          Ms. Williams. Mr. Cohen?
4305
4306
          Mr. Cohen. Aye.
4307
          Ms. Williams. Mr. Cohen votes aye.
          Mr. Johnson?
4308
4309
          Mr. Johnson. Aye.
4310
          Ms. Williams. Mr. Johnson votes aye.
          Mr. Pierluisi?
4311
4312
          [No response.]
4313
          Ms. Williams. Ms. Chu?
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4314
          [No response.]
4315
          Ms. Williams. Mr. Deutch?
4316
          Mr. Deutch. Aye.
4317
          Ms. Williams. Mr. Deutch votes aye.
4318
          Mr. Gutierrez?
4319
          [No response.]
4320
          Ms. Williams. Ms. Bass?
4321
          [No response.]
4322
          Ms. Williams. Mr. Richmond?
4323
          [No response.]
4324
          Ms. Williams. Ms. DelBene?
4325
          Ms. DelBene. Aye.
          Ms. Williams. Ms. DelBene votes aye.
4326
          Mr. Jeffries?
4327
4328
          Mr. Jeffries. Aye.
4329
          Ms. Williams. Mr. Jeffries votes aye.
          Mr. Cicilline?
4330
4331
          [No response.]
          Ms. Williams. Mr. Peters?
4332
          Mr. Peters. Aye.
4333
4334
          Ms. Williams. Mr. Peters votes aye.
4335
          Chairman Goodlatte. The gentlewoman from California?
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- 4336 Ms. Walters. No.
- 4337 Ms. Williams. Ms. Walters votes no.
- Chairman Goodlatte. Has every member voted who wishes
- 4339 to vote?
- 4340 The clerk will report.
- 4341 Ms. Williams. Mr. Chairman, eight members voted aye; 17
- 4342 --
- 4343 Chairman Goodlatte. The clerk will suspend.
- The gentleman from Texas?
- 4345 Mr. Smith. No.
- 4346 Ms. Williams. Mr. Smith votes no.
- 4347 Chairman Goodlatte. The gentlewoman from California?
- 4348 Ms. Chu. Yes.
- 4349 Ms. Williams. Ms. Chu votes yes.
- 4350 Chairman Goodlatte. The clerk will report.
- Ms. Williams. Mr. Chairman, nine members voted aye; 18
- 4352 members voted no.
- 4353 Chairman Goodlatte. And the amendment is not agreed to.
- Are there further amendments to H.R. 526?
- A reporting quorum being present, the question is on the
- 4356 motion to report the bill H.R. 526 favorably to the House.
- Those in favor will say aye.

- Those opposed, no.
- The ayes have it, and the bill is ordered reported
- 4360 favorably.
- 4361 Mr. Nadler. Recorded vote, please?
- Chairman Goodlatte. A recorded vote is requested, and
- 4363 the clerk will call the roll.
- 4364 Ms. Williams. Mr. Goodlatte?
- 4365 Chairman Goodlatte. Aye.
- 4366 Ms. Williams. Mr. Goodlatte votes aye.
- 4367 Mr. Sensenbrenner?
- 4368 [No response.]
- 4369 Ms. Williams. Mr. Smith?
- 4370 Mr. Smith. Aye.
- 4371 Ms. Williams. Mr. Smith votes aye.
- 4372 Mr. Chabot?
- 4373 Mr. Chabot. Aye.
- 4374 Ms. Williams. Mr. Chabot votes aye.
- 4375 Mr. Issa?
- 4376 Mr. Issa. Aye.
- 4377 Ms. Williams. Mr. Issa votes aye.
- 4378 Mr. Forbes?
- 4379 Mr. Forbes. Aye.

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4380
          Ms. Williams. Mr. Forbes votes aye.
          Mr. King?
4381
4382
          [No response.]
4383
          Ms. Williams. Mr. Franks?
4384
          Mr. Franks. Aye.
4385
          Ms. Williams. Mr. Franks votes aye.
4386
          Mr. Gohmert?
4387
          [No response.]
4388
          Ms. Williams. Mr. Jordan?
4389
          Mr. Jordan. Yes.
4390
          Ms. Williams. Mr. Jordan votes yes.
4391
          Mr. Poe?
4392
          Mr. Poe. Yes.
4393
          Ms. Williams. Mr. Poe votes yes.
4394
          Mr. Chaffetz?
4395
          [No response.]
          Ms. Williams. Mr. Marino?
4396
4397
          [No response.]
           Ms. Williams. Mr. Gowdy?
4398
          Mr. Gowdy. Yes.
4399
4400
          Ms. Williams. Mr. Gowdy votes yes.
4401
          Mr. Labrador?
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4402 Mr. Labrador. Yes.
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- 4403 Ms. Williams. Mr. Labrador votes yes.
- 4404 Mr. Farenthold?
- 4405 Mr. Farenthold. Aye.
- 4406 Ms. Williams. Mr. Farenthold votes aye.
- 4407 Mr. Collins?
- 4408 Mr. Collins. Aye.
- Ms. Williams. Mr. Collins votes aye.
- 4410 Mr. DeSantis?
- [No response.]
- 4412 Ms. Williams. Ms. Walters?
- 4413 Ms. Walters. Aye.
- Ms. Williams. Ms. Walters votes aye.
- 4415 Mr. Buck?
- 4416 Mr. Buck. Yes.
- Ms. Williams. Mr. Buck votes yes.
- 4418 Mr. Ratcliffe?
- 4419 Mr. Ratcliffe. Yes.
- 4420 Ms. Williams. Mr. Ratcliffe votes yes.
- 4421 Mr. Trott?
- 4422 Mr. Trott. Yes.
- 4423 Ms. Williams. Mr. Trott votes yes.

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4424
          Mr. Bishop?
4425
          Mr. Bishop. Yes.
          Ms. Williams. Mr. Bishop votes yes.
4426
4427
          Mr. Conyers?
4428
          Mr. Conyers. No.
4429
          Ms. Williams. Mr. Conyers votes no.
4430
          Mr. Nadler?
4431
          Mr. Nadler. No.
4432
          Ms. Williams. Mr. Nadler votes no.
4433
          Ms. Lofgren?
4434
          [No response.]
4435
          Ms. Williams. Ms. Jackson Lee?
          [No response.]
4436
          Ms. Williams. Mr. Cohen?
4437
4438
          Mr. Cohen. No.
4439
          Ms. Williams. Mr. Cohen votes no.
          Mr. Johnson?
4440
4441
          Mr. Johnson. No.
4442
          Ms. Williams. Mr. Johnson votes no.
          Mr. Pierluisi?
4443
4444
          [No response.]
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Ms. Williams. Ms. Chu?

4445

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4446
          Ms. Chu. No.
4447
          Ms. Williams. Ms. Chu votes no.
          Mr. Deutch?
4448
4449
          Mr. Deutch. No.
4450
          Ms. Williams. Mr. Deutch votes no.
4451
          Mr. Gutierrez?
4452
          [No response.]
4453
          Ms. Williams. Ms. Bass?
4454
          [No response.]
          Ms. Williams. Mr. Richmond?
4455
4456
          [No response.]
4457
          Ms. Williams. Ms. DelBene?
          Ms. DelBene. No.
4458
          Ms. Williams. Ms. DelBene votes no.
4459
          Mr. Jeffries?
4460
4461
          Mr. Jeffries. No.
          Ms. Williams. Mr. Jeffries votes no.
4462
          Mr. Cicilline?
4463
          [No response.]
4464
4465
          Ms. Williams. Mr. Peters?
4466
          Mr. Peters. No.
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Ms. Williams. Mr. Peters votes no.

4467

4468 Chairman Goodlatte. The gentleman from Florida?

- 4469 Mr. DeSantis. Yes.
- 4470 Ms. Williams. Mr. DeSantis votes yes.
- 4471 Chairman Goodlatte. The gentleman from Pennsylvania?
- 4472 Mr. Marino. Yes.
- 4473 Ms. Williams. Mr. Marino votes yes.
- 4474 Chairman Goodlatte. Has every member voted who wishes
- 4475 to vote?
- 4476 The clerk will report.
- 4477 Ms. Williams. Mr. Chairman, 19 members voted aye; nine
- 4478 members voted no.
- 4479 Chairman Goodlatte. The ayes have it, and the bill is
- 4480 ordered reported favorably to the House.
- Members will have 2 days to submit views.
- 4482 Pursuant to notice, I now call up House Concurrent
- 4483 Resolution 13 for purposes of markup, and move that the
- 4484 committee report the bill favorably to the House.
- The clerk will report the bill.
- 4486 Ms. Williams. H. Con. Res. 13, expressing the sense of
- 4487 Congress that the radical Islamic movement in Afghanistan,
- 4488 known as Taliban, should be recognized officially as a
- 4489 foreign terrorist organization by the United States

4490	government.
4491	Chairman Goodlatte. Without objection, the resolution
4492	is considered as read and open for amendment at any point.
4493	[The information follows:]
4494	

Chairman Goodlatte. And I will begin by recognizing

4495

4496 myself for an opening statement. 4497 This House concurrent resolution introduced by 4498 Representative David McKinley simply asks the State 4499 Department to do what it should have done long ago: 4500 recognize the Afghan Taliban as a foreign terrorist 4501 organization. Pursuant to the Immigration and Nationality 4502 Act, the Secretary of State has the power to designate groups 4503 as foreign terrorist organizations. Such groups must be 4504 foreign organizations that engage in terrorist activity or 4505 retain the capability and intent to engage in terrorist 4506 activity, which threatens the security of Americans or the national security of the United States. 4507 4508 The effect of such a designation is threefold. First, 4509 aliens are subject to grounds of inadmissibility and 4510 deportability for ties to all terrorist organizations whether 4511 or not the groups have been designated by the Secretary of 4512 State. However, the grounds are more expansive for aliens with ties to designated organizations. 4513 4514 In addition, the Administration's ability to waive the terrorist grounds of inadmissibility with respect to an alien 4515 4516 is unavailable for aliens who are members or representatives

4517 of designated organizations, or have received military 4518 training from such organizations. 4519 Second, persons who provide material support to 4520 designated terrorist organizations are subject to Federal 4521 criminal penalties. Third, the Immigration and Nationality 4522 Act provides that the Secretary of Treasury may require U.S. 4523 financial institutions possessing or controlling any assets 4524 of designated organizations to block all financial 4525 transactions involving those assets. 4526 I was troubled to learn that the State Department has 4527 never designated the Afghan Taliban as a foreign terrorist 4528 organization. Yes, the same Afghanistan Taliban that provided a safe haven for al-Qaeda until U.S. forces 4529 4530 liberated Afghanistan from the Taliban's control after al-4531 Qaeda's September 11, 2001 terrorist attacks. The Taliban 4532 has conducted a multitude of deadly attacks aimed at 4533 civilians since it was overthrown, and is responsible for 4534 most insurgent attacks in Afghanistan. 4535 Last year alone the United Nations reported that the 4536 Taliban conducted 143 attacks aimed at civilians. In just 4537 one of these attacks, Taliban terrorists attacked a

restaurant in Kabul killing 21 people, including three

4538

4539	Americans. The Obama Administration has admitted that the
4540	Taliban do "carry out tactics that are akin to terrorism.
4541	They do pursue terror attacks in an effort to try to advance
4542	their agenda."
4543	The Taliban's embrace of terrorism and the very real
4544	threat it poses to American lives and the national security
4545	of the United States makes it an obvious choice for
4546	designation. So why has the Obama Administration not taken
4547	the long overdue step of designating the Taliban as a
4548	terrorist organization? The White House claims that the
4549	Taliban is not a terrorist organization because its goals are
4550	supposedly limited to reconquering Afghanistan. However,
4551	after reading the Immigration and Nationality Act, it becomes
4552	clear that this point is entirely irrelevant. The INA makes
4553	no such distinction in its definition of "terrorist
4554	organization."
4555	I can only hope that the Obama Administration did not
4556	rely on this distinction without a difference to justifying
4557	negotiating with the Taliban for the release of accused
4558	deserter, Sergeant Bowe Bergdahl. Despite having a policy of
4559	not negotiating with terrorists, the Administration
4560	irresponsibly exchanged Sergeant Bergdahl for five Taliban

- 4561 terrorists detained at Guantanamo Bay. By so doing, the
- 4562 Administration has emboldened all terrorist organizations and
- 4563 has created the risk that five terrorists will reenter the
- 4564 field of battle.
- 4565 Despite any embarrassment that designating the Taliban
- 4566 as a terrorist organization might cause the Administration,
- 4567 it is the right thing to do. And designation will make it
- 4568 less likely that Taliban members and sympathizers will be
- 4569 able to enter the United States.
- 4570 I would like to submit, and without objection will
- 4571 submit, for the record an Associated Press article from
- 4572 yesterday entitled, "14 Killed in Taliban Attack on Kabul
- 4573 Guest House. American is Among Victims." So this is a very
- 4574 timely matter, and the atrocities from the Taliban continue.
- 4575 I commend Representative McKinley for introducing this
- 4576 concurrent resolution, and I urge my colleagues to support
- 4577 it. And it is now my pleasure to recognize the ranking
- 4578 member of the committee, the gentleman from Michigan, Mr.
- 4579 Conyers, for his opening statement.
- 4580 Mr. Conyers. Mr. Chairman and members, I want to begin
- 4581 this discussion by stating that we learned this measure, H.
- 4582 Con. Resolution 13, would be marked up about 48 hours ago

4583 when the official notice of the markup was sent out. While 4584 technically permitted under the rules of this committee, 4585 providing minimal notice means members have had very little 4586 time to review this complicated and important matter of 4587 foreign policy. 4588 In fact, we have never had a hearing on this particular 4589 measure at either the subcommittee level or the full 4590 committee level. We have also not had a hearing on any of 4591 the critical issues raised by this measure. I hope this 4592 proves to be an anomaly and that the committee will not make 4593 it a habit or occur again of bringing up measures of this 4594 importance for consideration and that have received no deliberative process whatsoever. This is especially 4595 4596 important when the members of the committee are not given 4597 meaningful notice. 4598 Now, I want to make it clear that my inability to be 4599 eager to support this resolution does not in any way mean 4600 that I would hesitate to condemn the Taliban's support for terrorist groups or its own terrorist acts. I agree that 4601 4602 what has been said about the terrible acts that the Taliban 4603 has committed over the years and continues to commit to this 4604 day. Afghanistan under Taliban rule was such a flagrant

4605 human rights abuser that the country was a pariah state in 4606 the international arena. 4607 The Taliban continues to commit acts of deplorable 4608 violence that threatens the peace, stability, and security of 4609 Afghanistan, including an attack on a hotel in Kabul that 4610 just occurred yesterday where 14 innocent people were killed. 4611 Clearly the organization represents a serious threat to 4612 peace, stability, and security of the region. 4613 Also, the fact that both the Obama and Bush 4614 Administrations chose not to designate the Taliban, a foreign 4615 terrorist organization, does not mean that either of them was 4616 confused about whether the Taliban commits terrorist acts. By executive order in 2002 and continuing to this day, the 4617 4618 Taliban is a specially designated global terrorist 4619 organization, and as recently as last June, the United Nations Security Council on which the United States has a 4620 4621 permanent seat, condemned the ongoing violence and terrorist 4622 activity by the Taliban. 4623 While we must acknowledge that the Taliban has been a tremendous destabilizing force in Afghanistan, we must also 4624

acknowledge that it is a key factor in achieving peace and

stability in the future. Just 7 weeks ago, the Afghan

4625

4626

4627 president, representing the new unity government, addressed a 4628 Joint Session of Congress. During his remarks, he talked 4629 about his efforts to achieve peace and stability through 4630 national reconciliation. He said, "The Taliban need to 4631 choose not to be al-Qaeda, and if they choose to be Afghan, 4632 they will be welcomed to be a part of the fabric of our 4633 society." 4634 The Afghan government is working with the international 4635 community, including the United States, to advance 4636 reconciliation with all Afghan people, including members of 4637 the Taliban. I am afraid now is not the time to express the 4638 sense of Congress that the State Department should designate 4639 the Taliban a foreign terrorist organization. Congress 4640 placed that authority in the discretion of the Secretary of 4641 State precisely because issuing such a designation is only 4642 one of the tools at our disposal. Advancing this resolution 4643 would make reconciliation harder, not easier. And that would 4644 make peace and stability harder and not easier. 4645 I thank you for the time and yield back. Chairman Goodlatte. The chair thanks the gentleman. 4646 Are there any amendments to House Concurrent Resolution 13? 4647 4648 For what purpose does the gentleman from Tennessee seek

- 4649 recognition?
- 4650 Mr. Cohen. Thank you, Mr. Chair. I would like to know
- 4651 if there is a possibility we could have a hearing on this
- 4652 because I think Cuba should be taken off the terrorist list.
- 4653 And while it might be a mistake for the Administration not to
- 4654 have put the Taliban on it, I think they are going to request
- 4655 that Cuba come off. But I think we should initiate that.
- 4656 Cuba is not a terrorist nation.
- 4657 Chairman Goodlatte. Would the gentleman yield?
- 4658 Mr. Cohen. Yes, sir.
- 4659 Chairman Goodlatte. The gentleman will be pleased to
- 4660 know that Cuba is not on the list.
- 4661 Mr. Cohen. Well, they are one list that they should not
- 4662 be on.
- 4663 Chairman Goodlatte. They are not on a list that this
- 4664 committee has jurisdiction over.
- 4665 Mr. Cohen. They were taken off.
- 4666 Mr. Nadler. Last week.
- 4667 Mr. Cohen. Well, let us celebrate.
- 4668 [Laughter.]
- 4669 Mr. Nadler. Mr. Chairman? Mr. Chairman?
- 4670 Chairman Goodlatte. For what purpose does the gentleman

- 4671 seek recognition?
- Mr. Nadler. Strike the last word.
- Chairman Goodlatte. The gentleman is recognized for 5
- 4674 minutes.
- Mr. Nadler. I have a lengthy statement here which I
- 4676 would like to enter into the record on behalf of Ms. Lofgren
- 4677 and myself.
- Chairman Goodlatte. Without objection, it will be made
- 4679 a part of the record.
- 4680 [The information follows:]

4681

4682 Mr. Nadler. And rather than read the lengthy statement, 4683 I just want to say this. I would like to say the following. 4684 There are good reasons, and some people may think they are 4685 sufficient and others may think they are not sufficient, not 4686 to designate the Taliban as a terrorist group. The 4687 Administration has chosen not to do it because they basically 4688 think that it would be counterproductive to our foreign policy, and that it would hinder the Ghani government in its 4689 4690 efforts to negotiate a peace agreement in Afghanistan. 4691 Now, that may very well be true. But the fact of the 4692 matter is this is not the Foreign Affairs Committee, and we 4693 probably should not be taking this up. It should be referred to the Foreign Affairs Committee. But at the least we should 4694 4695 hold a hearing and find out what we are doing. This is a 4696 serious matter. A sense of Congress resolution would send a 4697 signal to the Taliban and to the Afghan government that we 4698 are not interested, that we are opposed to their 4699 reconciliation attempts, and it might hinder a settlement of 4700 that war. 4701 Now, there are pros and cons to the view I just 4702 expressed. But this committee is not equipped, maybe after a 4703 hearing, to go into that, so probably we should refer this to

4704 the Foreign Affairs Committee, at the least hold a hearing

- 4705 because frankly --
- 4706 Chairman Goodlatte. Would the gentleman yield?
- 4707 Mr. Nadler. Just one moment. It is a nice slogan.
- 4708 Yes, they have committed terrorist attacks clearly;
- 4709 therefore, they should be on the terrorist list. What is the
- 4710 practical effect of putting them on the terrorist list? What
- 4711 does that do to our diplomacy there? What does that do the
- 4712 odds of ending a war there? Let us hear the Administration's
- 4713 view. This is not our bailiwick. I would be happy to yield.
- 4714 Chairman Goodlatte. I am sorry. Go ahead.
- 4715 Mr. Conyers. No, you go ahead.
- Chairman Goodlatte. I was just going to say to the
- 4717 gentleman that the House Foreign Affairs Committee has a
- 4718 sequential referral of this bill.
- 4719 Mr. Nadler. Well, then we should hold a hearing.
- 4720 Reclaiming my time. Before we put our 2 cents in, we should
- 4721 know something about what we are dealing with and hold a
- 4722 hearing on this because we have had never any discussion
- 4723 remotely relating to anything on this topic. I would yield
- 4724 to the gentleman from Michigan.
- 4725 Mr. Conyers. Thank you for yielding. Mr. Chairman, I

4726 have never said this to you before, but could we please defer

- 4727 this matter to at least one hearing before we decide to take
- 4728 any action on this? I ask you sincerely to consider this,
- 4729 please.
- 4730 Chairman Goodlatte. I thank the gentleman for his
- 4731 request, but we on our side of the aisle are prepared to vote
- 4732 that the Taliban are indeed a terrorist organization and
- 4733 should be on this list. And I am more than happy to stand by
- 4734 that position.
- 4735 Mr. Nadler. Mr. Chairman, reclaiming my time. People
- 4736 may be happy to vote that they are a terrorist organization,
- 4737 and they clearly are a terrorist organization. I think
- 4738 nobody doubts the fact of the matter. The question is, and
- 4739 that is a question that has not been considered for which
- 4740 there are many pros and cons, what is the effect of the
- 4741 United States Congress voting a sense of Congress that they
- 4742 should be placed on the terrorism list?
- 4743 Does this have an effect? If it has no effect, I mean,
- 4744 why bother? But if it has an effect, what effect is it?
- 4745 Does it make settlement of the war there easier or harder?
- 4746 Does it help our allied government or not? Those are the
- 4747 questions, not the simple question of is it nice to declare a

- 4748 terrorist group a terrorist group. What are the practical
- 4749 implications? We have no idea. We have had no discussion.
- 4750 Therefore, we have to hold at least some discussion to figure
- 4751 out what we are doing and what the effect of what we are
- 4752 doing is. I yield back.
- 4753 Chairman Goodlatte. Are there any amendments?
- 4754 Mr. Gohmert. Mr. Chairman?
- 4755 Chairman Goodlatte. For what purpose does the gentleman
- 4756 Texas seek recognition?
- 4757 Mr. Gohmert. Move to strike the last word.
- 4758 Chairman Goodlatte. The gentleman is recognized for 5
- 4759 minutes.
- 4760 Mr. Gohmert. Thank you, Mr. Chairman. I appreciate my
- 4761 friend from New York raising that question. And I would
- 4762 submit having met numerous times and actually become friends
- 4763 with some moderate Muslims in Afghanistan I have met with
- 4764 over there a number of times, who fought and lost loved ones
- 4765 fighting the Taliban with us and for us, who still stand
- 4766 against the terrorists that the Taliban represent. It is for
- 4767 one thing finally an affirmation to our friends who fought
- 4768 and died with us, the moderate Muslims in Afghanistan, that
- 4769 you fought a terrorist organization with us and for us. And

4770 sometimes just doing the right thing is the right thing to

- 4771 do, and that is exactly what this bill is.
- 4772 My friend said they are a terrorist organization. They
- 4773 were behind the 9/11 attacks. And I am telling you, the
- 4774 message of us pronouncing the obvious is going to be a big
- 4775 deal to those who try to stand against radical Islamists
- 4776 around the world. It will mean a lot to our friends that I
- 4777 have made, Muslim friends, in Egypt, in the UAE, in Lebanon,
- 4778 in different places. It will be a big deal to them, and I am
- 4779 pleased that we are taking this action. And I yield back my
- 4780 time.
- 4781 Chairman Goodlatte. The chair thanks the gentleman.
- Are there any amendments to H. Con. Res. 13?
- 4783 [No response.]
- 4784 Chairman Goodlatte. If not --
- 4785 Mr. Johnson. Mr. Chairman?
- 4786 Chairman Goodlatte. For what purpose does the gentleman
- 4787 from Georgia seek recognition?
- 4788 Mr. Johnson. I am just a little perplexed that --
- 4789 Chairman Goodlatte. The gentleman is recognized for 5
- 4790 minutes.
- 4791 Mr. Johnson. I am perplexed --

- Chairman Goodlatte. Let me advise everyone that if we
- 4793 do not finish, we have 6 minutes left in the vote. We will
- 4794 come back after the vote to finish the bill.
- 4795 Mr. Johnson. I am perplexed, Mr. Chairman, that it
- 4796 would take an Associated Press news article to drive an
- 4797 important matter like this to the floor so quickly for
- 4798 debate, and I am concerned about that with no hearing. And
- 4799 with that, I will yield back.
- Chairman Goodlatte. The chair thanks the gentleman.
- 4801 This has been a bill introduced some months ago and referred
- 4802 to this committee. And we have been studying it for some
- 4803 amount of time.
- 4804 The question now occurs on House Concurrent Resolution
- 4805 13. A reporting quorum being present, the question is on the
- 4806 motion to report the resolution, House Concurrent Resolution
- 4807 13, favorably to the House.
- Those in favor will say aye.
- Those opposed, no.
- The ayes have it, and the bill is ordered reported
- 4811 favorably.
- Voice. [Off audio.]
- 4813 Chairman Goodlatte. The request has been withdrawn.

The ayes have it. The resolution is ordered reported
favorably to the House. Members will have 2 days to submit
views.

[The information follows:]

Whereupon, at 3:42 p.m., the committee was adjourned.]